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# The G20 Research Group at Trinity College at the Munk School of Global Affairs and Public Policy in the University of Toronto presents the

## **2017 G20 Hamburg Summit Interim Compliance Report**

8 July 2017 to 9 January/5 March 2018\*

#### Prepared by

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"The University of Toronto ... produced a detailed analysis to the extent of which each G20 country has met its commitments since the last summit ... I think this is important; we come to these summits, we make these commitments, we say we are going to do these things and it is important that there is an organisation that checks up on who has done what."

— David Cameron, Prime Minister, United Kingdom, at the 2012 Los Cabos Summit

<sup>\*</sup> Note: For seven commitments, the assessment period was from 8 July 2017 to 9 January; for the remaining 10 commitments, the assessment period extended to 5 March 2018.

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#### **PART TWO: CIIR ASSESSMENTS**

Assessment period: 8 July 2017 to 9 January 2018

#### 11. International Taxation: Base Erosion and Profit Shifting

"We remain committed to the implementation of the Base Erosion and Profit Shifting."

G20 Leaders' Declaration: Shaping an Interconnected World

#### **Assessment**

	No Compliance	Partial Compliance	Full Compliance
Argentina			+1
Australia			+1
Brazil			+1
Canada			+1
China			+1
France			+1
Germany			+1
India			+1
Indonesia			+1
Italy			+1
Japan			+1
Korea			+1
Mexico			+1
Russia			+1
Saudi Arabia			+1
South Africa			+1
Turkey			+1
United Kingdom			+1
United States			+1
European Union			+1
Average		+1.00	

#### **Background**

On 19 July 2013, the Organisation for Economic Co-operation and Development (OECD) issued the Action Plan on Base Erosion and Profit Shifting (BEPS). On 6 September 2013, at the St. Petersburg Summit, the G20 leaders committed to automatic exchange of information as the new global standard and fully supported the OECD's work. Implementation details of the BEPS Action Plan developed thereafter constitute the BEPS package with 15 actions that equip governments with the domestic and international instruments needed to tackle BEPS. Countries were provided a tool to ensure that profits are taxed where economic activities generating the profits are performed and where value is created. The BEPS package also gives businesses greater certainty by reducing disputes over the application of international tax rules and standardizing compliance requirements. To expand the coverage of measures to tackle BEPS, the inclusive framework was developed, bringing together

over 100 countries and jurisdictions to collaborate on the implementation of the OECD/G20 BEPS package.<sup>3811</sup> Commitments to address BEPS were reiterated at all subsequent G20 summits.

#### **Commitment Features**

This commitment requires G20 members to implement measures consistent with the Action Plan on Base Erosion and Profit Shifting.

According to the OECD, its members and G20 members along with developing countries that participated in the development of the BEPS package are establishing a modern international tax framework under which profits are taxed where economic activity and value creation occur. Work will be carried out to support all countries interested in implementing and applying the rules in a consistent and coherent manner, particularly those for which capacity building is an important issue.3812 Thus, in order to fully comply with this commitment, G20 members should implement OECD recommendations on BEPS embodied in 15 BEPS Actions both to directly limit opportunities for profit shifting practices and support the expansion of the BEPS framework coverage on developing countries. BEPS action focus on the following issues:

- · Action 1 addresses the tax challenges of the digital economy and identifies the main difficulties that the digital economy poses for the application of existing international tax rules.
- · Action 2 develops model treaty provisions and recommendations regarding the design of domestic rules to neutralize the effects of hybrid instruments and entities (e.g. double non-taxation, double deduction, long-term deferral).
- Action 3 sets out recommendations to strengthen the rules for the taxation of controlled foreign corporations (CFC).
- Action 4 outlines a common approach based on best practices for preventing base erosion through the use of interest expense, for example through the use of related-party and third-party debt to achieve excessive interest deductions or to finance the production of exempt or deferred income.
- Action 5 revamps the work on harmful tax practices with a focus on improving transparency, including compulsory spontaneous exchange on rulings related to preferential regimes, and on requiring substantial activity for preferential regimes, such as IP regimes.
- Action 6 develops model treaty provisions and recommendations regarding the design of domestic rules to prevent treaty abuse.
- Action 7 contains changes to the definition of permanent establishment to prevent its artificial circumvention, e.g. via the use of commissionaire structures and the likes.
- Actions 8 10 contain transfer pricing guidance to assure that transfer pricing outcomes are in line with value creation in relation to intangibles, including hard-to-value ones, to risks and capital, and to other high-risk transactions.
- · Action 11 establishes methodologies to collect and analyze data on BEPS and the actions to address it, develops recommendations regarding indicators of the scale and economic impact of

http://www.oecd.org/tax/beps/beps-about.htm

<sup>&</sup>lt;sup>3811</sup>About BEPS and the inclusive framework, OECD (Paris). Access Date: 30 March 2018.

<sup>&</sup>lt;sup>3812</sup>The BEPS Package, OECD (Paris). Access Date: 30 Mach 2018. http://www.oecd.org/tax/beps/bepsabout.htm#BEPSpackage

BEPS and ensure that tools are available to monitor and evaluates the effectiveness and economic impact of the actions taken to address BEPS on an ongoing basis.

- · Action 12 contains recommendations regarding the design of mandatory disclosure rules for aggressive tax planning schemes, taking into consideration the administrative costs for tax administrations and business and drawing on experiences of the increasing number of countries that have such rules.
- · Action 13 contains revised guidance on transfer pricing documentation, including the template for country-by-country reporting, to enhance transparency while taking into consideration compliance costs.
- · Action 14 develops solutions to address obstacles that prevent countries from solving treaty-related disputes under MAP, via a minimum standard in this area as well as a number of best practices. It also includes arbitration as an option for willing countries.
- Action 15 provides an analysis of the legal issues related to the development of a multilateral instrument to enable countries to streamline the implementation of the BEPS treaty measures, as well as the mandate to carry out that work in 2016. On 7 June 2017, over 70 ministers and other high-level representatives participated in the signing ceremony of this multilateral instrument, the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting. Thus, in terms of Action 15 G20 members are required to become signatories to the Multilateral Convention.3813

Particular elements of each of the BEPS Actions are described in relevant reports 3814 and summarized in the special Explanatory Statement.<sup>3815</sup>

Measures to support other countries interested in applying anti-BEPS rules may include: membership in the Inclusive Framework on BEPS;3816 organizing different events on BEPS issues, for instance regional meetings and seminars, and public consultations; implementing programs aimed at capacitybuilding and exchange of experience.<sup>3817</sup>

Full compliance requires member's actions in line with these requirements to be taken during the compliance period. Actions in line with the indicated requirements taken prior to the compliance period lead to partial compliance. If the G20 member has not taken any actions consistent with the BEPS package it receives a score of -1.

http://www.oecd.org/tax/beps/inclusive-framework-on-beps-composition.pdf

<sup>&</sup>lt;sup>3813</sup>BEPS Actions, OECD (Paris). Access date: 20 March 2018. http://www.oecd.org/tax/beps/beps-actions.htm

<sup>&</sup>lt;sup>3814</sup>BEPS Actions, OECD. Access date: 20 March 2018. http://www.oecd.org/tax/beps/beps-actions.htm

<sup>&</sup>lt;sup>3815</sup> BEPS 2015 Final Reports Executive Summaries, OECD. Access date: 20 March 2018. http://www.oecd.org/ctp/bepsreports-2015-executive-summaries.pdf

<sup>3816</sup> BEPS Inclusive Framework Composition., OECD 6 July 2017. Access date: 20 March 2018.

<sup>&</sup>lt;sup>3817</sup> Background Brief: Inclusive Framework for BEPS Implementation, OECD (Paris) January 2017. Access Date: 20 March 2018. http://www.oecd.org/tax/background-brief-inclusive-framework-for-beps-implementation.pdf

#### **Scoring Guidelines**

-1	G20 member does not makes progress in implementing domestic reforms consistent with the BEPS package OR supports countries interested in applying anti-BEPS rules during the compliance period, AND has not managed to implement some reforms to address BEPS
	before the compliance cycle started
0	G20 member does not makes progress in implementing domestic reforms consistent with the BEPS package OR supports countries interested in applying anti-BEPS rules during the compliance period BUT has managed to implement some reforms to address BEPS before
	the compliance cycle started
	G20 member makes progress in implementing domestic reforms consistent with the BEPS
+1	package OR supports countries interested in applying anti-BEPS rules during the compliance
	period

#### Argentina: +1

Argentina has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

During 2016 and at the beginning of 2017, tax reform proposals were introduced in Argentina, including tax amnesty and voluntary disclosure regime for local residents; repeal of the 10 per cent withholding tax on dividends paid to non-resident investors; elimination of the minimum presumed income tax in 2019; update of the income tax thresholds and rates for individuals; and reduction of the wealth tax burden.<sup>3818</sup>

Argentina is a member of the Inclusive Framework on BEPS.<sup>3819</sup> According to the OECD, there is no harmful tax regime in Argentina.<sup>3820</sup>

On 7 June 2017, Argentina signed the multilateral instrument (BEPS Action 6).3821

On 20 September 2017, Resolution N° 4,130-E was published in the official gazette with the requirements for country-by-country (CbC) reporting in Argentina. The measures in Title 1 of the resolution generally reflect standard CbC reporting requirements such as the EUR750 million threshold and type of information to be reported (BEPS Action 13).

During the compliance period Argentina has taken actions to implement the BEPS Action Plan.

Thus, it has received a score of +1.

Analyst: Elizaveta Safonkina

https://home.kpmg.com/xx/en/home/insights/2017/09/tnf-argentina-cbc-reporting-rules.html.

<sup>&</sup>lt;sup>3818</sup> KPMG Argentina. Recent developments. Access date: 18 December 2017.

https://home.kpmg.com/xx/en/home/insights/2016/04/beps-action-plan-argentina.html#2.

Members of the Inclusive Framework on BEPS. Access date: 18 December 2017.

http://www.oecd.org/tax/beps/inclusive-framework-on-beps-composition.pdf.

Argentina — Summary. Access date: 18 December 2017. http://www.oecd.org/tax/automatic-exchange/#d.en.373265.

BEPS Actions implementation by country. Argentina. Access date: 18 December 2017.

https://www2. deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-argentina.pdf.

Argentina: Country-by-country reporting rules. Access date: 18 December 2017.

#### Australia: +1

Australia has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 8 September 2012, the Tax Laws Amendment was passed, the object of subdivision of which was to ensure the following amounts are appropriately brought to tax in Australia, consistent with the arm's length principle: (a) profits which would have accrued to an Australian entity if it had been dealing at arm's length, but, by reason of non–arm's-length conditions operating between the entity and its foreign associated entities, have not so accrued; (b) profits which an Australian permanent establishment (within the meaning of the relevant international tax agreement) of a foreign entity might have been expected to make if it were a distinct and separate entity engaged in the same or similar activities under the same or similar conditions, but dealing wholly independently.<sup>3823</sup>

On 11 September 2015, the new Tax Laws Amendment was passed, in which the Multinational Anti-Avoidance Law, which applied as from 1 January 2016, aimed to tackle the artificial avoidance of Australian permanent establishments and broadly applied to significant global entities (members of a global group with annual global income of AUD 1 billion or more).<sup>3824</sup>

In March 2016, Australia adopted the Action 2 Report recommendations (each an OECD recommendation), with some minor modifications as recommended throughout the report. (The topic of BEPS Action 2 is: Neutralising the effects of branch mismatch arrangements.) The hybrid mismatch rules will commence in Australia for payments made on or after the later of 1 January 2018 or six months after the hybrid mismatch legislation receives royal assent. A simple dual inclusion income approach will be taken to avoid unnecessary complexity and minimise compliance costs for taxpayers. Excess amounts disallowed will be able to be carried forward to set off against dual inclusion income in another period. Consideration will be given to possible mechanisms to reduce uncertainty and the potential compliance burden in applying the imported mismatch rule, whilst still ensuring an appropriate level of integrity.<sup>3825</sup>

On 7 June 2017, Australia signed the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent BEPS during a signing ceremony hosted by the OECD in Paris. The convention helps the fight against BEPS project in existing bilateral tax treaties in a synchronized and efficient manner. These measures will prevent treaty abuse, improve dispute resolution, prevent the artificial avoidance of permanent establishment status and neutralise the effects of hybrid mismatch arrangements.<sup>3826</sup>

On 27 November 2017, the Australian Taxation Office published that in the 2016-17 Budget, the Government announced it would implement the OECD hybrid mismatch rules developed by Action

Tax Laws Amendment (Cross-Border Transfer Pricing) Act (No. 1) 2012, Federal Register of Legislation 11 September 2012. Access date: 14 December 2017. https://www.legislation.gov.au/Details/C2012A00115 

3824 Tax Laws Amendment (Combating Multinational Tax Avoidance) Act 2015, Federal Register of Legislation 16 December 2015. Access date: 14 December 2017. https://www.legislation.gov.au/Details/C2015A00170 

3825 Implementation of the OECD hybrid mismatch rules, The Board of Taxation March 2016. Access date: 14 December 2017. http://taxboard.gov.au/files/2016/05/Implementation-of-the-OECD-hybrid-mismatch-rules.pdf 
3826 68 Countries Sign Multilateral Convention to Implement Tax Treaty Related Measures to Prevent BEPS, Tax and 
Transfer Policy Institute 8 June 2017. Access date: 05 January 2018. http://www.austaxpolicy.com/news/68-countries-sign-multilateral-convention-implement-tax-treaty-related-measures-prevent-beps/

Item 2 of the OECD BEPS Action Plan, taking into account recommendations by the Board of Taxation.3827

Australia has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Australia has received a score of +1.

Analyst: Arkadiy Khudyakov

#### Brazil: +1

Brazil has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 30 September 2015, Brazilian authorities released Provisional Measure 694/2015. PM 694 to amend the relevant legislation concerning the withholding of tax applicable to payments of interest on net equity. 3828 PM 696 also introduced a further limitation in relation to the calculation base for such payments. 3829 However, the Congress repealed the Provisional Measure. (Action 2)

On 3 November 2015, tax authorities tried to introduce a mandatory disclosure through Medida Provisória nº 685, but it was rejected by congress.<sup>3830</sup> (Action 12)

On 17 March 2016, law 13,259/2016 was published. It contains changes to the capital gains tax modifications originally included in PM 692 and introduces some changes to the controlled foreign corporation rules. Law 13,259/2016 revises the progressive rates, to a range from 15 per cent to 22.5 per cent.<sup>3831</sup> (Action 3)

On 21 October 2016, Brazil signed the Multilateral Competent Authority Agreement on the exchange of country-by-country reports.<sup>3832</sup> (Action 13)

On 21 February 2017, the tax authorities issued Normative Instruction No. 1,689, which regulates the dispute resolution mechanism.<sup>3833</sup> (Action 14)

<sup>3833</sup> Instrução normativa RFB № 1689, de 20 de fevereiro de 2017, Receita Federal, 21 February 2017, Access Date: 26 December 2017. http://normas.receita.fazenda.gov.br/sijut2consulta/link.action?idAto=80650

<sup>&</sup>lt;sup>3827</sup> Implementation of the OECD hybrid mismatch rules, Australian Taxation Office 27 November 2017. Access date: 14 December 2017. https://www.ato.gov.au/General/New-legislation/In-detail/Other-

topics/International/Implementation-of-the-OECD-hybrid-mismatch-rules/

<sup>&</sup>lt;sup>3828</sup> Brazil: Changes to the calculation basis, International tax review, 29 October 2015, Access Date: 26 December 2017. http://www.internationaltaxreview.com/Article/3501642/Brazil-Changes-to-the-calculation-basis-andwithholding-tax-for-interest-on-net-equity-payments.html

Brazil: Changes to the calculation basis, International tax review, 29 October 2015, Access Date: 26 December 2017. http://www.internationaltaxreview.com/Article/3501642/Brazil-Changes-to-the-calculation-basis-andwithholding-tax-for-interest-on-net-equity-payments.html

<sup>3830</sup> Nota sobre a Medida Provisória nº 685, Portal Brazil, 5 November 2015, Access Date: 26 December 2017. http://idg.receita.fazenda.gov.br/noticias/ascom/2015/novembro/nota-sobre-a-medida-provisoria-no-685-1

Lei Nº 13.259, de 16 de março de 2016, Chamber of Deputies, 16 March 2016, Access Date 26 December 2017. http://www2.camara.leg.br/legin/fed/lei/2016/lei-13259-16-marco-2016-782560-normaatualizada-pl.html

<sup>3832</sup> Signatories of the multilateral competent authority agreement on the exchange of country-by-country reports (CBC MCAA) and signing dates, OECD, 19 December 2017, Access Date: 26 December 2017.

https://www.oecd.org/tax/beps/CbC-MCAA-Signatories.pdf

On 27 July 2017, BRICS Heads of Tax Authorities Meeting agreed on continuing to share experiences on the measures they take to address the challenges in implementing the outcomes of the G20 tax reform. They remain committed to the facilitation of economic growth, as well as the timely, consistent and widespread implementation of the BEPS project outcomes and call upon all relevant jurisdictions to join the Inclusive Framework on BEPS on an equal footing.<sup>3834</sup>

On 31 July 2017, Brazil and the United Kingdom highlighted the importance of their active participation in the work of the OECD/G20 Inclusive Framework on BEPS, the Global Forum on Transparency and Exchange of Information on Tax Matters, and also the implementation of initiatives to the automatic exchange of information for tax purposes, with reference to financial assets and income, tax rulings and country-by-country reporting by multinational groups.<sup>3835</sup>

Brazil has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Brazil has received a score of +1.

Analyst: Logvinenko Dmitriy

#### Canada: +1

Canada has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 22 March 2016, Canada released its federal budget, which indicated that Canada plans to follow the revised OECD transfer pricing guidelines.<sup>3836</sup>

On 22 April 2016, the Canada Revenue Agency released Income Tax Information Circular IC70-6R7, Advance Income Tax Rulings and Technical Interpretations, which contains new measures in paragraphs 54 and 55 under the heading "Exchange of Information and Rulings under BEPS Action 5." These paragraphs indicate Canada's commitment to the spontaneous exchange of information on tax rulings with participating countries in five areas: cross-border rulings related to preferential regimes; cross-border rulings related to transfer pricing; cross-border rulings related to a download adjustment not directly reflected in the taxpayer's accounts; permanent establishment rulings; and related-party conduit rulings.<sup>3837</sup>

Joint statement by the Finance Minister of Brazil and the Chancellor of the Exchequer at the 2nd UK-Brazil Economic and Financial Dialogue held in Brasília on 31 July 2017, UK government web site, 31 July 2017, Access Date: 26 December 2017. https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/637058/UK-Brazil 2nd Economic and Financial Dialogue - Joint Statement.pdf.pdf

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<sup>&</sup>lt;sup>3834</sup> Communiqué of BRICS Heads of Tax Authorities Meeting issued in Hangzhou on 27 July 2017, Portal Brazil, 27 July 2017, Access Date: 26 December 2017. http://idg.receita.fazenda.gov.br/noticias/ascom/2017/julho/receita-federal-participa-de-reuniao-dos-paises-brics/communique-meeting-of-brics-heads-of-tax-authorites.pdf

BEPS Actions Implementation by country. Canada, Deloitte July 2017. Access date: 4 December 2017.
 https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-canada.pdf
 BEPS Actions Implementation by country. Canada, Deloitte July 2017. Access date: 4 December 2017.

bear Sections Implementation by country. Canada, Deloitte July 2017. Access date: 4 December 2017. https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-canada.pdf

On 15 December 2016, Canada passed the final legislation to implement country-by-country (CbC) reporting requirements for Canadian multinational enterprises.<sup>3838</sup>

On 3 February 2017, the Canada Revenue Agency released the prescribed form (RC4649) to be used for CbC reporting.<sup>3839</sup>

On 2 March 2017, the Canada Revenue Agency released detailed guidance in RC4651.3840

On 7 June 2017, Canada signed the OECD's Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting. Once in effect, it will modify up to 75 of Canada's bilateral tax treaties (referred to as Covered Tax Agreements). The most significant modification will be to add a broad anti-avoidance rule into these tax treaties, referred to as the principal purpose test.3841

On 22 March 2017, the Canadian government released its budget for 2017. The Canadian government did not propose any specific BEPS-related changes to its domestic legislation but reiterated its intention to ensure that its tax system meets all of the minimum standards agreed to under the OECD's BEPS project.3842

On 31 January 2018, the OECD's Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting was tabled in the House of Commons. This is the first step in the process for Canada to ratify the convention, which it signed in June 2017.<sup>3843</sup>

Canada has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Canada has received a score of +1.

Analysts: Belichenko Angelina and Uliana Koptyukh

#### China: +1

China has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

<sup>&</sup>lt;sup>3838</sup> BEPS Actions Implementation by country. Canada, Deloitte July 2017. Access date: 4 December 2017. https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-

<sup>&</sup>lt;sup>3839</sup> BEPS Actions Implementation by country. Canada, Deloitte July 2017. Access date: 4 December 2017. https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-

BEPS Actions Implementation by country. Canada, Deloitte July 2017. Access date: 4 December 2017. https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-

<sup>&</sup>lt;sup>3841</sup> New PPT rule in the OECD's Multilateral Instrument to displace Canadian GAAR? Osler 27 November 2017. Access date: 19 December 2017. https://www.osler.com/en/resources/regulations/2017/new-ppt-rule-in-the-oecd-smultilateral-instrument?utm source=Mondag&utm medium=syndication&utm campaign=View-Original <sup>3842</sup> Canada - response to BEPS, KPMG 31 May 2017. Access date: 4 December 2017.

https://home.kpmg.com/xx/en/home/insights/2016/04/beps-action-plan-canada.html

Canada begins ratification process for multilateral tax convention to implement BEPS, Olser 7 February 2018. https://www.osler.com/en/resources/regulations/2018/canada-begins-ratification-process-for-multilateral-taxconvention-to-implement-beps

On 1 December 2014, Chinese taxation authorities pledged to step up the supervision of multinational companies in a campaign to crack down on tax avoidance. Zhang Zhiyong, deputy director of the State Administration of Taxation, said China will comprehensively monitor the profit levels of foreign companies to make sure there is no "base erosion and profit shifting."<sup>3844</sup>

On 3 February 2015, Zhang Zhiyong, deputy director of the State Administration of Taxation (SAT), said during a meeting of tax officials that the administration is taking steps to "upgrade" the current taxation system through a multi-faceted project that includes greater international cooperation, modernization of the domestic taxation laws and fighting tax avoidance. Top government officials and those from taxation bureaus from all provinces and major cities participated in the meeting, underscoring the importance of the issue. Liao Tizhong, director of the international taxation department of the SAT, said one of the key tasks is to bring the current taxation laws in line with international standards, which means to complete the amendment of the current laws, especially the Tax Collection and Management Law and Individual Income Law. The amendment will absorb the latest international principles, especially an action plan being made under the G20 framework known as "base erosion and profit shifting," Liao said.<sup>3845</sup>

On 9 October 2015, China pledged to promote a plan to stop multinational companies from avoiding taxes by shifting profits to destinations with lower corporate tax requirements. The plan was endorsed by G20 finance ministers on 9 October during the annual meetings of the World Bank and the International Monetary Fund in Lima, Peru.<sup>3846</sup>

In February 2016, China signed the Multilateral Convention on Mutual Administrative Assistance in Tax Matters. In addition, working in the transforming international taxation landscape, China has established an inclusive framework that consists of three aspects of administration, service and audit to tackle cross-border tax avoidance and protect national interests.<sup>3847</sup>

On 7 June 2017, Mainland China and 67 other jurisdictions signed the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent BEPS during a signing ceremony hosted by the OECD in Paris.<sup>3848</sup>

On 7 February 2018, India's Union Cabinet agreed to sign a protocol to amend the 1994 income tax treaty with China, will which include BEPS project measures (i.e., Actions 6 and 14).<sup>3849</sup>

http://english.gov.cn/state\_council/ministries/2014/12/02/content\_281475018241423.htm

http://english.gov.cn/state\_council/ministries/2015/02/04/content\_281475050001345.htm

<sup>&</sup>lt;sup>3844</sup> China to prevent foreign companies from avoiding tax, Xinhua 2 December 2014.

Officials vow to plug tax loopholes, China Daily 4 February 2015.

<sup>&</sup>lt;sup>3846</sup> China to actively promote tax implementation, Site of Central People's Government of the People's Republic of China (English version) 9 October 2015.

http://english.gov.cn/news/video/2015/10/12/content 281475209983343.htm

Taxation in China, one step closer to modernization, China Daily 11 May 2016.

http://english.gov.cn/news/top\_news/2016/05/11/content\_281475346592189.htm

<sup>&</sup>lt;sup>3848</sup> Mainland China signs Multilateral Convention to Implement Tax Treaty Related Measures to Prevent BEPS, Ernst&Young 29 Augist 2017. Access date: 28 March 2018.

 $http://www.ey.com/Publication/vwLUAssets/Mainland\_China\_signs\_Multilateral\_Convention\_to\_Implement\_Tax\_Treaty\_Related\_Measures\_to\_Prevent\_BEPS/USDFILE/2017G\_04865-$ 

 $<sup>171</sup> Gbl\_Mainland \% 20 CN \% 20 signs \% 20 MC \% 20 to \% 20 Implement \% 20 Tax \% 20 Treaty \% 20 Related \% 20 Measures \% 20 to \% 20 Prevent \% 20 BEPS.pdf$ 

<sup>&</sup>lt;sup>3849</sup>India to Sign Protocol to Amend Income Tax Treaty with China, Includes BEPS Measures, Reuters 22 February 2018. Access date: 28 March 2018. https://tax.thomsonreuters.com/blog/india-to-sign-protocol-to-amend-income-tax-treaty-with-china-includes-beps-measures/

China has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, China has received a score of +1.

Analyst: Anna Tsvetkova

#### France: +1

France has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 1 October 2016, France published law N° 2015-1785 in the Journal officiel de la République française (JORF) introducing article 223 to the General Tax Code. It obliges companies with consolidated global turnover equal to more than EUR750 million to file a country-by-country (CbC) declaration to facilitate transfer pricing control.<sup>3850</sup>

On 8 July 2017, a ministerial order presenting the list of countries with which France will exchange CbC reporting information automatically and bilaterally was published in France's official journal.<sup>3851</sup>

On 13 September 2017, the French Finance Committee interviewed Pascal Saint-Amans, Director of the OECD Center for Tax Policy and Administration, on the Action Plan on Base Erosion and Profit Shifting which should allow making further progress in implementing the BEPS package.<sup>3852</sup>

On 16 September 2017, France officially published the draft law authorizing the approval of the Convention with the Republic of Singapore. It aims at preventing double taxation and tax evasion as well as fraud in income taxes and includes an anti-abuse clause.<sup>3853</sup>

On 29 September 2017, France participated in the Tallinn Digital Summit between European Heads of State and Government with an agenda initiative that was dedicated to digital taxation.<sup>3854</sup> The Summit was aimed at ensuring that tech giants pay a fair contribution on their earnings in the country where their turnover is actually made.<sup>3855</sup> France and 3 other European countries agreed to pool their efforts in pushing for Google, Apple, Facebook and Amazon to pay fair, coherent taxes in Europe.<sup>3856</sup>

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<sup>&</sup>lt;sup>3850</sup> Décret n° 2016-1288 du 29 septembre 2016 pris pour l'application de l'article 223 quinquies C du code général des impôts, Legifrance 01 October 2016. Access date: 16 December 2017.

https://www.legifrance.gouv.fr/eli/decret/2016/9/29/ECFE1601202D/jo/texte

<sup>&</sup>lt;sup>3851</sup> Arrêté du 6 juillet 2017 pris en application du II de l'article 223 quinquies C du code général des impôts, Legifrance 8 July 2017. Access date: 24 December 2017.

https://www.legifrance.gouv.fr/eli/arrete/2017/7/6/ECOE1714076A/jo/texte

Compte rendu n° 14 - Commission des finances, de l'économie générale et du contrôle budgétaire, Assemblée nationale 13 September 2017. Access date: 16 December 2017. http://www.assemblee-nationale.fr/15/pdf/cr-cfiab/16-17/c1617014.pdf

Projet de loi autorisant l'approbation de la convention avec la République de Singapour en vue d'éviter les doubles impositions et de prévenir l'évasion et la fraude fiscales en matière d'impôts sur le revenue, Sénat 16 September 2017. Access date: 16 December 2017. http://www.senat.fr/rap/l15-385/l15-3856.html

Regulation of the digital economy in France and Europe, Gouvernement français 6 October 2017. Access date: 24 December 2017. http://www.gouvernement.fr/en/regulation-of-the-digital-economy-in-france-and-europe

Regulation of the digital economy in France and Europe, Gouvernement français 6 October 2017. Access date: 24 December 2017. http://www.gouvernement.fr/en/regulation-of-the-digital-economy-in-france-and-europe

Regulation of the digital economy in France and Europe, Gouvernement français 6 October 2017. Access date: 24 December 2017. http://www.gouvernement.fr/en/regulation-of-the-digital-economy-in-france-and-europe

On 5 October 2017, Bruno Le Maire, Minister of Economy and Finance, and Mounir Mahjoubi, Minister of State for the Digital Sector signed three decrees to tighten the transparency and loyalty obligations of websites and social media platforms. In the future, the platforms will have to specify their listing and classification criteria. Collaborative economy websites will also be required to provide information about the type of seller and the contact service fees amount.<sup>3857</sup>

On 6 November 2017, the National Assembly of France adopted the amendment N°II-CF463 to the French Book of Tax Procedures, which develops a transfer pricing documentation standard.<sup>3858</sup>

On 4 December 2017, the French National Assembly adopted the 2018 French Social Security Finance and Income Tax Bills. These bills introduce some changes to the income tax and social security rates and bands in France and are expected to come into effect on 1 January 2018. Among the new changes, the bill contains new anti-abuse provision.<sup>3859</sup>

France has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, France has received a score of +1.

Analysts: Diana Kovrigina, Ekaterina Rosolovskaya and Anastasiia Shkrebo

#### Germany: +1

Germany has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 11 November 2014, the United Kingdom and German governments announced in a joint statement that they had agreed on a proposal in relation to the work on harmful tax practices carried out under BEPS Action 5.3860 The proposal is based on the Nexus Approach which was set forth as the preferred approach in the report issued by the OECD on 16 September 2014, Countering Harmful Tax Practices More Effectively, Taking into Account Transparency and Substance. 3861

http://www.assemblee-nationale.fr/15/amendements/0235C/CION\_TOUTE/CF463.asp

Regulation of the digital economy in France and Europe, Gouvernement français 6 October 2017. Access date: 24 December 2017. http://www.gouvernement.fr/en/regulation-of-the-digital-economy-in-france-and-europe <sup>3858</sup> Amendement N°II-CF463, Assemblée nationale 6 November 2017. Access date: 16 December 2017.

<sup>&</sup>lt;sup>3859</sup> Projet de loi de financement de la sécurité sociale pour 2018, Sénat 22 December 2017. Access date: 24 December

http://www.senat.fr/espace presse/actualites/201710/projet de loi de financement de la securite sociale pour 2

 $<sup>^{3860}</sup>$ Proposals for new rules for preferential IP regimes: Germany-UK joint statement, Government of the UK  $^{11}$ November 2014. Access date: 20 December 2017. https://www.gov.uk/government/publications/proposals-for-newrules-for-preferential-ip-regimes-germany-uk-joint-statement.

<sup>&</sup>lt;sup>3861</sup>The Latest on BEPS - 24 November 2014, Ernst & Young 24 November 2014. Access date: 20 December 2017. http://www.ey.com/gl/en/services/tax/international-tax/alert--the-latest-on-beps---24-november-2014

On 17 December 2015, representatives of Germany and Japan signed a revised income tax treaty and a protocol that will replace the existing 1966 treaty. The new treaty and protocol include some of the OECD recommendations under BEPS Actions 2 and 6. It modified the provisions on business profits, expanding the extent of reduction and exemption of taxation on investment income, introducing the provisions for assistance in the collection of taxes, and reinforcing the provisions for the exchange of information concerning tax matters, while avoiding double taxation and preventing international tax evasion and tax avoidance. The second of the exchange of information and tax avoidance.

On 18 July 2016, the German government adopted the law on modernizing the taxation process.<sup>3864</sup> The law places emphasize on the increase in cost-effectiveness and efficiency through more extensive use of information technology and creating a service-oriented taxation process.<sup>3865</sup>

On 7 December 2016, the agreement between Australia and Germany for the elimination of double taxation with respect to taxes on income and capital and the prevention of fiscal evasion and avoidance entered into force. It was signed on 12 November 2016 and covered such issues as the elimination of double taxation and the prevention of tax cuts and evasion.<sup>3866</sup>

On 27 June 2017, the German government approved the Act against Harmful Tax Practices in connection with the licensing of intellectual property rights. The act intends to limit the tax

<sup>3862</sup> Gesetz zu dem Abkommen vom 17. Dezember 2015 zwischen der Bundesrepublik Deutschland und Japan zur Beseitigung der Doppelbesteuerung auf dem Gebiet der Steuern vom Einkommen und bestimmter anderer Steuern sowie zur Verhinderung der Steuerverkürzung und -umgehung vom 18. Juli 2016, Federal Ministry of Finance 25 July 2016. Access date: 20 December 2017.

 $http://www.bundesfinanzministerium.de/Content/DE/Standardartikel/Themen/Steuern/Internationales\_Steuerrecht/Stantarenbezogene\_Informationen/Laender\_A\_Z/Japan/2016-07-25-Japan-Abkommen-DBA-Gesetz.pdf? blob=publicationFile&v=6$ 

<sup>3863</sup> Gesetz zu dem Abkommen vom 17. Dezember 2015 zwischen der Bundesrepublik Deutschland und Japan zur Beseitigung der Doppelbesteuerung auf dem Gebiet der Steuern vom Einkommen und bestimmter anderer Steuern sowie zur Verhinderung der Steuerverkürzung und -umgehung vom 18. Juli 2016, Federal Ministry of Finance 25 July 2016. Access date: 20 December 2017.

 $http://www.bundesfinanzministerium.de/Content/DE/Standardartikel/Themen/Steuern/Internationales\_Steuerrecht/Stantantenbezogene\_Informationen/Laender\_A\_Z/Japan/2016-07-25-Japan-Abkommen-DBA-Gesetz.pdf?\__blob=publicationFile\&v=6$ 

Gesetz zur Modernisierung des Besteuerungsverfahrens vom 18. Juli 2016, Federal Ministry of Finance 22 July 2016. Access date: 20 December 2017.

 $http://www.bundes finanz ministerium.de/Content/DE/Gesetzestexte/Gesetze_Gesetzesvorhaben/Abteilungen/Abteilung_IV/18\_Legislatur periode/Gesetze\_Verordnungen/2016-07-22-Steuer modernisierungsgesetz/3-Verkuendetes-Gesetz.pdf? blob=publication File \& v=2 blob=publication File \& v=2$ 

Gesetz zur Modernisierung des Besteuerungsverfahrens vom 18. Juli 2016, Federal Ministry of Finance 22 July 2016. Access date: 20 December 2017.

 $http://www.bundes finanz ministerium.de/Content/DE/Gesetzestexte/Gesetze\_Gesetzesvorhaben/Abteilungen/Abteilung_IV/18\_Legislatur periode/Gesetze\_Verordnungen/2016-07-22-Steuer modernisierungsgesetz/3-Verkuendetes-Gesetz.pdf?\_blob=publication File \&v=2$ 

<sup>3866</sup> Gesetz zu dem Abkommen vom 12. November 2015 zwischen der Bundesrepublik Deutschland und Australien zur Beseitigung der Doppelbesteuerung auf dem Gebiet der Steuern vom Einkommen und vom Vermögen sowie zur Verhinderung der Steuerverkürzung und -umgehung vom 11. Oktober 2016, Federal Ministry of Finance 17 October 2016. Access date: 20 December 2017.

 $http://www.bundesfinanzministerium.de/Content/DE/Standardartikel/Themen/Steuern/Internationales\_Steuerrecht/Staatenbezogene\_Informationen/Laender\_A\_Z/Australien/2016-10-17-Australien-Abkommen-DBA-Gesetz.pdf?\__blob=publicationFile\&v=4$ 

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deductibility of cross-border license fees for the right to use intellectual property. Tax regimes are based on the Nexus Approach described in OECD BEPS Action 5.3867

On 15 September 2017, following the informal meeting of the Economic and Financial Affairs Council (Ecofin) of the European Union held in Tallinn, the European Commission published its Communication on a fair and efficient tax system in the European Union for the digital single market. The document presents the critical challenges in taxing businesses that provide services digitally and proposes both long-term — a fundamental reform of the international corporate tax framework — and sort-term solutions, such as the introduction of an equalization tax on turnover, a withholding tax on digital transactions or a levy on revenues generated from the provision of digital services or advertising activity. Germany agreed to the proposals.<sup>3868</sup>

On 29 September 2017, France participated in the Tallinn Digital Summit between European Heads of State and Government with an agenda initiative that was dedicated to digital taxation.<sup>3869</sup> The Summit was aimed at ensuring that tech giants pay a fair contribution on their earnings in the country where their turnover is actually made.<sup>3870</sup>

Germany has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Germany has received a score of +1.

Analyst: Dariia Evreeva

#### India: +1

India has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 17 May 2017, the Union Cabinet chaired by Prime Minister Shri Narendra Modi gave its approval for the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting.<sup>3871</sup> The convention is an outcome of the OECD/G20 BEPS project to tackle base erosion and profit shifting through tax planning strategies that exploit gaps and mismatches in

 $http://www.bundesfinanzministerium.de/Content/DE/Gesetzestexte/Gesetze_Gesetzesvorhaben/Abteilungen/Abteilung_IV/18\_Legislaturperiode/Gesetze\_Verordnungen/2017-07-04-Gesetz-schaedliche-steuerpraktikenrechteueberlassung/3-Verkuendetes-Gesetz.pdf?\__blob=publicationFile&v=2$ 

<sup>3867</sup> Gesetz gegen schädliche Steuerpraktiken im Zusammenhang mit Rechteüberlassungen vom 27. Juni 2017, Federal Ministry of Finance 4 July 2017. Access date: 20 December 2017.

<sup>&</sup>lt;sup>3868</sup> Taxation: Commission sets out path towards fair taxation of the Digital Economy, European Commission 21 September 2017. Access date: 20 December 2017. http://europa.eu/rapid/press-release\_IP-17-3305\_en.htm

Regulation of the digital economy in France and Europe, Gouvernement français 6 October 2017. Access date: 24 December 2017. http://www.gouvernement.fr/en/regulation-of-the-digital-economy-in-france-and-europe

Regulation of the digital economy in France and Europe, Gouvernement français 6 October 2017. Access date: 24 December 2017. http://www.gouvernement.fr/en/regulation-of-the-digital-economy-in-france-and-europe

<sup>&</sup>lt;sup>3871</sup> Cabinet approves signing of the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting by India, Press Information Bureau Government of India Cabinet 17 May 2017. Access date: 17 May 2017. http://pib.nic.in/newsite/PrintRelease.aspx?relid=161885

tax rules to artificially shift profits to low or no-tax locations where there is little or no economic activity, resulting in little or no overall corporate tax being paid.<sup>3872</sup>

On 6 October 2017, the Indian Tax Administration issued draft rules for country-by-country (CbC) reporting and the furnishing of the master file for public comments in keeping with India's commitment to implement the recommendations of 2015 Final Report on Action 13, titled "Transfer Pricing Documentation and Country-by-Country Reporting," identified under the OECD's BEPS Pproject, section 286 of the Income-tax Act, 1961 ('the Act') was inserted vide Finance Act, 2016, providing for furnishing of a CbC report in respect of an international group by its constituent or parent entity. 3873

On 31 October 2017, the Central Board of Direct Taxes announced the rules for maintaining and furnishing of transfer pricing documentation in the Master File and Country-by-Country report. Since it is the first reporting year for furnishing of the CbC report, the due date for filing for reportable accounting year 2016-17 has already been extended to 31 March 2018 vide Circular No. 26/2017 dated 25.10.2017. Similarly, the date of compliance for furnishing the master file for fiscal year 2016-17 has been extended to 31 March 2018 as a one-time relief measure.<sup>3874</sup>

India has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus. India has received a score of +1.

Analyst: Polina Shtanko

#### Indonesia: +1

Indonesia has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

As of the compliance period, amendments to the Indonesian tax legislation or in place prior to committing to the BEPS Action Plan covered Action 3 (controlled foreign company provisions — already in place, not yet known if any additional amendments are planned), Action 4 (interest deduction — thin capitalization rule based on debt-to-equity approach), Action 6 (prevent treaty abuse — already in place), Actions 8-10 (transfer pricing — already in place, not yet known if any additional amendments are planned), Action 13 (transfer pricing documentation — three-tiered level of documentation introduced by Ministry of Finance effective for taxpayers with a tax year ending on or after 30 December 2016, with new thresholds for determining documentation); country-by-country (CbC) reporting — CbC report must be available within 12 months from the end of the tax

Framing of rules in respect of Country-by-Country reporting and furnishing of master file — comments and suggestions thereof, Press Information Bureau Government of India Ministry of Finance 6 October 2017. Access date: 6 October 2017. http://pib.nic.in/newsite/PrintRelease.aspx?relid=171450

<sup>&</sup>lt;sup>3872</sup> Cabinet approves signing of the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting by India, Press Information Bureau Government of India Cabinet 17 May 2017. Access date: 17 May 2017. http://pib.nic.in/newsite/PrintRelease.aspx?relid=161885

<sup>&</sup>lt;sup>3874</sup> CBDT notifies rules in respect of Country-by-Country reporting and furnishing of Master File, Press Information Bureau Government of India Ministry of Finance 31 October 2017. Access date: 1 November 2017. http://pib.nic.in/newsite/printrelease.aspx?relid=173146

year and must be filed with the annual corporate tax return for the subsequent tax year; Indonesia is also party to the Multinational Competent Authority Agreement on the exchange of CbC reports).<sup>3875</sup>

Indonesia has yet to address Action 1 (value-added tax on business to customers digital services — no indication of adopting recommendation), Action 2 (hybrids — no indication of adopting recommendation), Action 5 (harmful tax practices — no indication of adopting recommendation), Action 7 (permanent establishment status — no indication of adopting recommendation), Action 11 (methodology for data collection and analysis — no indication of adopting recommendation), Action 12 (disclosure of aggressive tax planning — no indication of adopting recommendation), Action 14 (dispute resolution — no indication of adopting recommendation). 3876

On 3 March 2017, Indonesia's Financial Services Authority announced it was preparing a number of regulations concerning adaptation of the financial services industry so that it could support the automatic exchange of tax information that is to be introduced by Indonesia from September 2018.<sup>3877</sup>

On 4 December 2017, the OECD released peer reviews assessing G20/OECD countries adherence to the BEPS standards for disclosing information on private tax rulings granted to multinational firms that might facilitate tax avoidance.<sup>3878</sup> The peer review for Indonesia states its practices were in compliance with the BEPS standards.<sup>3879</sup>

Indonesia has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Indonesia has received a score of +1.

Analyst: Pavel Doronin

#### Italy: +1

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Italy has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

<sup>&</sup>lt;sup>3876</sup> BEPS Actions implementation by country — Indonesia (by Deloitte). Access date: 20 December 2017. https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-indonesia.pdf

Press Release: OJK Issues Regulations to Support Automatic Exchange of Tax Information, Indonesia's Financial Services Authority 3 March 2017. Access date: 17 April 2017. http://www.ojk.go.id/en/berita-dan-kegiatan/siaran-pers/Pages/Press-Release-OJK-Issues-Regulations-to-Support-Automatic-Exchange-of-Tax-Information.aspx#sthash.wrtpanK4.dpuf

Peer review of OECD and G20 countries shows mixed progress on exchange of private tax ruling information, MNE Tax 4 December 2017. Access date: 20 December 2017. https://mnetax.com/peer-review-oecd-g20-countries-shows-mixed-progress-exchange-private-tax-ruling-information-24950

Harmful Tax Practices — Peer Review Reports on the Exchange of Information on Tax Rulings, OECD 4 December 2017. Access date: 20 December 2017. http://www.keepeek.com/Digital-Asset-Management/oecd/taxation/harmfultax-practices-peer-review-reports-on-the-exchange-of-information-on-tax-rulings\_9789264285675-en#page1

Prior to the compliance period Italy has taken measures on several BEPS Actions: 1 (in force since 1 January 2015), 2 (in force since 1 January 2016), 5 (in force since 1 January 2015), 6 (in force since 1 January 2016), 13 and 14 (in force since 1 January 2016). 3880

On 23 December 2017, the Italian Parliament approved the 2018 budget law which introduced a new tax on digital transactions and updated the concept of permanent establishment to make it more consistent with the OECD/G20 base erosion profit shifting (BEPS) report on Action 7.3881

Italy has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Italy has received a score of +1.

Analyst: Irina Popova

#### Japan: +1

Japan has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

The Japanese government has been showing its unchanged support to the BEPS initiative since 2013, being recognized as a "first mover in the Asia Pacific region in adopting BEPS-related changes." 3882

Amendments to the Japanese tax legislation prior to the compliance period covered Action 1 (valueadded tax on business to customers digital services), Action 2 (Hybrids), Action 13 (transfer pricing documentation — a de minimis exemption applies to certain non-material intercompany transactions; country-by-country (CbC) reporting — Japan is one of the countries that signed a multilateral competent authority agreement for the automatic exchange of CbC reports), Action 14 (dispute resolution — Japan is one of the countries committed to binding arbitration) of the BEPS Action Plan. 3883 Action 5 (harmful tax practices) is not applicable to Japan because Japan is considered to have no harmful tax practices.3884

Ongoing as of the compliance period are deliberations with respect to Action 6 (prevent treaty abuse — the government is currently updating Japan's tax treaties with various partners), Action 7 (permanent establishment status — Japan is committed to continue ongoing G20/OECD discussion

<sup>&</sup>lt;sup>3880</sup> BEPS Actions Implementation by Country: Italy, Deloitte. Access date: 28 March 2018.

https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-

<sup>&</sup>lt;sup>3881</sup> Italy introduces web tax, updates PE definitions, Multinational Tax and Transfer Pricing News 7 January 2018. Access date: 28 march 2018. https://mnetax.com/italy-introduces-web-tax-updates-pe-definitions-25490 <sup>3882</sup> Japan's approach to BEPS issues (by Deloitte). Access date: 20 December 2017.

https://www2.deloitte.com/content/dam/Deloitte/tw/Documents/tax/beps/tw-tp-board4-jp.pdf

BEPS Actions implementation by country — Japan (by Deloitte). Access date: 20 December 2017.

https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementationjapan.pdf <sup>3884</sup> BEPS Actions implementation by country — Japan (by Deloitte). Access date: 20 December 2017.

https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementationjapan.pdf

on the issue), Actions 8 to 10 (transfer pricing — Japan is committed to continue ongoing G20/OECD discussion on the issue).<sup>3885</sup>

With respect to Action 4 (interest deduction), it is currently not yet known if further reduction of the 50 per cent limitation of adjusted taxable income that can apply interest rate deduction will be introduced.<sup>3886</sup>

Concerning Action 12 (disclosure of aggressive tax planning, voluntary disclosure), it is also being discussed in the Japanese government whether it is needed to introduce a mandatory disclosure rule for aggressive tax planning, as well as an item of legislation acting as a "General Anti-Avoidance Rule." <sup>3887</sup>

Results are still to be yielded from the 2017 fiscal reform plan that makes certain non-active companies (such as cash boxes) subject to stricter tax rules from 1 April 2018 (Action 3 — controlled foreign company provisions).<sup>3888</sup>

In September 2017, the Japanese National Tax Agency released Guidance for Taxpayers on the Mutual Agreement Procedure in response to the BEPS Action 14 (dispute resolution) final report recommendation to publish rules, guidelines and procedures to access and use the Mutual Agreement Procedure (MAP).<sup>3889</sup> The guidance provides detailed description of the outline of the MAP, as well as of common situations that a taxpayer might encounter when requesting MAP.<sup>3890</sup>

On 4 December 2017, the OECD released peer reviews assessing G20/OECD countries adherence to the BEPS standards for disclosing information on private tax rulings granted to multinational firms that might facilitate tax avoidance.<sup>3891</sup> The peer review for Japan states its practices compliance with the BEPS standards (no recommendations for improvement were suggested).<sup>3892</sup>

With regards to assistance on tax issues to developing countries, Japan has demonstrated its commitment to provide this assistance through membership in the Inclusive Framework for BEPS

https://www2. deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-japan.pdf

https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-iapan.pdf

https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-iapan.pdf

https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-japan.pdf

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 $<sup>^{3885}</sup>$  BEPS Actions implementation by country — Japan (by Deloitte). Access date: 20 December 2017.

<sup>&</sup>lt;sup>3886</sup> BEPS Actions implementation by country — Japan (by Deloitte). Access date: 20 December 2017.

<sup>&</sup>lt;sup>3887</sup> BEPS Actions implementation by country — Japan (by Deloitte). Access date: 20 December 2017.

<sup>&</sup>lt;sup>3888</sup> BEPS Actions implementation by country — Japan (by Deloitte). Access date: 20 December 2017.

Guidance for Taxpayers on the Mutual Agreement Procedure (Q&A), Japan National Tax Agency September 2017. Access date: 20 December 2017. http://www.nta.go.jp/foreign\_language/03.pdf

<sup>&</sup>lt;sup>3890</sup> Guidance for Taxpayers on the Mutual Agreement Procedure (Q&A), Japan National Tax Agency September 2017. Access date: 20 December 2017. http://www.nta.go.jp/foreign\_language/03.pdf

Peer review of OECD and G20 countries shows mixed progress on exchange of private tax ruling information, MNE Tax 4 December 2017. Access date: 20 December 2017. https://mnetax.com/peer-review-oecd-g20-countries-shows-mixed-progress-exchange-private-tax-ruling-information-24950

Harmful Tax Practices — Peer Review Reports on the Exchange of Information on Tax Rulings, OECD 4 December 2017. Access date: 20 December 2017. http://www.keepeek.com/Digital-Asset-Management/oecd/taxation/harmfultax-practices-peer-review-reports-on-the-exchange-of-information-on-tax-rulings\_9789264285675-en#page1

Implementation, as well as becoming the party to the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting signed on 7 June 2017.<sup>3893</sup>

During and prior the compliance period Japan has taken resolute actions to promote the BEPS implementation at home and abroad.

Thus, Japan has received a score of +1.

Analyst: Pavel Doronin

#### Korea: +1

Korea has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 7 June 2017, Korea has signed Multilateral Convention to Implement Tax Treaty related Measures to Prevent BEPS. The purpose of the connvention is to enable jurisdictions to swiftly modify their bilateral tax treaties to implement measures under the BEPS project endorsed by the G20 summit in November 2015.<sup>3894</sup>

On 1 September 2017, package of tax reform proposals for 2018 were submitted to Korea's National Assembly. It contains the income tax rates for the top tax brackets for both corporations and individuals, as well as measures that would limit the deduction of interest expense in certain instances as part of Korea's commitment to the OECD BEPS project.<sup>3895</sup>

On 17 November 2017, the OECD Korea Policy Centre (Tax Programme) and the International Fiscal Association co-hosted a joint international tax conference in Seoul. It was mainly focused on the revised version of the Model Tax Convention and selected issues of the BEPS project.<sup>3896</sup>

On 19 December 2017, Korea enacted the 2018 tax reform bill (the 2018 Tax Reform) after Korea's National Assembly approved it on 5 December 2017. The 2018 Tax Reform includes provisions in line with the OECD's BEPS Action 2 (Neutralising the effects of Hybrid Mismatch Arrangements) and Action 4 (Limiting Base Erosion Involving Interest Deductions and Other Financial Payments), among others.<sup>3897</sup>

Korea has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Korea has received a score of +1.

Analyst: Alexander Ignatov

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http://www.oecdkorea.org/user/nd89406.do?View&boardNo=00002433&itemShCd1=39

<sup>3897</sup> Global Tax Alert, Ernst&Young 15 January 2018. Access date: 28 March 2018.

http://www.ey.com/Publication/vwLUAssets/The\_Latest\_on\_BEPS\_-\_15\_January\_2018/USDFILE/2018G\_00249-181Gbl\_The%20Latest%20on%20BEPS%20-%2015%20January%202018.pdf

<sup>3893 68</sup> nations sign multilateral treaty on tax avoidance, dispute resolution, MNE Tax 7 June 2017. Access date: 20 December 2017. https://mnetax.com/67-nations-sign-multilateral-tax-treaty-tax-avoidance-dispute-resolution-21602 3894 Korea Signs Multilateral Convention to Implement Tax Treaty Related Measures to Prevent BEPS. Access date: 12 January 2018. URL: https://www.lexology.com/library/detail.aspx?g=0d4a290c-1802-470c-9c03-c9f03b3a24ba 3895 Korea: 2018 tax reform bill under consideration by National Assembly, Deloitte 8 September 2017. Access date: 30 march 2018. http://newsletters.usdbriefs.com/2017/Tax/WTA/170908\_6.pdf 3896 Experts' Meeting, OECD. Access date: 28 march 2018.

#### Mexico: +1

Mexico has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

Prior the compliance period Mexico took actions on Actions 2 (hybrids), 6 (prevention of treaty abuse), 12 (disclosure of aggressive tax planning), 13 (transfer pricing documentation and country-by-country (CbC) reporting). 3898

On 7 June 2017, Mexico and 67 other jurisdictions signed the Multilateral Convention to Implement Tax Treaty Related Measures to Prevent BEPS during a signing ceremony hosted by the OECD in Paris.<sup>3899</sup>

On 26 October 2017, Mexico and the US agreed to exchange country-by-country tax reports on multinational firms, implementing 2015 OECD/G20 BEPS project agreements. The reports are designed to help tax administrations identify which multinationals operating in their country may be avoiding tax through transfer pricing or other means.<sup>3900</sup>

On 1 November 2017, the Mexican tax authority (Servico de Administracion Tributaria) announced the start of its online platform and electronic forms for taxpayers to file their new transfer pricing documentation (i.e., CbC report, master file and local file).<sup>3901</sup>

Mexico has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Mexico has received a score of +1.

Analyst: Irina Popova

#### Russia: +1

Russia has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 20 May 2017, the government of the Russian Federation has signed an ordinance that marks Russia' joining to the multilateral convention on tax policy measures preventing BEPS. The

<sup>&</sup>lt;sup>3898</sup> BEPS Actions Implementation by Country: Mexico, Deloitee. Access date: 28 March 2018.

https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-mexico.pdf

<sup>&</sup>lt;sup>3899</sup> Mexico signs Multilateral Convention to Implement Tax Treaty Related Measures to Prevent BEPS, Ernst&Young. Access date: 28 March 2018.

 $http://www.ey.com/Publication/vwLUAssets/Mexico\_signs\_Multilateral\_Convention\_to\_Implement\_Tax\_Treaty\_Related\_Measures\_to\_Prevent\_BEPS/$FILE/2017G\_04281-$ 

<sup>171</sup>Gbl\_MX%20signs%20MC%20to%20Tax%20Treaty%20Related%20Measures%20to%20Prevent%20BEPS.pdf

3900 International News Bulletin, the Procurator's Office for the Defense of the Taxpayer. Access date: 28 March 2018. https://www.prodecon.gob.mx/Documentos/boletines-

internacionales/2017/agosto/international news bulletin 28th augus to 1st september 2017 .pdf

Presentan SAT y PRODECON plataforma y formatos digitales para nuevas declaraciones informativas de precio de transferencia, Mexican Government 31 October 2017. Access date: 28 March 2018.

https://www.gob.mx/sat/prensa/presentan-sat-y-prodecon-plataforma-y-formatos-digitales-para-nuevas-declaraciones-informativas-de-precios-de-transferencia?state=published

convention applies to 63 double taxation treaties that Russia is a party to. The convention is still to be ratified.<sup>3902</sup>

On 28 November 2017, Russia published Federal Law No. 340-FZ, implementing the BEPS Action 13 documentation requirements including CbC reporting, master file, and local file. The measures entered into force on 27 November 2017, will apply from that date, and will be included in Article 105.16 of the Russian Tax Code.<sup>3903</sup>

Russia has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Russia has received a score of +1.

Analyst: Alexander Ignatov

#### Saudi Arabia: +1

Saudi Arabia has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 17 July 2017, the Kingdom of Saudi Arabia issued a draft executive law and executive rules in preparation for the value-added tax, effective January 1, 2018. Moreover, it contains broad recommendations for the VAT regime, which has already been introduced in 2018 in all six members of the Gulf Co-operation Council. And the standard value-added tax (VAT) is 5 per cent, with a zero VAT for some products.<sup>3904</sup>

Saudi Arabia has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Saudi Arabia has received a score of +1.

Analyst: Pavel Doronin

#### South Africa: +1

South Africa has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and

Development.

On 1 January 2016, CbC reporting requirements introduced by the government came into force.<sup>3905</sup>

<sup>02</sup> Multilateral convention on tax policy measures preven

<sup>&</sup>lt;sup>3902</sup> Multilateral convention on tax policy measures preventing base erosion and profit shifting, Government of the Russian Federation 20 May 2017. Access date: 11 January 2018. http://government.ru/docs/27781/

Russia Implements BEPS Action 13 Recommendations, Reuters 14 December 2017. Access date: 28 March 2018. https://tax.thomsonreuters.com/blog/russia-implements-beps-action-13-recommendations/

Saudi Arabia To Be The First GCC Country to Implement VAT In 2018, TPA Global 17 July 2017. Access date: 30 March 2018. http://www.tp-associates.com/nieuws/2017-07-25/saudi-arabia-to-be-the-first-gcc-country-to-implement-vat-in-2018

<sup>&</sup>lt;sup>3905</sup> BEPS Actions implementation by country: South Africa, Deloitte. Access date: 28 March 2018. https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-south-africa.pdf

On 28 July 2017, South Africa and Turkey signed a protocol amending the agreement between the two countries for the avoidance of double taxation and the prevention of fiscal evasion with respect to taxes on income was signed.<sup>3906</sup>

On 28 July 2017, agreement between the government of South Africa and the government of Samoa for the exchange of information relating to tax matters was signed.<sup>3907</sup>

On 1 September 2017, convention between the government of the Republic of South Africa and the government of the Republic of Cameroon for the avoidance of double taxation and the prevention of fiscal evasion with respect to taxes on income was signed.<sup>3908</sup>

South Africa has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period. Thus it receives a score of +1.

Analyst: Maxim Piskarev

#### Turkey: +1

Turkey has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

As of compliance period, Turkey has reached progress in a limited number of BEPS actions.<sup>3909</sup>

Action 1 (value-added tax (VAT) on business to customers digital services) has been partially covered by Turkey's earlier measures that require service providers, banks, internet advertising agencies and cargo and logistics service companies to submit monthly information about their transactions; and authorize the Council of Ministers to determine the extent of withholding tax for parties and intermediaries in taxable transactions (though tax rates have not been announced yet). However, the VAT rules are yet to be expanded to cover digital sales.

With respect to Action 4 (interest deduction), Turkey has previously introduced respective rules (such as thin capitalization and restrictions on the deduction of financing expenses), while a decree setting the percentage of the limitation is yet to be announced. Similarly, the existing rule on 30 per cent withholding tax on payments made to tax havens still cannot be applied since the Council of Ministers has not issued a list of harmful tax practices jurisdictions (Action 5, harmful tax practices).

Prevent treaty abuse (Action 6) clauses are being introduced in new and revised tax treaties that Turkey goes in to, and more are expected to be added through treaties or the multilateral instrument.

<sup>&</sup>lt;sup>3906</sup> Income Tax Act: Agreement between South Africa and Turkey for avoidance of double taxation and prevention of fiscal evasion with respect to taxes on income, Government of South Africa 28 July 2017. Access date: 28 March 2017. https://www.gov.za/documents/income-tax-act-agreement-between-south-africa-and-turkey-avoidance-double-taxation-and-1

Agreement between the government of the Republic of South Africa and the government of Samoa for the exchange of information relating to tax matters, Government of South Africa 28 July 2017. Access date: 28 March 2017. https://www.gov.za/sites/default/files/41009\_gon756.pdf

<sup>&</sup>lt;sup>3908</sup> Convention between the government of the Republic of South Africa and the government of the Republic of Cameroon for the avoidance of double taxation and the prevention of fiscal evasion with respect to taxes on income, Government of South Africa 1 September 2017. Access date: 28 March 2017.

https://www.gov.za/sites/default/files/41082\_gon936.pdf

BEPS Actions implementation by country — Turkey (by Deloitte). Access date: 21 December 2017. https://www2.deloitte.com/content/dam/Deloitte/global/Documents/Tax/dttl-tax-beps-actions-implementation-turkey.pdf

Amendments on Action 7 (permanent establishment status) were introduced through the draft Tax Procedures Code (still pending), as well as revisions of Turkey's Corporation Tax Law and Individual Income Tax Law.

Concerning Actions 8 to 10 (transfer pricing) and Action 13 (transfer pricing documentation, country-by-country (CbC) reporting), elaborations on Draft Transfer Pricing General Communiqué announced by Turkey's government in 2016 are still ongoing. Moreover, Turkey is yet to join the Multilateral Competent Authority Agreement for the automatic exchange of CbC reports.

The same refers to Action 12 (disclosure of aggressive tax planning), with continuing discussion of the concepts of "tax planning" and "aggressive tax planning."

As regards Action 2 (hybrids), Action 3 (controlled foreign company provisions) and Action 14 (dispute resolution), it is not clear so far if Turkey's government is working on new measures in these domains.

On 28 November 2017, Turkey amended Article 9 of the Turkish VAT Law on the "Party Liable for Tax." The amendment stipulates that VAT arising from services provided electronically by those without a residence, workplace, headquarters, or business centre in Turkey to individuals in Turkey who are not VAT taxpayers, must be declared and paid by the non-resident e-service providers.<sup>3910</sup>

On 4 December 2017, the OECD released peer reviews assessing G20/OECD countries adherence to the BEPS standards for disclosing information on private tax rulings granted to multinational firms that might facilitate tax avoidance.<sup>3911</sup> The peer review for Turkey recommended that Turkey take steps to ensure that information on new entrants to the grandfathered intellectual property regime are swiftly identified and exchanged.<sup>3912</sup>

Turkey has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, Turkey has received a score of +1.

Analyst: Pavel Doronin

#### United Kingdom: +1

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The United Kingdom has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

<sup>&</sup>lt;sup>3910</sup> OECD BEPS Action 1: Taxation of Digital Economy — New VAT Practices in Turkey, quantera Global 1 February 2018. Access date: 28 March 2017. Https://Www.Quanteraglobal.Com/Oecd-Beps-Action-1-Taxation-Digital-Economy-New-Vat-Practices-Turkey/

Peer review of OECD and G20 countries shows mixed progress on exchange of private tax ruling information, MNE Tax 4 December 2017. Access date: 20 December 2017. https://mnetax.com/peer-review-oecd-g20-countries-shows-mixed-progress-exchange-private-tax-ruling-information-24950

Harmful Tax Practices — Peer Review Reports on the Exchange of Information on Tax Rulings, OECD 4 December 2017. Access date: 20 December 2017. http://www.keepeek.com/Digital-Asset-Management/oecd/taxation/harmfultax-practices-peer-review-reports-on-the-exchange-of-information-on-tax-rulings\_9789264285675-en#page1

On 25 April 2016, the UK's Revenue and Customs published an International Exchange of Information Manual to provide guidance on transfer pricing documentation according to OECD definitions.<sup>3913</sup>

On 17 October 2016, Her Majesty's Revenue and Customs (HMRC) released updated guidance on Disclosure of tax avoidance schemes (DOTAS). The guidance supplements the DOTAS rules which determine whether arrangements relating to tax need to be disclosed, how to make the disclosure, how to notify HMRC of the disclosure etc.<sup>3914</sup>

On 1 July 2017, the United Kingdom introduced hybrid mismatch rules, with effect from 1 July 2017, largely based on the OECD recommendations. The OECD released a draft report in relation to branch mismatch arrangements in August 2016 which was finalized in July 2017.<sup>3915</sup>

On 16 August 2017, HMRC released guidance stating that HMRC requires that transfer pricing documentation should be retained to support the arm's-length pricing. <sup>3916</sup> Such documentation should be proportionate to the size and complexity of the transactions or business involved and should be the same as that specified in Annexes I and II of the Action 13 report. <sup>3917</sup> HMRC does not require a master file or local file to be filed with the country-by-country report. Transfer pricing documentation does not need to be filed with HMRC but will be requested during an audit. It is recommended that documentation prepared from this date conforms to the master file requirements. <sup>3918</sup>

On 7 December 2017, HMRC released updated guidance on disclosure of tax avoidance schemes regarding what to do if a person promotes or uses arrangements (including any scheme, transaction or series of transactions) that will or are intended to provide the user with a tax or national insurance contribution advantage when compared to adopting a different course of action.<sup>3919</sup>

On 8 September 2017, the UK published the Finance Bill 2017-19, which contain a number of major business and personal taxation measures, including reforms to the UK's corporate interest restriction rules, the corporation tax loss relief rules, substantial shareholding exemption and the UK anti-hybrid rules.<sup>3920</sup> The Finance Bill also includes legislation relating to making tax digital. It is expected that the

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<sup>&</sup>lt;sup>3913</sup>International Exchange of information Manual, HM Revenue and customs 25 April 2016. Access: 2 December 2017. https://www.gov.uk/hmrc-internal-manuals/international-exchange-of-information/ieim30003133

<sup>&</sup>lt;sup>3914</sup>Disclosure of tax avoidance schemes: guidance, HM Revenue and customs 17 October 2016. Access: 2 December 2017.https://www.gov.uk/government/publications/disclosure-of-tax-avoidance-schemes-guidance

<sup>&</sup>lt;sup>3915</sup>Draft law on Australia's hybrid mismatch rules, Lexology, 27 November 2017. Access date: 12.12.2017. https://www.lexology.com/library/detail.aspx?g=f49c7478-6d92-4500-8cec-a16e3a8ac9e6

<sup>3916</sup> International Exchange of information Manual, HM Revenue and customs 16 August 2017. Access: 2 December 2017. https://www.gov.uk/hmrc-internal-manuals/international-exchange-of-information/ieim30003133

<sup>&</sup>lt;sup>3917</sup>International Exchange of information Manual, HM Revenue and customs 16 August 2017. Access: 2 December 2017. https://www.gov.uk/hmrc-internal-manuals/international-exchange-of-information/ieim30003133

<sup>&</sup>lt;sup>3918</sup>International Exchange of information Manual, HM Revenue and customs 16 August 2017. Access: 2 December 2017. https://www.gov.uk/hmrc-internal-manuals/international-exchange-of-information/ieim30003133

<sup>&</sup>lt;sup>3919</sup>Disclosure of tax avoidance schemes: guidance, HM Revenue and customs 7 December 2017. Access: 19 December 2017 https://www.gov.uk/government/nublications/disclosure-of-tax-avoidance-schemes-guidance

<sup>2017.</sup>https://www.gov.uk/government/publications/disclosure-of-tax-avoidance-schemes-guidance
<sup>3920</sup> Financial Bill: September 2017 — legislation and explanatory notes, HM Treasury and HM Revenue and Customs 8
September 2017. Access: 19 December 2017. https://www.gov.uk/government/publications/finance-bill-september2017-legislation-and-explanatory-notes

Committee Stage will start by mid-October and Royal Assent then likely in the first or second week of November.<sup>3921</sup>

On 26 September 2017, the OECD released the UK's peer review report relating to the implementation of the BEPS minimum standards on Action 14 on improving tax dispute resolution mechanisms. The UK had also requested that the OECD provided feedback concerning their adoption of the Action 14 best practices, and therefore, the OECD also released an accompanying best practices report.<sup>3922</sup>

On 29 November 2017, Bermuda and the UK signed a Country-by-Country Competent Authority Agreement that will enable the automatic reporting of corporate income for UK-related transfer pricing enforcement purposes.<sup>3923</sup> In a statement, the Bermuda Government said the agreement will complete the OECD BEPS tax transparency package between Bermuda and the UK.<sup>3924</sup>

The United Kingdom has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, the UK has received a score of +1.

Analysts: Nikita Efremov and Angelina Khudoleeva

#### United States: +1

The United States has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 17 February 2016, the US Treasury Department released a revised US model income tax treaty. The revisions are designed to respond to changes in US treaty partners' tax regimes that the Treasury Department believes may encourage BEPS. The changes include provisions aimed at inversion transactions, 'special tax regimes', and so-called "exempt permanent establishments." The new model includes provisions requiring mandatory binding arbitration to resolve disputes between tax authorities. 3925

On 7 June 2017, the competent authorities of the United States and Canada signed a competent authority agreement to exchange country-by-country (CbC) reports. According to the agreement, the US and Canada will exchange annually, on an automatic basis, the CbC report received from each reporting entity that is resident for tax purposes in its jurisdiction, provided that, on the basis of the CbC report, one or more constituent entities of the reporting entity's group is resident for tax

<sup>&</sup>lt;sup>3921</sup> Financial Bill: September 2017 — legislation and explanatory notes, HM Treasury and HM Revenue and Customs 8 September 2017. Access: 19 December 2017. https://www.gov.uk/government/publications/finance-bill-september-2017-legislation-and-explanatory-notes

December 2017. http://www.oecd.org/tax/beps/beps-action-14-peer-review-best-practices-united-kingdom.pdf

3923 Bermuda and UK agreement on income reporting, The Royal Gazette, 29 November 2017. Access date: 11.12.2017. http://www.royalgazette.com/business/article/20171129/bermuda-and-uk-agreement-on-income-reporting

3924 Bermuda and UK agreement on income reporting, The Royal Gazette, 29 November 2017. Access date: 11.12.2017. http://www.royalgazette.com/business/article/20171129/bermuda-and-uk-agreement-on-income-reporting

3925 Bermuda and UK agreement on income reporting, The Royal Gazette, 29 November 2017. Access date: 11.12.2017. http://www.royalgazette.com/business/article/20171129/bermuda-and-uk-agreement-on-income-reporting

3925 PREAMBLE TO 2016 U.S. MODEL INCOME TAX CONVENTION, U.S. Department of the Treasury 17 February 2016. Access date: 20 December 2017. https://www.treasury.gov/resource-center/tax-policy/treaties/Documents/Preamble-US%20Model-2016.pdf

purposes in the other jurisdiction, or is subject to tax with respect to the business carried out through a permanent establishment in the other jurisdiction.<sup>3926</sup>

On 29 June 2016, the US Treasury and the Internal Revenue Service (IRS) published a rule, which will become final tomorrow, requiring the U.S. parent company of large, public and privately held multinational companies to provide certain financial data to the IRS on a country-by-country basis. The information is meant to provide tax authorities with better tools to identify where a company might be artificially shifting profits into tax havens — a red flag for tax evasion and tax avoidance that may warrant further investigation.<sup>3927</sup>

On 26 September 2017, the OECD published a report on the US implementation of BEPS Action 14. It stated that "all of the United States" tax treaties include a provision relating to the Mutual Assessment Program (MAP), which generally follow paragraphs 1 through 3 of Article 25 of the Model Tax Convention on Income and on Capital 2014 (OECD Model Tax Convention, OECD 2015). Its treaty network is largely consistent with the requirements of the Action 14 Minimum Standard, whereby under 11 treaties taxpayers are already allowed to submit a MAP request to the competent authorities of either state in line with the new text of Article 25(1), first sentence, of the OECD Model Tax Convention (OECD, 2015), as amended by the final report on Action 14. However, not all treaties are consistent with the requirements of the Action 14 Minimum Standard."3928

On 11 October 2017, the US took a further step to implement CbC reporting in accordance with the BEPS Action 13 minimum standard, by activating the automatic exchange relationships under the Multilateral Competent Authority Agreement on the Exchange of CbC Reports. 3929 Over 1,000 automatic exchange relationships have now been established among jurisdictions committed to exchanging CbC reports as of mid-2018.3930 It is expected that more jurisdictions will nominate partners with which they will undertake the automatic exchange of CbC reports in the coming weeks. In addition, the United States has now signed 27 bilateral competent authority agreements for the exchange of CbC Reports under Double Tax Conventions or Tax Information Exchange Agreements, with more under negotiation.<sup>3931</sup>

<sup>3927</sup> U.S. Treasury, IRS Move Quickly to Implement OECD BEPS Agreement, Finalizing Rule Requiring Country-by-Country Reporting by Multinationals, Global Financial Integrity. Access date: 29 June 2016. http://www.gfintegrity.org/pressrelease/u-s-treasury-irs-move-quickly-implement-oecd-beps-agreement-finalizing-rule-requiring-country-countryreporting-multinationals/

administrations, OECD. Access date: 11 October 2017. http://www.oecd.org/ctp/beps/beps-action-13-oecd-releasescbc-reporting-implementation-status- and -exchange-relationships-between-tax- administrations. htm

1 9789264282698-en#.WllKNUGWTIU

<sup>&</sup>lt;sup>3926</sup> Making Dispute Resolution More Effective - MAP Peer Review Report, United States. Inclusive framework on BEPS: Action 14, OECD 26 September 2017. Access date: 20 December 2017. http://www.keepeek.com/Digital-Asset-Management/oecd/taxation/making-dispute-resolution-more-effective-map-peer-review-report-united-states-stage-

Making Dispute Resolution More Effective - MAP Peer Review Report, United States (Stage 1), OECD 26 September 2017. Access date: 20 December 2017. http://www.keepeek.com/Digital-Asset-Management/oecd/taxation/makingdispute-resolution-more-effective-map-peer-review-report-united-states-stage-1 9789264282698-en#page11 <sup>3929</sup> BEPS Action 13: OECD releases CbC reporting implementation status and exchange relationships between tax

BEPS Action 13: OECD releases CbC reporting implementation status and exchange relationships between tax administrations, OECD. Access date: 11 October 2017. http://www.oecd.org/ctp/beps/beps-action-13-oecd-releasescbc-reporting-implementation-status- and -exchange-relationships-between-tax- administrations. htm

<sup>&</sup>lt;sup>3931</sup> BEPS Action 13: OECD releases CbC reporting implementation status and exchange relationships between tax administrations, OECD. Access date: 11 October 2017. http://www.oecd.org/ctp/beps/beps-action-13-oecd-releasescbc-reporting-implementation-status- and -exchange-relationships-between-tax- administrations. htm.

On 9 November 2017, the US Senate Finance Committee released policy highlights outlining its goals for tax reform. Later that evening, Senate Finance Committee Chairman Orrin Hatch also released the details of the Senate Republicans' tax reform plan, in the form of a Joint Committee on Taxation description of the Chairman's Mark, which is scheduled for markup by the Committee on 13 November 2017. In addition to lowering the U.S. corporate tax rates to 20 per cent starting with the 2019 tax year, the Senate Plan contains the following BEPS Action 2, 3, and 4 measures.<sup>3932</sup>

The US has shown progress in introducing BEPS measures before and has taken steps towards implementing BEPS package during the compliance period.

Thus, the US has received a score of +1.

Analysts: Anastasia Kataeva and Svetlana Shapovalova

#### European Union: +1

The European Union has fully complied with the commitment on implementing the Action Plan on Base Erosion and Profit Shifting (BEPS) of the Organisation for Economic Co-operation and Development (OECD).

On 8 December 2015, the Council of the European Union adopted two sets of Council conclusions on BEPS in the EU context, and on the future of the code of conduct on business taxation. These conclusions provided the basis for further work by the Council in the area of BEPS in 2016 and endorsed a new Work Package for the Code of Conduct Group.<sup>3933</sup>

On 8 March 2016, a second set of Council conclusions on the Future of the Code of Conduct (Business Taxation) was adopted by the Council of the European Union.<sup>3934</sup>

On 25 May 2016, the Council of the European Union adopted conclusions on the Commission Communication on an External Strategy for Effective Taxation.<sup>3935</sup>

On 25 October 2016, the Commission produced a Proposal for a Council Directive amending Directive (EU) 2016/1164 as regards hybrid mismatches with third countries, as part of the Anti-Tax Avoidance Package. The Slovak Presidency carried out extensive work on this proposal. During the meeting of the Economic and Financial Affairs Council (ECOFIN) on 6 December 2016 the text was generally agreed to except on two items i.e. Articles 9(4) (b) and (c), and the date of entry into force.<sup>3936</sup>

BEPS: Presidency roadmap on future work, the Council of the European Union 6 February 2017. Access date: 23 November 2017. http://data.consilium.europa.eu/doc/document/ST-5988-2017-INIT/en/pdf.

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<sup>&</sup>lt;sup>3932</sup> BEPS and Other Notable Int'l Measures in Draft Senate GOP Tax Reform Plan, Thompson Reuters. Access date: 16 November 2017. https://tax.thomsonreuters.com/blog/beps-and-other-notable-intl-measures-in-draft-senate-gop-tax-reform-plan/

BEPS: Presidency roadmap on future work, the Council of the European Union 6 February 2017. Access date: 23 November 2017. http://data.consilium.europa.eu/doc/document/ST-5988-2017-INIT/en/pdf.

BEPS: Presidency roadmap on future work, the Council of the European Union 6 February 2017. Access date: 23 November 2017. http://data.consilium.europa.eu/doc/document/ST-5988-2017-INIT/en/pdf.

<sup>&</sup>lt;sup>3936</sup> BEPS: Presidency roadmap on future work, the Council of the European Union 6 February 2017. Access date: 23 November 2017. http://data.consilium.europa.eu/doc/document/ST-5988-2017-INIT/en/pdf.

On 8 November 2016, the Council of the European Union adopted Conclusions on the criteria for and process leading to the establishment of the EU list of non-cooperative jurisdictions for tax purposes.<sup>3937</sup>

On 8 December 2015, the Council invited the Code of Conduct Group "to assess the opportunity of developing EU guidance for implementing OECD BEPS conclusions on Action 12 (disclosure of aggressive tax planning), notably with a view to facilitate exchange of such information between tax authorities." Apart from that, there were significant advances at the EU level in the area of tax transparency, notably through amendments to the Directive on Administrative Cooperation implementing the common reporting standard (CRS) (under the Italian presidency), the exchange of rulings (under the Luxembourg presidency) and country by country (CbC) reporting (under the Dutch presidency), and access to anti-money laundering information (under the Slovak presidency).<sup>3938</sup>

On 28 January 2016, the Commission presented its proposal for an Anti-Tax Avoidance Directive as part of the Anti-Tax Avoidance Package. On 20 June 2016, the Council adopted the Directive (EU) laying down rules against tax avoidance practices that directly affect the functioning of the internal market. In order to provide for a comprehensive framework of anti-abuse measures the Commission presented its proposal on 25th October 2016, to complement the existing rule on hybrid mismatches. The rule on hybrid mismatches aimed to prevent companies from exploiting national mismatches to avoid taxation. The Anti-Tax Avoidance Directive contained five legally-binding anti-abuse measures, which all Member States should apply against common forms of aggressive tax planning. Member States should apply these measures as from 1 January 2019. It created a minimum level of protection against corporate tax avoidance throughout the EU, while ensuring a fairer and more stable environment for businesses.<sup>3939</sup>

On 23 May 2017, the Council agreed on a new system for resolving double taxation disputes within the EU. The proposal set out to improve the mechanisms used for resolving disputes between member states when disputes arise from the interpretation of agreements on the elimination of double taxation. It built on convention on the elimination of double taxation in connection with the adjustments of profits of associated enterprises. The draft directive required dispute resolution mechanisms to be mandatory and binding, with clear time limits and an obligation to reach results. It thereby set out to secure a tax environment where compliance costs for businesses are reduced to a minimum. The text allowed for a 'mutual agreement procedure' to be initiated by the taxpayer, under which member states must reach an agreement within two years. If the procedure fails, an arbitration procedure is launched to resolve the dispute within specified timelines. For this, an advisory panel of three to five independent arbitrators was appointed together with up to two representatives of each member state. The panel ('advisory commission') issued an opinion for eliminating the double taxation in the disputed case, which is binding on the member states involved unless they agree on an alternative solution.<sup>3940</sup>

<sup>3938</sup> BEPS: Presidency roadmap on future work, the Council of the European Union 6 February 2017. Access date: 23 November 2017. http://data.consilium.europa.eu/doc/document/ST-5988-2017-INIT/en/pdf.

<sup>&</sup>lt;sup>3937</sup> BEPS: Presidency roadmap on future work, the Council of the European Union 6 February 2017. Access date: 23 November 2017. http://data.consilium.europa.eu/doc/document/ST-5988-2017-INIT/en/pdf.

The Anti-Tax Avoidance Directive, European Commission 13 September 2016. Access date: 25 November 2017. https://ec.europa.eu/taxation\_customs/business/company-tax/anti-tax-avoidance-package/anti-tax-avoidance-directive en.

Double Taxation: Council Agrees Its Position On Dispute Resolution Procedures, the Council of the European Union 23 May 2017. Access date: 25 November 2017. http://www.consilium.europa.eu/en/press/press-releases/2017/05/23/double-taxation.

On 10 October 2017, the European Commission welcomed EU members' formal green light for new rules to better resolve tax disputes.<sup>3941</sup> The decision taken by EU finance ministers at the ECOFIN Council meeting in Luxembourg will ensure that businesses and citizens can resolve disputes related to the interpretation of tax treaties more swiftly and effectively. 3942 It will also cover issues related to double taxation - a major obstacle for businesses, creating uncertainty, unnecessary costs and cash-flow problems.<sup>3943</sup> These improvements to the current rules will give taxpayers much more certainty when it comes to seeking resolution to their interpretation of tax treaties or double taxation problems.<sup>3944</sup> In particular, a wider range of cases will be covered and Member States will have clear deadlines to agree on a binding solution, and citizens and companies will have more timely decisions.<sup>3945</sup> Members will have a legal duty to take conclusive and enforceable decisions under the improved dispute resolution mechanism. If not, the national courts will do this for them. This agreement will ensure that taxpayers faced with tax treaty disputes can initiate a procedure whereby the members in question must try to resolve the dispute amicably within two years. If at the end of this period, no solution has been found, the members must set up an advisory commission to arbitrate. 3946 If Members fail to do this, the taxpayer can bring an action before the national court to do so. This advisory commission will be composed of three independent members and representatives of the competent authorities in question. It will have six months to deliver a final, binding decision.<sup>3947</sup> This decision will be immediately enforceable and must resolve the dispute.<sup>3948</sup>

On 5 December 2017, the first ever EU list of non-cooperative tax jurisdictions was agreed by members.<sup>3949</sup> This list was part of the EU's work to fight tax evasion and avoidance and aimed to create a stronger deterrent for countries that consistently refused to play fair on tax matters.<sup>3950</sup> The overall goal of the EU list was to improve tax good governance globally, and to ensure that the EU's international partners respected the same standards as EU members do.<sup>3951</sup> The list was a result of a thorough screening and dialogue process with non-EU countries, to assess them against agreed criteria for good governance.<sup>3952</sup> These criteria related to tax transparency, fair taxation, the implementation of OECD BEPS measures and substance requirements for zero-tax countries. The

Fair Taxation: Commission welcomes new rules to resolve tax disputes, European Commission 10 October 2017. Access date: 19 December 2017. http://europa.eu/rapid/press-release IP-17-3727 en.htm.

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<sup>&</sup>lt;sup>3947</sup> Fair Taxation: Commission welcomes new rules to resolve tax disputes, European Commission 10 October 2017. Access date: 19 December 2017. http://europa.eu/rapid/press-release\_IP-17-3727\_en.htm.

Fair Taxation: Commission welcomes new rules to resolve tax disputes, European Commission 10 October 2017. Access date: 19 December 2017. http://europa.eu/rapid/press-release\_IP-17-3727\_en.htm.

Common EU list of third country jurisdictions for tax purposes, European Commission 5 December 2017. Access date: 19 December 2017. https://ec.europa.eu/taxation\_customs/tax-common-eu-list\_en.

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<sup>&</sup>lt;sup>3952</sup> Common EU list of third country jurisdictions for tax purposes, European Commission 5 December 2017. Access date: 19 December 2017. https://ec.europa.eu/taxation\_customs/tax-common-eu-list\_en.

criteria were agreed by Member States at the November 2016 ECOFIN and used as the basis for a ."3953 The EU listing process also had a very positive impact as most jurisdictions engaged constructively with the EU during the listing process. Many made concrete, high level commitments to improve their standards, as a result of the EU screening exercise.3954 The EU list will be updated at least once a year and listed jurisdictions will be removed from the list once they have addressed EU concerns.3955

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<sup>3954</sup> Common EU list of third country jurisdictions for tax purposes, European Commission 5 December 2017. Access date: 19 December 2017. https://ec.europa.eu/taxation\_customs/tax-common-eu-list\_en.

Common EU list of third country jurisdictions for tax purposes, European Commission 5 December 2017. Access date: 19 December 2017. https://ec.europa.eu/taxation\_customs/tax-common-eu-list\_en.