



# **B20-G20 PARTNERSHIP FOR GROWTH AND JOBS**

**RECOMMENDATIONS FROM TASK FORCES** 

**PRELIMINARY REPORT** 

2013

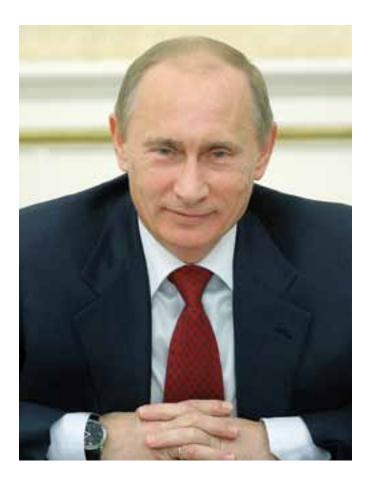
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# Address by Vladimir Putin on Russia assuming the G20 presidency



#### Dear friends,

On December 1, 2012, Russia will assume the presidency of the G20, the informal grouping of the world's biggest economies. We see this above all as a chance to offer our partners a positive and substantive agenda aimed at resolving the common problems of concern to all countries. We will of course also make effective use of our presidency to address our long-term national goals and strengthen Russia's place in global economic governance.

The G20 was established in 2008 and has become an important instrument in managing and responding to crises. Through their coordinated action, in just a short period of time, the participating countries managed to stop the economic slide and tighten supervision over national financial systems. They then began systemic transformation of the international financial and economic architecture to bring it into line with twenty-first century demands and started developing the mechanisms that will give us maximum protection from risks, strengthening mutual trust, and giving the impulse for sustained and balanced global economic development.

We believe that the Russian presidency's main task will be to focus the G20's efforts on developing measures to stimulate economic growth and create jobs. What will this require? We think the answer is clear: investment incentives, trust and transparency in markets, and effective regulation. These priorities will be at the heart of discussion of the

various issues traditionally on the G20's agenda. These issues include the state of the global economy, implementing the framework agreement for strong, sustainable and balanced growth, facilitating job creation, reforming the currency and financial regulation and supervision systems, stability on global energy markets, stimulating international development, strengthening multilateral trade, and countering corruption.

We will also include two new issues on the financial agenda: financing investment as a basis for economic growth and job creation, and modernising national public borrowing and sovereign debt management systems.

Thus, the Russian presidency will ensure continuity in the G20's agenda and fulfilment of earlier commitments, while at the same time offering new approaches to examine.

Russia is ready for the broadest possible cooperation on reaching the G20's objectives. In order to make the G20's work more effective and transparent and increase trust in what it is doing, we will hold broad consultations with all interested parties, with countries not part of the G20, and also with international, expert and trade union organisations, and business community, civil society and youth representatives. Practice shows that global measures are only effective when they are based on the views and take into account the interests of different groups.

We hope that Russia's presidency of the G20 will help to consolidate the participating countries' efforts in order to achieve our common goal of resolving the most serious problems facing the global economy, ensuring sustainable growth for the entire international community's benefit, and giving millions of people around the world a better standard of living.

Russia is open for dialogue and constructive cooperation.

December 1, 2012

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Vladimir Putin





# Foreword from Mr. Shokhin, B20 Russia Chairman



 lobal economic conditions have stabilized, and the  $\mathcal{I}$ IMF projects the world economic growth at 3.3% in 2013, rising to 4% in 2014. However, the expected upturn is modest, and significant downside risks remain, including the negative growth in the Euro area, absence of growth-friendly fiscal consolidation plans in the US and Japan, capital inflows putting exchange rate pressures on some emerging economies, financial markets outpacing real activity, and suppressed world trade growth. In the face of these persisting challenges the G20 needs to reinvigorate efforts to foster recovery and ensure global rebalancing. The Russian G20 Presidency is committed to harnessing G20 political will for generating strong, sustainable, and balanced growth. The B20 shares the Russian Presidency's overarching priorities of generating growth through sound macroeconomic policies, investment and quality jobs, transparency and trust, and effective regulation.

The RSPP coordinates the G20-B20 dialogue having a mandate from the international business community and support from the Russian G20 Presidency. As the B20 Chair, the RSPP's objectives are that the B20 recommendations reflect business interests, underpin the Russian G20 agenda priorities, and help promote the G20-B20 shared objective of global growth. We believe that in the feeble, unsteady, and prone to setbacks economic recovery, the G20 should reiterate its commitment to four overarching priorities:

- Fiscal consolidation plans should be growth-friendly, providing for investment into structural reforms, prioritizing business and consumer confidence, and encouraging enterprise and private investment. The G20 should promote compliance with the Los Cabos commitment to identify country-specific targets for the debt-to-GDP ratio beyond 2016 "accompanied by clear strategies and timetables to achieve them". However, the G20's focus should be shifted to long-term fiscal adjustment measures.
- Financial reforms should be properly calibrated. Implementation of new standards and requirements should not lead to deterioration of financing conditions for industries and real economy, especially SMEs. Access to funding for SMEs should be ensured given their crucial role in generating employment, including through support to development of new credit instruments, such as securitized lending.
- The G20 should secure capital flows for infrastructure investment by promoting a broad range of financing instruments and sources, including fostering the development of a long-term capital market. In particular, necessary steps should be taken to develop corporate bond markets as an alternative to bank financing. To support the shift from banking to capital markets financing, regulators in G20 countries should establish relevant market structures, improving regulatory approaches. New instruments should be standardized, and their development should be accompanied by strengthening disclosure standards and increasing market transparency. Regulators should consider the risk that securitized debt can create and should also focus on reforms, aimed at transforming shadow banking into a reliable source of financing for investment. G20 members should facilitate removing impediments to foreign direct investment and agreeing on relevant cross-border regimes.





• Given the centrality of the structural reforms to the success of the Framework for Strong, Sustainable and Balanced Growth, the G20 should reinforce its direction-setting efforts on structural reforms, providing scope for individual but coordinated commitments, with a focus on market liberalization and strengthening labour markets. Education should be incorporated into the G20 structural reform agenda, given its crucial role in boosting jobs and growth in the long run.

We have built the process of recommendations development, and consultations with the benefit of experience accumulated by the B20 at different summits, from Toronto to Los Cabos, with an early launch of the B20 debate in the December 2012 conference, brining more than 200 representatives of business from G20 members to kick-start the work and a structured engagement on the Presidency's agenda priorities within the G20 sherpas' and the working groups' meetings. To support the work of the Task Forces and ensure continuity with the B20 established core agenda and consistency across the TFs recommendations on the key policy areas, the B20 Task Force on G20-B20 Dialogue Efficiency initiated a review of all B20 recommendations made since Toronto and their impact on G20 decision-making, as reflected in the G20 documents. This review and a catalogue of all B20 recommendations made since Toronto, produced by the TF, consolidate the B20 members' individual wisdom into an institutional memory.

Through the work of the B20 Task Forces we focused on the topics of investment and infrastructure; financial system – restoring confidence and growth; trade as a growth driver; innovation and development as a global priority; jobs creation, employment and investment in human capital; transparency and anti-corruption. The Task Forces brought together leading CEOs and representatives of business organizations from the G20 members, heads of international organizations and expert partners, such as the International Chamber of Commerce and the World Economic Forum. The agreed-upon draft recommendations are the results of the B20 members' intense deliberations. They represent consensus positions of the respective Task Forces.

We propose these draft recommendations for the G20's consideration in the mid-term of the summit preparation process, with a hope that this early intervention will allow sufficient time for the G20-B20 constructive engagement on how these recommendations can be translated into G20 decisions. The draft recommendations will be supplemented and amended following further consultation with the G20 and within the B20.

The business leaders believe that the G20-B20 Dialogue should be instrumental in enhancing the G20 efficiency by both responding to business interests and concerns and engaging the private sector in generating growth and jobs. To ensure continuity, efficiency, and sustainability of long-term G20-B20 engagement, we intend to draft the B20 strategy for the next three years, to be consolidated by the subsequent B20 Presidencies.

We stand ready to support G20 actions aimed at steering the "three-speed recovery" towards a more even and sustainable growth, and we are committed to working with the G20 to further elaborate and implement the recommendations proposed in this Green Book.

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Alexander Shokhin, RSPP President, B20 Russia Chairman





# Acknowledgments

The RSPP as B20 Chair would like to express gratitude to all companies, organizations and individuals who have participated in the B20 work as well as the outreach partners: Civil 20, Think 20, Youth 20 and Labour 20.

We highly appreciate contribution of participating business associations: UIA (Argentina), AIG (Australia), CNI (Brazil), CCC (Canada), CCPIT (China), BUSINESSEUROPE (European Union), MEDEF (France), BDI (Germany), CII (India), Kadin Indonesia, Confindustria (Italy), Keidanren (Japan), COMCE (Mexico), RSPP (Russia), CEOE (Spain), CSC (Saudi Arabia), BUSA (South Africa), FKI (South Korea), TUSIAD (Turkey), CBI (United Kingdom), U.S. Chamber of Commerce.





THE BOSTON CONSULTING GROUP

We would like to thank St. Petersburg International Economic Forum for their full support and commitment in organizing the B20 Summit on June 20th, 2013.

We would also like to specifically thank The Boston Consulting Group for the invaluable support during the preparation process of the B20 summit at the level of Executive Committee and several task forces. We are grateful for their expertise, professionalism, dedication, ability to set a high bar in every step of the process.

Special thanks are extended to the expert partners, who significantly contribute to the B20 activity and work in close cooperation with B20, including Organization for Economic Co-operation and Development (OECD), International Chamber of Commerce (ICC), McKinsey & Company, Ernst & Young, World Economic Forum (WEF), Russian Direct Investment Fund (RDIF), VTB, Severstal, Skolkovo, BioEnergy, Interros, European Bank of Reconstruction and Development (EBRD), KPMG and International Organization of Employers (IOE).





You can download B20 Green book at http://www.b20russia.com





# Key Messages from the B20

# Promoting a New Model of Economic Growth – B20 Priority for 2013



## Investments and Infrastructure

- Cross-Border Investment: Identify and remove restrictions on free flow of capital to reinforce cross-border investments that support economic growth
- Infrastructure Investment: Stimulate private investment in infrastructure and other real economy assets across all countries
- Investment Productivity: Encourage application of best practices to increase productivity of investments in infrastructure and green energy



# Financial System – Restoring Confidence and Growth

- Financial Regulation: Reforms should be appropriately calibrated and phased to help secure "sustainable, inclusive and balanced growth"
- Financial Inclusion: Provide financial assistance to the SME sector and partial guarantee schemes motivating financial institutions to make resources available
- Financial Markets Infrastructure Development: Create a reliable, stress-resistant financial markets infrastructure, especially within emerging markets



## Trade as a Growth Driver

- Protectionism: Extend the deadline for a standstill after 2014, further strengthen the monitoring system, explore ways to roll back protectionist measures
- Trade Facilitation: G20 governments should commit to the WTO Trade Facilitation Agreement
- Preferential Trade Agreements: Encourage the WTO to take a leadership role in establishing principles to guide the design of PTAs, including by developing a best practice model for PTAs



# G20-B20 Dialogue Efficiency

- B20 Actions: Agree on a mid-term strategy to ensure continuity and consistency between B20 presidencies' agendas and their alignment with B20 core long-term priorities
- G20 Actions: Invite the B20 for a structured dialogue within the G20 formal mechanisms, including by initiating joint G20-B20 working groups
- G20-B20 Actions: Develop and implement an effective and feasible coordination mechanism by 2015







- Intellectual Property (IP) Set a common G20 agenda for enabling successful innovation and its dissemination by improving the global IP regime. At the same time, balance strong needs for stimulating innovation and development around the world with various societal and business interests.
- Energy Efficiency and New Energy Sources Create freer energy markets through stable, rational policies harmonized across borders. Foster energy efficiency (and decarbonization) through innovation, including government support of R&D, demonstration and pre-commercial deployment of low-carbon technologies, training, new methods of accessing technologies and producing traditional energy (with a special focus on gas), new financing schemes, and public-private partnerships. Promote universal energy access through sustained investment in the energy sector and acceleration of cost-effective renewable and energy-efficient technologies (including the production and usage of gas).
- Healthcare and Biotechnology Focus national healthcare on increasing healthy life expectancy. Reallocate healthcare expenditure towards the development and diffusion of novel solutions that deliver better and more cost-effective outcomes. Improve efficiency through innovation. Enable technology transfer while considering the financial and legal environment for innovations as well as harmonized regulatory approaches. Promote the production and use of bio-based processes and products.
- Information & Communications Technologies (ICT) Acknowledge the role of ICT as an enabler, facilitator of
  entrepreneurship, and job creator. Provide universal Internet access (access for all), including universal broadband
  access, and ensure minimum standards of connectivity through public-private partnerships, new business models, and
  adequate regulatory frameworks.



## Job Creation, Employment and Investments in Human Capital

- Employability: Ensure access for all to compulsory, high quality education systems that ensure proper knowledge in the core competences, particularly literacy, numeracy and STEM-subjects
- Enterprises and entrepreneurship: Ensure an enabling environment for entrepreneurship and jobs creation that promotes a variety of forms of employment and enables companies to create new jobs as rapidly as possible
- Demographic challenge: Adapt retirement systems in ways that stabilize the old-age dependency rate, increase employment levels for older workers, adapt existing immigration policies so that they are coherent with labour market needs



# Transparency and Anti-Corruption

- Enhancing G20-B20 dialogue and strengthening the B20 role: Conduct regular and substantive meetings between B20 Task Force and G20 Anti-corruption Working Group
- Combating the solicitation of bribes: Ensure fair and transparent public procurement
- Training and capacity building in companies, SMEs and of public officials: Implement annual training programmes for public officials on the latest developments in national and international legislation
- Encouraging Collective Action and Anti-corruption globally and in each G20 country: Set up or support a Collective Action Hub and Anti-corruption Centres of Excellence





# **Executive Summary**

The G20, which brings together emerging and advanced economies, is moving from what the IMF defines as a "two-speed recovery" to a "three-speed recovery", with growth in emerging economies steadily strong, economic activity gradually accelerating in the US, and progress in the EU mixed and unsteady. Thus, the G20 members have to take actions countervailing the risks with due regard to common threats to global recovery, and take account of differentiated national circumstances. With no "one size fits all" solutions, the G20 should harness political will and show leadership, forging common pledges and members' individual commitments aimed at boosting economic growth. The B20 recommendations reflect interests of business from the G20 members and put proposals for G20 collective actions to steer the global economy towards sustainable and inclusive growth, with an emphasis on generating investment needed for structural reforms, reforming regulation as a key factor for building business and consumer confidence, and establishing enabling environment for businesses to innovate and create quality jobs.



### Investments and Infrastructure

Flows of foreign direct investment (FDI), which could contribute to urgently needed global growth, innovation and prosperity, never returned to pre-crisis levels. Crossborder infrastructure investment activity is well short of precrisis peak, depressed by constrained government budgets, dearth of projects with attractive returns, and limited bank lending. Stagnant infrastructure productivity is an extra drag on investment activity, forfeiting a potential US \$1 trillion in annual savings that would be possible under a more innovative and disciplined approach. At the same time, demand for long-term investment is rising substantially, as advanced economies strive to jump-start growth and update aging infrastructure, while emerging nations continue to modernize and urbanize. To restart global growth, the G20 governments need to act in concert to enable free flow of capital and support major investments in infrastructure.

To address these challenges, the B20 has put forward three recommendations to be endorsed by the G20 governments:

- Identify and remove restrictions on free flow of capital to reinforce cross-border investment activity by agreeing upon a set of recommendations governing G20 multilateral investment framework and setting minimum standards to be endorsed by all G20 governments, and acting as a model for other countries.
- Stimulate private investment in infrastructure and other real economy assets across all countries by agreeing and establishing a new financing guarantee model, which will reduce overall transaction and financing costs and improve bankability by mitigating projects' country and regulatory risks.
- Increase productivity of investments in infrastructure and green energy by encouraging application of best

practices by setting up an "infrastructure network" to work with the G20 and other governments and developing a "PPP Toolbox".



### Financial System – Restoring Confidence and Growth

The financial crisis has clearly demonstrated the need to review the global financial system's regulatory frameworks and standards, strengthening in particular the banking sector's capital and liquidity requirements, as well as managing the sources of systemic risk in a globally coordinated manner. A lot has been done to improve financial regulation at both global and national level. Now the priority needs to shift from stability and solidarity towards growth, while maintaining coherence between these three dimensions.

The three most crucial areas for financial stability and economic recovery have been identified to work on at the moment:

- Financial Regulation: Growth conditions imply integrating three sets of needs in a consistent manner: corporate needs in financing, savers' and investors' needs to manage their assets in the long term, and financial intermediaries' needs to optimise the match between the first two. This leads to three key priorities:
  i) long-term investment as a precondition for growth and employment; ii) convergence and consistency (rationality) in regulation in order to avoid fragmentation or extraterritoriality; and iii) regulatory efficiency to optimise capital allocation in favour of the real economy and global trade.
- Financial Inclusion: Much attention has also been drawn after the crisis to small and medium enterprises (SMEs), the development of which is directly intertwined with economic growth, supporting it in long-term, sustainable





and diversified ways; SMEs enhance employment, innovation, production, reduce economic vulnerability for individual households, and improve the quality of life for people around the world, playing a crucial role in economic development. Therefore, access to financing and more open access to markets for them are vital issues. G20 should mandate relevant institutions to determine a common SME definition, enabling the creation of a standardised database and international comparability. Where lacking, a single public entity should be identified by each G20 state that would oversee and coordinate all support programs including direct funding and guarantees for SMEs.

• Financial Markets Infrastructure Development: Creating a reliable, stress-resistant infrastructure, especially within emerging markets, will stimulate investment growth, increase financial markets transparency, and promote financial regulation effectiveness. Different infrastructure institutions (depositaries, repositories, clearing centers) should be equally developed throughout the G20 economies and regulated consistently to avoid inherent risks. The G20 should encourage the usage of common platforms and standards amongst equally positioned infrastructural collateral management agents. The G20 should commit to enhancing refinancing strategies of central banks in such a way as to increase the pool of collateral.



### Trade as a Growth Driver

G20 members should reinforce their resolve to promote international trade and resist protectionist pressures, as they committed in the wake of the crisis in 2008. As a matter of priority:

- The G20 should extend the deadline for standstill and monitoring protectionism until 2015, further strengthening the monitoring system and exploring incentives to roll back protectionist measures and ensure full respect for existing multilateral trade commitments.
- The G20 governments should commit to the WTO Trade Facilitation Agreement and call on all parties involved to finalize the WTO Trade Facilitation Agreement text by the time of St. Petersburg G20 Summit in September and conclude the final agreement at the Bali WTO Ministerial in December.
- The G20 should encourage the WTO to take a leadership role in establishing principles to guide the design of PTAs with the aim of making them compatible with and complementary to WTO rules. A practical step in this direction would be to develop a best practice model for PTAs as a guideline for new PTAs. The best practice model can be instrumental in bringing convergence of older PTAs as they evolve. Such a model should address three key aspects: process, scope, and membership.



## Innovation and Development as a Global Priority

The world economic downturn is of great concern to both governments and the international business community. With state budgets under pressure and the private sector reluctant to invest in long-term projects, now more than ever innovation policies must be effective, relevant, coherent, inclusive<sup>1</sup>, and internationally consistent.

To address this problem, the B20 has identified several areas in which innovation and development must become absolute priorities:

- Intellectual property (IP)
- Energy access, efficiency, and renewable and lowcarbon energy sources
- Healthcare, industrial biotechnology and sustainable food production
- Information & Communications Technologies (ICT)

Within these areas, the B20 proposes policy approaches that, if adopted by G20 leaders, will stimulate economic growth, development, and create jobs through the promotion of innovation. Specifically, the B20 seeks ways to facilitate the dissemination of knowledge and technological innovation through cross-border investment and technological collaboration among developed and developing countries. The G20 should focus on *incremental improvements* to the global system, thereby *transitioning* to an improved global environment in a balanced way. These improvements will, *inter alia*:

- Improve technology transfer to further innovation and development.
- Make markets freer and less pliant to counterproductive distortions through harmonization and stabilization of regulation and reduction of barriers for economic cooperation, including non-tariff barriers.
- Improve the dissemination of technology, knowledge and resources for innovation and development.
- Increase efficiency in the delivery of ICT, healthcare, and energy through the deployment of innovations, new business models, and private-public partnerships and though robust and reliable intellectual property regimes.
- Allow universal access to energy, ICT, biotechnology and healthcare.

## Job Creation, Employment and Investments in Human Capital

Jobs creation has been at the heart of the G20 agenda since the Cannes summit. G20 members have already taken a wide range of measures aimed at enhancing





<sup>&</sup>lt;sup>1</sup>See OECD, Science, Technology and Industry Outlook 2012, OECD Publishing.

employment, reforming the labour market and improving social protection. Further measures to promote jobs creation and investment in human capital are needed:

- Employability: Governments must focus on access for all to compulsory, high quality education systems that ensure proper knowledge in the core competences, particularly literacy, numeracy and science, technology, and engineering and mathematics (STEM) subjects. cooperation between business Enhancina and employers' organizations in the design of educational and vocational curricula should be a priority, as should be the promotion of lifelong learning. The G20 Training Strategy, agreed-upon in 2010, should become a practical tool to generate skills for economic recovery and growth. Education systems must focus on employability in the context of the unacceptably high youth unemployment rates.
- Enterprises and entrepreneurship: Sustainable jobs are best created by the private sector. Governments must ensure an enabling environment for entrepreneurship and jobs creation that promotes a variety of forms of employment and enables companies to create new jobs as rapidly as possible. This environment should promote start-ups and support the growth of SMEs through fewer regulatory burdens. To this end, regulations should be subject to business development and job creation impact assessments. Special emphasis must be placed on entrepreneurship education to empower and enable young people to start their own companies.
- The demographic challenge: If not properly addressed, the impact of the ageing of society can have negative consequences for the supply of skilled workers and the stability of social security systems, as well as for economic growth. Every G20 country is facing an ageing population in contrast to last century's "Baby Boom". Governments must adapt retirement systems in ways that stabilize the old-age dependency rate. They must seek to increase employment levels for older workers by reducing the incidence of early retirement and promoting diversification within pension systems through the development of sustainable, insurancebased private pensions. They must also adapt existing immigration policies so that they are coherent with labour market needs.



### Transparency and Anti-Corruption

With the globalization of business, corruption is as much a global as it is a local phenomenon. As such, it is clear that no single government can provide the solution. By the same token, no single company or small group of companies can set the standards of behaviour. Only by leading by example, exchanging best practices with their peers, jointly creating codes of conduct within their markets, and building capacity in their supply chains, can companies begin to change behaviour. Only through business and government cooperating on promoting transparency in public procurement and establishing integrity pacts, workable whistle-blowing and reporting systems can unethical players be isolated and squeezed out. This is a radical departure from business as usual.

The recommendations to the G20 focus on four areas where business can and should be part of the solution:

- Enhancing the dialogue between the B20 and the G20 and strengthening the role of the B20. This includes more regular and substantive meetings between the B20 Task Force and the G20 Anti-corruption working group, and establishing both groups on a permanent footing with due consideration of the long-term nature of the corruption challenges.
- Combating the solicitation of bribes. The G20 governments have a critical role to play in ensuring fair and transparent public procurement, and we recommend a number of actions through which they can achieve this, including an agreement on transparency in government procurement in future global trade talks.
- Training and capacity building for companies, SMEs, and public officials. The G20 governments should implement annual training programmes for public officials on the latest developments in national and international legislation. They should invite the B20 companies and business associations, where appropriate, to support government training programmes by sharing their experience with corporate compliance programmes. The G20 governments should encourage Export Credit Agencies in their countries to provide anti-corruption training programmes for beneficiary companies. The B20 companies and business organizations should exchange best practices in devising training for SMEs in their supply chains.
- Encouraging Collective Action and Anti-corruption globally and in each G20 country. One of the main outputs from the B20 this year will be the establishment of a Collective Action Anti-corruption Hub, which will act as a central repository of best practices worldwide. At the same time, the G20 governments and business should set up or support Anti-corruption Centres of Excellence in each country, which will act as local counterparts for both the Collective Action Hub and the B20 Task Force. The Centres of Excellence could for example work with the Hub to analyze, share and promote effective Collective Action strategies and initiatives, and with the B20 Task Force to track and measure progress in the implementation of B20 recommendations and decisions.

Much of the success in implementing this year's recommendations will depend on the G20 governments and the B20 companies being able to establish a formal institutional framework globally, and a network of





companies, business associations, local organizations and other partners in each G20 country that will be capable of implementing, tracking, reviewing, and reporting the actions that are decided upon by the B20 during 2013.



## G20-B20 Dialogue Efficiency

The B20 authority rests on three pillars: representing business interests and priorities; sharing the G20 goal of generating Strong, Sustainable and Balanced Growth; and engaging effectively with the G20 to get B20 priorities heard by the leaders. Consistency, continuity, and transparency are key factors for B20 effectiveness. The B20's legitimacy and influence as a G20 partner could be significantly boosted if B20 recommendations are balanced by B20 commitments to act in partnership with the G20 to implement these recommendations. Business pledges made by the B20 on improving transparency and anti-corruption are important steps towards ensuring a balanced G20-B20 relationship, wherein B20 members get fully engaged with the G20 and contribute to attaining shared goals.

The investment into the dialogue made by both business and governments warrants actions, which would maximize return on the investment made. The recommendations are addressed to both the B20 and the G20.

### **B20** Actions

- B20 recommendations should be forward-looking, guided by insights into future challenges, and aligned with the long-term G20 agenda.
- The B20 should agree on a mid-term strategy to ensure continuity and consistency between B20 presidencies' agendas and their alignment with B20 core long-term priorities. The mid-term strategy implementation should be supported by a shared information platform.
- Progress on the B20 recommendations and G20 commitments related to B20 recommendations should be reviewed and made public for each summit.

### G20 Actions

• The G20 should continue to develop an effective dialogue with the B20 in a structured manner throughout the preparatory period, culminating in a joint session in the summit. The G20-B20 engagement should not be limited to a separate outreach track. The G20 should invite the B20 for a structured dialogue within its formal mechanisms. The G20 should benefit from consulting with the B20 on the Presidency agenda priorities. B20 representatives acting as observers or invited members can add real value to the deliberations and decision making of the G20 working groups, ministerial and sherpas' meetings.

- The G20 needs partnership with business to attain its objective on long-term investment and financial regulation. The G20 could initiate joint G20-B20 working groups on investment and finance, bringing together the G20, the B20, and other outreach partners and international institutions. The G20 could build on the experience of the joint pilot groups on investment and finance and initiate joint G20-B20 working groups on other G20 priority areas.
- The G20 should improve its transparency and monitoring of outcomes. G20 accountability reports published for the summits should be a subject for discussion with the B20 and the wider public to enhance G20 legitimacy and effectiveness.

### G20-B20 Actions

- The B20 and the G20 should agree on an effective and feasible coordination mechanism, developing further the practice of joint B20-G20 meetings at the working groups' level and providing for an early start of G20-B20 consultations on the presidency priorities.
- The B20 and the G20 should test the coordination mechanism consulting on B20 recommendations in the run-up to the St. Petersburg G20 Summit, further pilot the coordination mechanism within the Australian G20-B20 Presidencies, and have the coordination mechanism fully established in the Turkish G20-B20 Presidencies.







# TASK FORCES CHAPTERS

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The Task Forces' members continue consultations and elaboration of the recommendations. B20 Saint-Petersburg summit to be held on June 20th, 2013, will bring together members of all the Task Forces for a debate of the recommendations and their presentation to the Russian President.

> The White Book with the final versions of recommendations will be published on the B20 web site at http://www.b20russia.com.

# Investments and Infrastructure

### **Starting Point**

n the aftermath of the global financial crisis and the ongoing Euro crisis, uncertainty continues to depress business investment, while constrained government budgets limit infrastructure spending. More than ever, governments around the world need to proactively support major investments in order to fuel the next wave of growth and prosperity.

Although emerging economies were resilient in the face of these recent crises, they will need an enormous infusion of capital to build modern transportation networks and deliver adequate education, health care, water, housing, transportation, communication, and energy to their growing populations. Developed economies, too, urgently need investment to jump-start economic growth during a time of deleveraging and fiscal austerity. While consumption is up at pre-crisis peak levels and net exports have increased, long-term investment is lagging severely across most of the developed economies. Many of these countries need to update their aging infrastructure, dramatically accelerate educational attainment and training to build a 21st-century workforce, and revitalize innovation. Continued underinvestment by the public and private sectors alike would inflict lasting damage on the productive capacity of these economies and ultimately sustain elevated unemployment levels.

Foreign direct investment (FDI), which is a more stable driver of long-term cross-border investment, held much steadier than volatile short-term wholesale bank lending. However the crossborder capital flows collapsed after the financial crisis, falling from US \$11.8 trillion in 2007 (in 2011 exchange rates) to US \$1.7 trillion in 2009; they have only partially recovered, reaching US \$4.6 trillion in 2012. Despite a commitment by the G20 leaders to refrain from protectionism, most governments took measures that in one way or another have negatively affected foreign investment. Recent erosion of property rights protection in certain countries has become another factor negatively affecting FDI.

The demand for long-term investment is projected to rise substantially, as mature economies address long-deferred infrastructure needs, and emerging nations continue to urbanize and industrialize. Some 17% of total investment goes to infrastructure projects in transportation, energy, and telecom, with significant backlogs remaining. Stimulating these investments can create employment in the particularly hardhit construction sector, as well as boost long-term growth-but governments provide the majority of infrastructure funding, and public budgets around the world are under strain. Private capital has to be mobilized, even though investors struggle to find projects with sufficient risk-adjusted returns. In addition, the absence of common accounting standards and regulatory barriers limit the ability of asset managers, such as insurance companies and pension fund managers to make long-term investments, especially in equities.

Moreover, infrastructure investment remains astonishingly ineffective. Productivity in construction in advanced economies has remained stagnant for decades. A comprehensive study "Infrastructure productivity: How to save \$1 trillion a year" has identified potential annual savings of US \$1 trillion across the full cycle of infrastructure investment, including planning, delivery and management of assets.

In addition, an estimated US \$6 trillion investment in green energy infrastructure is required until 2035 in order to reduce environmental degradation and substantially mitigate climate change. Again, much if not most of this will have to come from the private sector, yet investors have growing concerns about the uncertainty and adverse trends in regulatory regimes.

### Recommendations

Against this backdrop, the B20 asks G20 leaders to adopt three fundamental recommendations:

#### 1. Identify and remove restrictions on free flow of capital (inflow and outflow) to reinforce cross-border investments that support economic growth.

#### Actions

- Agree upon a set of recommendations governing G20 multilateral investment framework, setting minimum standards to be endorsed by all G20 governments, and acting as a model for other countries. This framework, underpinning promotion and protection of long-term investments, should have a particular focus on: property rights, equal access, transparency, capital flows, tax regimes, best practices for corporate governance and government guarantees for noncommercial risks, and visibility on government commitments. The 2012 International Chamber of Commerce (ICC) Guidelines for International Investment could be used as a template for such a framework.
- Review and suggest modifications to existing long-term investments regulation and fair value accounting rules, which affect most long-term investors and financial institutions, in order to address returns volatility driven by short-term market fluctuations.

#### Relevance and Expected Impact

- Creating a stable framework should significantly increase cross-border investment and foreign ownership of fixed assets, in particular in long-term projects. This would increase stability of the global financial system and predictability of global investment environment.
- A multilateral investment framework will provide investors from all G20 nations with equal access to investments in all member states. It would remove geographical restrictions on the portfolios of institutional investors, unlocking a major source of long-term finance.









# Investments and Infrastructure

• Better protection and incentives provided by the G20 governments to attract and retain long-term investors will facilitate both shortterm and long-term job creation.

# Timeline for Implementation and Follow up

- The G20 should mandate the OECD to develop and deliver recommendations for the framework by the Brisbane G20 Summit in 2014, in close cooperation with representatives of the G20 governments, MDBs, and global business, as well as other relevant bodies
- The G20 should invite the "Big 4" (KPMG, E&Y, PWC and Deloitte) to form a panel to analyze existing accounting practices and, in close cooperation with the G20

Study Group on Financing for Investment, to develop a recommendation to be presented at the ext G20 summit.

# 2. Stimulate private investment in infrastructure and other real economy assets across all countries

#### Actions

- Establish a working group on financial systems and capital markets, managed by the World Bank, to develop and employ appropriate mechanisms and instruments, as well as to identify and address regulatory, tax and legal impediments, across the G20 countries to channel domestic pools of long-term capital for financing of real economy assets, including large infrastructure projects. The working group should bring together the G20, global business leaders, and relevant international organizations, and could build on the work already done by the World Bank, multilateral development banks (MDBs), and the G20 High Level Panel on Infrastructure Investment.
- Establish a US \$[200] million G20 Project Preparation Fund (PPF), managed by the World Bank, for preparation of pilot projects to foster capital market financing of real economy assets. The Fund would also assist public sector project sponsors in selection of financial advisers with significant PPP experience who specialize in project formation phase. The Fund could recover its capital by recouping invested capital and expenses from projects established by the Fund.
- Improve the mandate and capital base of the World Bank's Multilateral Investment Guarantee Agency (MIGA) in order to promote FDI by providing political and credit guarantees for a portfolio of projects in G20 countries.



#### Relevance and Expected Impact

- The working group will support the process of deepening domestic capital markets in developing economies, particularly for infrastructure. It will increase the availability of cost-effective long-term funding.
- Increasing supply of well-structured bankable infrastructure projects will boost private investment in infrastructure globally. A pipeline of actionable opportunities will be created and maintained by the World Bank, and marketed to global investors.
- The expanded portfolio and the new financing guarantee model that fill the gap left by monoline insurers will reduce overall transaction and financing cost and improve bankability by mitigating projects' country and regulatory risks.

#### Timeline for Implementation and Follow up

- The working group on financial systems and capital markets, which will be aimed at financing real economy projects, to be established under the leadership of the G20 governments and central banks, managed by the World Bank in consultation with the G20 Study Group on Financing for Investment, the EBRD, the OECD, the IFC, and leading global pension funds managers and insurance companies by the 2014 Spring Meetings of the World Bank and the IMF.
- The World Bank to run the associated Project Preparation Fund, which could be established with US \$[10] million contribution by each G20 member state. The Fund will prepare pilot projects with appropriate financial systems and instruments for capital market financing of real economy projects.
- The World Bank's MIGA to develop and propose to the







## Investments and Infrastructure



G20 programmatic guarantee packages covering credit and political risks associated with project portfolios by the 2014 Spring Meetings of the World Bank and the IMF.

# 3. Encourage application of best practices to increase productivity of investments in infrastructure and green energy

#### Actions

- Set up an "infrastructure network", including a Moscowbased Infrastructure Productivity Institute, to work with the G20 and other governments on increasing the productivity of infrastructure investments. This would include identifying and sharing best practices across strategy and planning (e.g., appropriate master planning and individual project evaluation), project delivery (e.g., design-to-value, contracting and procurement methods, project preparation and supervision), management of existing infrastructure (e.g., lifecycle cost optimization, demand management), and financing including respective governance (e.g., independent project planning or review commissions), capability building, and R&D. As part of this project, the G20 would also welcome sufficient funding to conduct the Global Infrastructure Benchmarking Initiative, which was proposed by the MDBs Working Group on Infrastructure, on an annual basis. The Global Infrastructure Benchmarking Initiative would be a comparatively low-cost means of improving the quality of PPP programs and projects.
- Develop a "PPP Toolbox" within the "infrastructure network" that will be continuously aggregating best practices and developing guidelines and templates necessary for successful private-public cooperation. The "infrastructure network" will support peer-learning and exchange expe-

rience of the G20 member-countries using the "PPP Toolbox" on a regular basis.

• Set up an Energy Best Practice Working Group, which will identify and support sharing of best practices on effective integration of energy and environmental policies, forecasting of power-sector developments, and transformation of energy market designs to effectively incorporate green energy.

#### **Relevance and Expected Impact**

• As the "Infrastructure productivity: How to save \$1 trillion a year" report stresses, the world will need to invest approximately US \$60 trillion in infrastructure through 2030—more than the value of today's entire stock of infrastructure, and a 60% increase compared to prior decades. This posits a special challenge against a

backdrop of tight public budgets and constrained longterm bank lending. Given the potential shortfalls in funding, it is imperative to maximize capital productivity, so that critical projects can be completed in a timely and costeffective manner.

- If proven best practices for enhancing infrastructure productivity are utilized globally, they can save US \$1 trillion annually and increase global GDP by at least 3% if savings are reinvested.
- Best environmental and energy practices and policies can unlock up to US \$1 trillion overall in additional green investments in the next 10 years by providing stronger, consistent policy signals and reducing risk of financing clean energy projects.

#### Timeline for Implementation and Follow up

- The G20 should mandate the World Economic Forum (WEF) to set up the "infrastructure network" at the summit in St. Petersburg.
- Russian Direct Investment Fund to provide initial funding.
- The WEF should report to the G20 in 2014 on progress in implementation and further milestones.
- The International Energy Agency (IEA), in consultations with the Green Growth Action Alliance (G2A2), to create an Energy Best Practice Working Group, which will work with the Clean Energy Ministerial's Solution Center to support national energy authorities and the development and implementation of new financing mechanisms that unlock private financing.
- The scope and implementation to be reviewed at the next G20 summit.





# List of Contributors



Chair

Kirill Dmitriev CEO, Russian Direct Investment Fund (RDIF)

### Head of Research

Sean Glodek Director, RDIF

### **Co-chairs**

Hans-Paul Buerkner Chairman, The Boston Consulting Group (BCG)

Marcus Wallenberg Chairman & CEO, Skandinaviska Enskilda Banken

**Thomas J. Donohue** President & CEO, U.S. Chamber of Commerce

**Danny Truell** Chief Investment Officer, Wellcome Trust

## Sherpa

**Sergey Kuznetsov** Director for external communications, RDIF

## Coordinator

Elena Suvertok Manager for special projects, RDIF

### Members

Klaus Kleinfield Chairman & CEO, Alcoa

**Badr Jafar** President, Crescent Petroleum

Gerard Mestrallet Chairman & CEO, GDF Suez **Tom Murley** Head of renewable energy, HgCapital

Arturo Gonzalo Director of Institutional Relations and Corporate Responsibility, Repsol

**Dmitry Konov** CEO, SIBUR

Laurent Vigier Director of European and International Affairs, Caisse des Depots

## Group

Mark Burrows Executive Vice Chairman & Managing Director, Asia Pacific, Credit Suisse

Natalia Khanjenkova Managing Director for Russia, European Bank of Reconstruction and Development (EBRD)

**Bader M. Al-Sa'ad** Managing Director, Kuwait Investment Authority

**Kamran Khan** Program Director, Singapore, World Bank

Roland Nash Senior Partner, Verno Capital

Eckhard Cordes Chairman of the board, CEEER

Andre Laboul Head of the Financial Affairs Division, OECD

James Stewart Chairman, Global Infrastructure and Bill Holland, Partner, KPMG London

**Stefan Dierks** Partner, KPMG Russia Darya Borisova Partner, McKinsey & Company

Jan Mischke Senior Expert, McKinsey & Company

Herbert Oberhaensli Vice-President, Economics and International Relations, Nestle

**Carlos Busquets** Deputy Director of the Department of Policy and Business Practices, ICC

Alexander Yerofeyev Partner, CIS Head of Project Finance and Infrastructure, CIS Head of Restructuring, Ernst&Young

Jan Dirk Waiboer Senior Partner and Managing Director, The Boston Consulting Group (BCG)

**Gunar Hering** Principal, The Boston Consulting Group (BCG)

**Serdar Bacaksiz** Partner, Limak Holding

Abdullah Almobty Chairman, Council of Saudi Chambers

**Cesar Ortiz Sotelo** Deputy Director, International Department, GDF Suez

**Paulo Godoy** Chairman, Alupar and ABDIB Joao Carlos Mariz Nogueira, Director, Odebrecht

**Javier Milei** Head Economist, Corporacion America

Christophe Dossarps Coordinator, Project Preparation, Infrastructure Working Group



# Financial System – Restoring Confidence and Growth



The financial crisis has clearly demonstrated the need to review the global financial system's regulatory frameworks and standards, strengthening in particular the banking sector's capital and liquidity requirements, as well as identifying and managing the sources of systemic risk in a globally coordinated manner. Now the priority needs to shift from stability and solidarity, towards growth while maintaining coherence between these three dimensions.

Three most crucial areas for financial stability and economic development have been identified to work on at the moment:

### 1. Financial Regulation

#### Recommendations

Ensure that reforms are appropriately calibrated and phased to help secure "sustainable, inclusive and balanced growth". Acknowledge the challenges posed by debt deleveraging in the major economies as they try to return to steady rates of economic growth and improved levels of employment. Urge policymakers to take action to develop conditions for long-term investment for both providers and consumers of capital. Support proposals to improve the regulatory framework in the shadow banking sector, especially inasmuch as collateral is concerned.

Take action to reinforce the level of trust between national supervisors and to define the conditions for a mutual recognition process based on the functional equivalence of rules and practices. Monitor the consistent and timely implementation of the agreed-upon regulatory reforms among the different jurisdictions, ensuring a level playing field while adapting them to the diversities of banking models. The FSB should continue playing a central role in supervising the implementation of the agreed-upon regulatory reforms.

Undertake an independent assessment of the results of the financial reform - especially the Basel III capital and liquidity requirements and the impact of reforms on other areas such as trade financing, SMEs financing, and infrastructure financing. Consider Europe's Capital Requirements Directive (CRD4) as a possible alteration to the global regulation framework. Continually and carefully monitor the impact of all reforms.

#### Relevance and Expected Impact

After four years of ongoing financial regulation reform targeting restoring stability and confidence, both banks and other economic agents across all G20 countries are increasingly calling for coherence of measures aimed at ensuring stability and economic growth. Any delays in completing the reform agenda risks creating unnecessary uncertainty for financial markets, restricting credit availability, and hampering a return to sustainable economic growth. In addition, it is important to avoid uncoordinated initiatives, which undermine the harmonization of global minimum regulatory standards and progress in implementing the reform agenda as per the Basel III timeline.

Recommendations are expected to result in improvements in market confidence, reduction in tail risks, further progress in banks' balance sheet repair (especially in the Eurozone), and a stronger economic recovery generally. For emerging market banks, the main challenge is to continue supporting growth while safeguarding against domestic vulnerabilities, especially in coping with potentially volatile cross-border capital flows and the spillover from monetary policy in the major economies.

#### Timeline for Implementation and Follow up

In September 2013 the G20 should reiterate their renewed political commitment at the global and national levels to complete growth friendly financial reform, strengthen the FSB mandate to monitor implementation of the agreed regulatory reforms, and report progress at their next summit in Brisbane.





## Financial System – Restoring Confidence and Growth



#### **Reporting Format**

The G20 and the FSB together with the IMF should consider progress at each of the G20 subsequent summits.

### 2. Financial Inclusion

#### Recommendations

The G20 governments should provide both direct financial assistance to the SME sector and partial guarantee schemes that would motivate financial institutions to make resources available. Programs to support the availability of funding from business angels and early stage venture financing should also be encouraged, and listing procedures should be reviewed to provide easier access to the public markets for smaller companies.

The G20 should mandate relevant institutions to determine a common SME definition in order to facilitate the creation of a standardised database and international comparability. The existence of this database would enable the G20 to develop additional tools, providing investors with analysis and data, and thus enhancing the capacity to raise financing for the sector.

Where lacking, a single public entity should be identified by each G20 state that would oversee and coordinate all support programs including direct funding and guarantees for SMEs. Such a body could coordinate federal, state and municipal programs to promote SMEs development.

#### **Relevance and Expected Impact**

Special funding conditions for SMEs will contribute to economic growth and creation of jobs. Enabling an environment which supports young businesses will contribute to broadening the economic base of participant countries.

Provision of reliable data to investors will encourage an availability of finance for emerging companies and a reduction in both capital requirements and cost of debt through increased transparency.

#### Timeline for Implementation and Follow up

The G20 could mandate the World Bank to form a working group on development of direct and contingent support for the SME sector, develop a common definition, and to collate appropriate information on SME's across the G20 markets. The World Bank could present these proposals to the next G20 summit in Brisbane.



### 3. Financial Markets Infrastructure (FMI) Development

#### Recommendations

The G20 should reiterate the commitment on enhancing the financial market infrastructures in line with the Committee on Payment and Settlement Systems (CPSS) and International Organization of Securities Commissions (IOSCO) Principles for Financial Market Infrastructures to mitigate credit and liquidity risks and increasing market transparency to avoid volatile risks, especially in trade in commodities derivatives.

G20 members should ensure that market participants, particularly in emerging market and developing economies, use central counterparties (CCPs) for repo transactions to trade in shares and fixed income securities.

We recommend that the FMIs should provide centralized collateral management services to facilitate the optimization of collateral allocation across financial exposures on domestic and cross-border level, where applicable.

The G20 should encourage the usage of common platforms and standards amongst equally positioned infrastructural collateral management agents, like in the recently founded Liquidity Alliance of central securities depositaries from Australia, Brazil, Germany, Luxembourg, South Africa and Spain.

The G20 should commit to enhancing refinancing strategies of central banks in a way to increase the pool of collateral, and put effective recovery and resolution









# Financial System – Restoring Confidence and Growth

mechanisms in place to diminish negative spillover effects in case of counterparty defaults.

The G20 should reiterate that increased transparency and improved disclosure should be provided in financial markets to mitigate volatile risks and avoid spillover effects on the real economy, especially in trade in commodities derivatives. G20 regulators should enact prior IOSCO Principles for the Regulation and Supervision of Commodity Derivatives Markets recommendations on standardised reporting of deals with commodities derivatives.

The G20 market authorities should publish aggregated open interest data similar to the Commitment of Traders reports published by the U.S. Commodity Futures Trading Commission (CFTC) and supply an implementation plan for compliance to the IOSCO recommendations on commodity derivatives trade with an update to G20 Finance Ministers no later than the 2014 Brisbane G20 Summit.

#### **Relevance and Expected Impact**

The functioning of the robust FMIs is a prerequisite of stress-proof and resilient financial markets. The latter aligns with the main priority of Russia's G20 Presidency to encourage investments and promote growth.

According to the IMF assessments (April 2012), sovereign downgrades are likely to decrease the collateral by \$9 trillion by 2016. This poses a significant risk for securing collateral by financial institutions. The proper functioning of the centralized collateral management services is an effective instrument to make financial markets stable.

Increased transparency and greater visibility in derivatives markets align with the main priority of Russia's G20 Presidency to make regulation effective. Particularly, commodities industries would benefit from better pricing and positioning information to ensure less market distortion that might otherwise result from increasing participation by non-commercial entities.

By using the FMIs for a wider range of transactions, market participants would mitigate liquidity risks and diversify sources of funding. Increase in liquidity for the banking sector could potentially lead to a decreased pressure on the credit market.

Better links, information sharing and interaction between stock exchanges, central clearing houses, and central depositaries will be beneficial for all the G20 financial markets. The creation of domestic and cross-border mechanisms to optimize the management of a collateral pool will contribute to mitigating the risks of shortfalls on the collateral market.

The FMIs, enhanced by strengthening of financial markets discipline through increased transparency,

improved reporting and disclosure requirements, are likely to decrease volatility risks and make prices less vulnerable to speculations, especially in the commodities derivatives market.

#### Timeline for Implementation and Follow up

The G20 market authorities should publish aggregated open interest data similar to the Commitment of Traders reports published by the U.S. Commodity Futures Trading Commission (CFTC) and supply an implementation plan for compliance to the IOSCO recommendations on commodity derivatives trade with an update to G20 Finance Ministers no later than the 2014 Brisbane G20 Summit.



# List of Contributors



**Chair** Andrey Kostin CEO – Chairman of the Board, VTB Bank

### **Co-chairs**

James Turley Chairman & CEO, Ernst & Young

Laurence Parisot President, MEDEF

### Sherpas

**Vasily Titov** First Deputy President and Chairman of the Management Board, VTB Bank

Nikolay Samylichev Vice-President, Head of International Relations Department, VTB Bank

### Members

Hasan Akcakayalioglu Chairman & CEO, Bank Pozitif

**Timothy Adams** Managing Director, Institute of International Finance

**Igor Andryushchenko** Head of Division, VTB Bank

**Gerard Brown** General Manager, ANZ Bank

Mark Burrows Executive Vice Chairman & Managing Director, Credit Suisse

Mitchell Coen Government Relations Director, Barclays

Fabrice Demarigny Partner, Mazars Group **Dmitry Dmitriev** Global Co-Head of Research, VTB Capital

**Jurgen Fitschen** Co-chairman, Deutsche Bank

**Reto Francioni** CEO, Deutsche Borse

Marchello Gelashvili Partner, Ernst&Young

Susan Greenwell Vice-President, MetLife

Alexander Ivlev Country Managing Partner, Russia, Ernst&Young

Klaus Kleinfeld CEO, Alcoa

**Stuart Lawson** Executive director, Ernst&Young

**Jean Lemierre** Senior Adviser to the Chairman, BNP Paribas

**Edouard-Francois de Lencquesaing** Managing Director, European Institute of Financial Regulation

**Gary Litman** Vice President, International Strategic Initiatives, U.S. Chamber of Commerce

**Igor Lojevsky** Vice Chairman of Eastern Europe, Deutsche Bank

Catherine Minard International Director, MEDEF

Lubomir Mitov Chief Economist, Institute of International Finance



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#### Frederic Oudea Chairman & CEO, Societe Generale

**Julius Caesar Parrenas** Advisor on International Affairs, Bank of Tokio-Mitsubishi

**Peter Sands** Group Chief Executive, Standard Chartered Bank

Michael Smith CEO, ANZ Bank

**Yoshihiro Watanabe** Advisor, Bank of Tokio-Mitsubishi





Since World War II, the world economy has seen a massive growth in international trade. Trade has been growing faster than GDP (5.6% vs. 3.5% for 1960-2010), and the share of exports in GDP grew from 25% to 32% in just the last decade. Increased international cooperation in trade liberalization within the WTO framework played an important role in the acceleration of trade momentum: the world average tariff on manufacturing goods declined from approximately 40 % in 1950 to approximately 3.5% in 1993. Less than half of manufactured goods are traded in 2012 effectively without any tariff.

Governments and international organizations should fight myths about the negative impacts of trade liberalization by finding new ways of assessing and communicating the actual impact of trade on the longterm growth and creation of new, highly productive jobs in every sector of the economy, including manufacturing and more highly-skilled work opportunities.

The OECD research shows that a 50% cut in goods tariffs and non-tariff barriers by the G20 countries could bring an increase in job creation of up to 4% in the long run. Countries at all levels of economic development benefit not only from avoidance of protectionism, but also from further trade and investment liberalization. Open markets are also good for growth. OECD work suggests that for every percentage point increase in the share of trade in national output, income levels rise by 1%-3%. Moreover, there are substantial potential gains from liberalizing trade between developing countries, which is subject to much higher tariff and non-tariff barriers than trade with and between developed nations. And this high return can be obtained at a very low cost: the positive effects of trade in economic growth can be achieved through measures that are budget-neutral, which is particularly important in the current environment of fiscal constraints.

While the current slowdown in trade liberalization has been caused by pending issues of economic and social nature and the lack of institutional capacity in developing countries, it is important to reach agreement that the liberalization should continue, while working to resolve specific issues. Further progress will require more careful identification of areas where cooperation is mutually beneficial for countries with varying economic structures, and tailoring the multilateral trade regime to the needs of parties with very different interests.

The most important step in this direction for governments and international organizations is to promote international trade by finding new communication channels and strengthening the message.

Promoting international trade and ensuring that supply chains can continue to facilitate the unfettered flow of goods across borders is of greatest importance, and should remain as one of the central points on the G20 agenda.

## 1. Fighting and rolling back Protectionism Starting Point

Protectionist measures have been long used by governments, primarily as a way to protect their domestic industries from foreign competition. These measures may take the form of tariff or non-tariff barriers (NTBs) to trade. While trade barriers have generally been declining in recent years, the number of protectionist measures has risen as a reaction to the global financial crisis 2007-2008. The commitment by the G20, made at its Washington Summit in 2008, and reaffirmed at the subsequent summits, to resist rising protectionism and to roll back any new protectionist measures that may have arisen, has played an important role in keeping markets relatively open. But recent trends suggest that protectionist pressures – and the slow but steady accumulation of protectionist measures – remain a threat to the global economy.

As highlighted in the latest OECD-WTO-UNCTAD report on G20 trade and investment measures, in the period from May



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to October 2012, the incidence of new protectionist measures decreased, compared to the previous period, but the accumulation of restrictions amounting to more than 700 remains a concern, slowly and incrementally eroding trade openness. Moreover, the accumulation of measures has to be considered in a broader perspective, in which the stock of trade restrictions and distortions that existed before the global crisis, such as tradedistorting subsidies in agriculture and tariff peaks, is still in place.

Four years after the outbreak of the global economic and financial crisis, the message the B20 would like to present to the G20 leadership is clear: The argument of the crisis cannot be used any longer to reintroduce trade restrictions—

the negative effects of the accumulation of protectionist measures must be emphasized.

Thus far, the G20 has supported efforts to monitor protectionism through international economic organizations such as the WTO, the OECD and UNCTAD. Monitoring protectionist measures alone is not enoughit only serves to highlight a trend harmful to global prosperity. Information gathered through monitoring, however, can and should be used to pave the way to removing them. The G20 should consolidate efforts to roll back protectionist measures. The B20 recognizes that the G20 has no institutional mechanism to act, but it can play a catalytic role by committing its members to cooperate in international economic organizations to eliminate protectionist measures.

#### Recommendation

The G20 should extend the deadline for standstill and monitoring protectionism after 2014, further strengthening the monitoring system and exploring ways to roll back protectionist measures and ensure full respect for existing multilateral trade commitments.

#### Actions

- Support the creation of a WTO NTB mediation mechanism at the Bali WTO Ministerial Conference;
- Address customs measures and irregularities through WTO trade facilitation negotiations;
- Support the continuation of the WTO rules on subsidies and on anti-subsidy measures in particular, and the



update of export credits insurance rules at the WTO conference in Bali;

- Address restrictive import or export licensing through a WTO NTB mediation mechanism;
- Limit intellectual property right violations that undermine a company's investment in technology and innovation by better enforcing the WTO rules on Trade-related Intellectual Property (TRIPs) and through bilateral trade agreements that are supportive of protecting intellectual property rights;
- G20 leaders should mandate the OECD, WTO and UNCTAD to expand the current framework of the monitoring report to not just list the protectionist measures, but also regularly include an impact assessment to demonstrate their impact on trade flows, GDP, jobs, investment and time to market of consumer goods;
- Create a "data bank" that collates all measures which date back to pre-crisis period in all G20 countries;
- G20 leaders should call to expand the monitoring report with separate sections on regulatory and standards measures (i.e. non-tariff measures – NTMs) which have influence on the trade flows, to make these measures more public and transparent.

#### **Relevance and Expected Impact**

Pursuing a dynamic trade agenda to remove protectionist barriers will reassure business that governments are truly committed to progressive market opening and providing the stability needed to generate investment, growth and









jobs. Companies and industry associations will engage in these processes in order to benefit from greater stability, while governments will benefit from higher investments and growth in their economies. If this "rolling back protectionism" agenda could be included in the G20 official declaration in September, the WTO would have to take it up at the Bali Ministerial conference, as the G20 represents around 90% of global trade.

#### Timeline for Implementation and Follow up

The timelines for these different negotiating agendas are variable. However, the WTO Bali Ministerial could announce the start of negotiations on issues such as an NTB mediation mechanism, rules on subsidies and export credits, better rules on licensing and TRIPs and TRIMs improvements, and better enforcement as part of a "rolling back protectionism" agenda promoted by the G20 member states.

#### **Reporting Format**

The G20 should review the state of the commitment implementation at the next summit. The leaders should mandate their Ministers of Trade and relevant international institutions to agree on a strengthened monitoring system and present a report for the G20 2014 summit.

### 2. Trade facilitation

#### **Starting Point**

Steady increases in trade volumes and complexity have significantly changed the operating environment for the international trading community and involved government agencies. This has exposed the inefficiencies of outdated modes of operation and motivated an essential rethinking of border procedures, both within national administrations and at the international level. In today's world of interconnected global supply chains, where goods cross multiple borders, reducing the physical, administrative, and other informal barriers to the movement of goods will stimulate greater international trade, improve economic growth, and create new jobs.

The productivity and competitiveness of domestic firms depends in large part on reliable access to world-class inputs, with over 50% of goods and 70% of services trade occurring in intermediate inputs. These "hidden" costs of trade can be as much as 15% of the value of the goods traded. Inefficient customs administration and logistics bottlenecks are now the primary barriers to trade, and the OECD estimates that every day that a shipment sits at the border because of administrative procedures reduces trade up to 4%.

Trade facilitation policy changes cost little to implement

and can produce a large return on investment. The use of smarter technologies and a risk-based approach can also improve security and protect customs revenue. Many forward-thinking countries are using trade facilitation to shift their traditional border management goal from revenue collection to one focused on economic competitiveness and growth.

Given the sluggish global growth, the WTO Trade Facilitation negotiations present the best opportunity to stimulate trade and world economic growth. The OECD analysis suggests that trade facilitation measures under negotiation have the potential to reduce trade costs by almost 10%, with the greatest potential cost reductions related to the simplification of procedures, the provision of advance rulings, the streamlining of fees and charges, and the transparency of trade information. Many of the largest benefits would accrue to developing countries that have seen their ability to participate in global supply chance hobbled by inefficient and costly logistics and border management. Concluding a Trade Facilitation Agreement is in the economic interest of all WTO members, developed and developing alike. A Trade Facilitation Agreement would also send a powerful message to the alobal trade community that the WTO can still accomplish its trade liberalization mandate.

#### Recommendation

The G20 governments should commit to the WTO Trade Facilitation Agreement and call on all parties involved to finalize the WTO Trade Facilitation Agreement text by the time of St. Petersburg G20 Summit in September and conclude the final agreement at the Bali WTO Ministerial in December.

#### Actions

- Set up a Task Force to perform a gap analysis of trade facilitation performance based on specific criteria and develop an action plan for improvement with measurable goals. Appoint a senior government official to be responsible for its implementation;
- Make full implementation of the Revised Kyoto Convention a priority;
- Facilitate the movement of low value goods through implementation of the World Customs Organization's Immediate Release Guidelines and commercially meaningful de minimis thresholds;
- Ensure that G20 countries customs administrations have adequate resources and provide flexible, off-hours services for those traders that need such services;
- Prioritize negotiation of mutual recognition agreements for trusted trader programs, increase harmonization and







strengthen private sector benefits;

- Engage their business communities in assessing existing dialogue and consultation mechanisms, and establish new vehicles, where needed, for effective dialogue on matters related to supply chain performance;
- Address trade-related infrastructure bottlenecks;
- Establish defined goals for implementing single-window clearance procedures;
- Not overregulate trade finance to ensure its availability, particularly in developing economies, thereby improving the global financial system's overall resilience;
- Highlight types of assistance available for developing and least developed countries in adaptation to the requirements of the Trade Facilitation Agreement.

#### **Relevance and Expected Impact**

Implementation of the recommendations would generate significant economic gains through improved trade facilitation and customs administration. Completion of the WTO Trade Facilitation agreement could generate global economic gains of at least \$100 billion by facilitating trade and improving border management performance. All countries would benefit from improved customs capabilities, in terms of both revenue collection and economic competitiveness.

#### Timeline for Implementation and Follow up

The WTO Trade Facilitation agreement should be completed and approved at the WTO Ministerial in Bali Indonesia in December 2013. The B20 recommends that the G20 include a Trade Facilitation scorecard or annual review process to ensure continued focus on this issue. The G20 could cite existing logistics indexes such as the World Bank Logistics Performance Index or the OECD Trade Facilitation Indicators as a barometer of progress. At a minimum, the G20 should reiterate at each Summit its strong support for continuous improvement of customs and other trade facilitation measures to reduce trade costs and stimulate global economic growth.

#### **Reporting Format**

The B20 recommends that each G20 country prepare an annual report on measures it has taken to promote trade facilitation. The report should describe the measures taken and the expected impact on trade. The B20 could then provide its assessment of the measures and their anticipated commercial and operational impact. Leveraging the G20 as a platform to share these trade facilitation best practices will help both G20 and non-G20 countries improve their trade facilitation performance.



## 3. Preferential Trade Agreements

#### **Starting Point**

Further expansion of international trade continues to offer significant potential for efficiency improvements, which could be beneficial to the world community as a whole, and the best avenue towards taking advantage of such global opportunity is through multilateral trade agreements. But limited progress in multilateral global trade agreements creates a gap that many countries feel an urgent need to fill through more circumscribed trade agreements, in order to create greater opportunity for their exports. Key factors behind the proliferation of PTAs are geographical and strategic reasons to strengthen economic ties by individual countries and regional groups.

In addition, some countries also find that PTAs can serve as transition mechanisms, as they find themselves at starting points that would make it difficult for their entrepreneurs and corporations to take full opportunity of a global free trade environment. The end result is that hundreds of PTAs, including over 350 that have been notified to GATT/WTO are in place now, covering practically all the countries in the world.

Such proliferation of PTAs results in extra complexity for global supply chains and growing costs for businesses









(especially SMEs), which are forced to navigate through the "spaghetti bowl" of rules. The challenge of managing the establishment and evolution of PTAs is to ensure that PTAs help to pave the way for broader trade liberalization, rather than become obstacles to it, and to reduce distortions, which could hinder the efficiency of global supply chain dynamics.

#### Recommendation

The G20 should encourage the WTO to take a leadership role in establishing principles to guide the design of PTAs with the aim of making them compatible with and complementary to the WTO rules. A practical step in this direction would be to develop a best practice model for PTAs as a guideline for new PTAs. The best practice model can be instrumental in bringing convergence of older PTAs as they evolve. Such a model should address three key aspects: process, scope and membership.

#### Process

Transparency in PTAs is important both ex-ante and expost. Registering with the WTO ex-post will represent progress in this regard. Transparency, open discussion (including consultation with businesses involved in export, import, and logistics) in the process leading up to PTAs is equally important and should be incorporated in their planning as indicated, for instance, by the APEC's model chapter for RTAs.

#### Scope

PTAs should go beyond the scope of the WTO – complementing it. The aim would be to deemphasize the focus of PTAs on tariffs and barriers that discriminate against non-members and to provide greater emphasis on actions that would promote the expansion of economic activity among the members and reduce obstacles to fluid trade and supply chains.

#### Actions

- Facilitate investment and capital mobility;
- Address the complexities related to the "rules of origin" restrictions;
- Carry out joint research on the best practices of trade regulation, including issues of monitoring, harmonization of standards, and quality of statistics, and explore the ways to implement them into practice.

#### Membership

PTAs should incorporate clear principles for accession and commitment to allow expansion, particularly when PTA rationale is not based on geographical adjacency.

#### **Relevance and Expected Impact**

Making PTAs compatible with and complementary to multilateral trade liberalization will have positive effects

on world trade and on supply chain dynamics. It will also help pave the way for a more comprehensive multilateral agreement, the benefits of which are widely acknowledged: growth in worldwide trade will help to reach the ultimate goal – inclusive economic growth – through more efficient use of resources and faster spread of innovation.

The time is ripe for drawing lessons from the rapidly proliferating body of PTAs. The WTO is best positioned to take the lead, in consultation with other international organizations with global memberships, on establishing principles to guide the design and evolution of PTAs. Improved and more transparent processes in the design and implementation of PTAs will be an effective way of ensuring that PTAs serve the broader global goals and facilitating convergence-including through dialogue with all key stakeholders and players in global supply chains. A scope that focuses on areas complementary to WTO rules will be crucial to addressing the bottlenecks and constraints affecting trade in the 21st century, which go well beyond the traditional issues of tariffs and other direct barriers. Finally, a flexible approach to membership will ensure that PTAs are a dynamic force in global trade, rather than a source of new rigidities.

#### Timeline for Implementation and Follow up

The G20 should call on the WTO to propose by the 9th Ministerial Conference in Bali the specifics (composition, method and key milestones) of a working group to establish principles to guide PTA design and evolution. The aim should be to have the results of the working group, including a best-practice PTA model, presented to the General Council during the first half of 2014, and disseminated widely shortly thereafter.

To ensure the desired impact, the G20 should invite the WTO and its partner international organizations to design a scoring system for PTAs (based on the principles and best practices identified by the working group and revised in subsequent discussions) and to produce the first set of PTA ratings by the end of 2014.

#### **Reporting Format**

- G20 members to report back in 2014 on (a) representatives assigned and other support provided for this effort; and (b) adherence to the principles and best practice in PTAs they are party to;
- WTO-led working group to produce: (a) the report with principles and best practice standards by mid-2014; and (b) the first of an intended annual series of PTA ratings (compared to best practice standards) by end-2014.





# List of Contributors



### Chair

Aleksey Mordashov CEO, Severstal Sherpa: Dr. Andrey Laptev Head of Corporate Strategy Department, Severstal

## **Co-chairs**

Harold W. McGraw III Vice-Chairman, International Chamber of Commerce (ICC) Chairman, U.S. Council for International Business Chairman, President, CEO, The McGraw-Hill Sherpa: Cynthia Braddon Vice President on Government

Vice President on Government Affairs, McGraw-Hill Companies

Jurgen Thumann President, BUSINESSEUROPE Sherpa: Adrian Van Den Hoven Deputy Director General, BUSINESSEUROPE

**Yu Ping** Vice Chairman, China Council of Promotion of International Trade (CCPIT)

**Sherpa: Xie Zhiqiang** Deputy Director of Division for International Organization, CCPIT

### Coordinator

**Ekaterina Kolesnik** Corporate Strategy Manager, Severstal

## Members

Maria Tascheva Government Affairs Director, Abbott

**Ramaswamy Seshasayee** Executive Vice Chairman, Ashok Leyland Marijn Dekkers

CEO, Bayer AG Sherpa: Sergey Reshetnikov Head of Corporate Affairs, Bayer AG

Sergei Perapechka Principal, The Boston Consulting Group (BCG) Enrique Rueda Sabater Senior Advisor, The Boston Consulting Group (BCG)

#### Perrin Beatty

President & CEO, Canadian Chamber of Commerce (CCC) **Sherpa: Emilie Potvin** Director, Public Affairs & Media Relations, CCC

### Pranav Kumar

Head of International Policy and Trade, Confederation of Indian Industry (CII)

**Sreekumar Nair** Regional Director, CII

**Marco Felisati** Deputy Director, International Affairs, Confindustria

**Petr Fradkov** CEO, EXIAR

Oliver Wieck Managing Director, International Trade Policy, Federation of German Industries (BDI)

Ralph Carter Managing Director, Legal, Trade & International Affairs, FedEx Sherpa: Andrew Russell Manager, Marketing, FedEx

Frederic Sanchez Chairman & CEO, Fives Sherpa: Jean-Marie Caroff International Development Director, Fives **Steve Howard** Secretary General, Global Foundation

**Stefano Bertasi** Executive Director, ICC

Heinrich Steins Director Manufacturing Russia&CIS, John Deere Avetik Chalabyan Partner, McKinsey & Company

Yakov Sergienko Associate Principal, McKinsey & Company

Alexander Lambert Head of External Affairs and Public Policy, Russia & CIS, Mercedes-Benz Russia SAO

**Kaan Unver,** Head of Representative Office, Metro Group

**Maria Kulakhmetova** Government Relations Lead, Microsoft Corporation

Paul Bulcke CEO, Nestle Sherpa: Herbert Oberhaensli Vice-President, Economics and International Relations, Nestle

**Raed Safadi** Deputy Director of Trade and Agriculture Directorate, OECD

Molly Cathleen Lesher Advisor, G20 and Global Relations, OECD

Marcus Osegowitsch Managing Director, OOO Volkswagen Group Rus









Joon-Yang Chung CEO, Posco Sherpa: Myoung-Kyun Kim Senior Vice President of International Affairs Department, Posco

Marcus Wallenberg Chairman, SEB Sherpa: Erik Belfrage Advisor to the Chairman, SEB

**Fernando Landa** Managing Director International Affairs, Tenaris

Andrew Liveris Chairman & CEO, The Dow Chemical Company Sherpa: Lisa Schroeter Global Director of Trade & Investment Policy, The Dow Chemical Company

**Dilek Ornek** Head of Trade Policy Department, TUSIAD

**Gary Litman** Vice President, International Strategic Initiatives, U.S. Chamber of Commerce

**Rifat Hisarciklioglu** Chairman, Eskihisar Group Companies, Union of Chambers and Commodity Exchanges of Turkey (TOBB) **Sherpa: Sarp Kalkan** Adviser to the President, TOBB

Pascal Lamy Director General, WTO Sherpa: Arancha Gonzalez Chief of Staff, WTO

Soraya Rosar Executive Manager in International Negotiations Unit, CNI





The recommendations presented in this report reflect the contributions of the 39 participants of the Innovation and Development as a Global Priority Task Force, functioning during Russia's presidency of the G20 in 2013. The Task Force consists primarily of CEOs from G20 countries who represent the world's leading innovative firms. The goal of the Task Force is to offer the world a way to transition to an improved global innovation and development environment drawing on views and insights from a large and diverse set of states and businesses.

The B20 envisions:

- A world of creators where policy approaches to innovation, including on IP, stimulate a dramatic increase in the creativity of citizens.
- A world with universal energy access, secure supply, reasonable prices (as well as mitigated price volatility), and minimal environmental damage – where investments are made in renewables that can be effectively and economically sustained and traditional energy sources are further developed and environmentally improved with cutting-edge cost-effective and productive innovation.
- A world of unprecedented healthy longevity where policy makers focus on better living conditions and better quality of life.
- A world of sustainable resource consumption with an increasing use of biotechnological products and processes.
- A world of more rational, better-informed decisionmakers – where ICT is universally accessible and applied to all sectors of the global economy.

## 1. Intellectual Property (IP)

#### 1.1. Global IP Regime for Innovation and Development

#### **Starting Point**

The global IP regime is crucial for both innovation and development. In the words of Joseph Stiglitz, Nobel laureate economist, "[i]ntellectual property is one of the most important aspects of globalization, especially as the world moves toward a knowledge economy. How we regulate and manage the production of knowledge and the right of access to knowledge is at the center of how well this new economy... works and of who benefits. At stake are matters of both distribution and efficiency."<sup>2</sup>

Despite innovative industries' dependency on the global IP regime, which regulates ownership and distribution of knowledge and technologies throughout the world, the G20 agenda has not yet acknowledged the importance of a global IP regime for economic development.

#### Recommendations

G20 efforts to propel economic development and stimulate growth must recognize and reflect that:

- A reliable global IP regime plays a critical role in encouraging innovation and innovation-driven economic development and growth, and it must be thoughtfully fine-tuned.
- Reducing barriers to obtain and enforce IP rights can stimulate technological innovation and, thereby, economic development.
- Broadening access to knowledge, advanced technologies, and best practices<sup>3</sup> through, inter alia, supporting and providing incentives for cross-border partnerships and investment, together with sufficient and consistent enforcement of IP rights, can help expand the base of innovation and social development worldwide.

# 1.2. Global Legal Framework for Fair Competition in Innovation Markets

#### **Starting Point**

The world economy has been liberalized significantly as a result of intergovernmental cooperation on reducing import restrictions and export subsidies (e.g., through GATT, WTO, and bilateral investment treaties). At the national level, similar liberalization efforts have typically resulted in the creation of antitrust regulation and authorities designed to fight cartels and other private combinations limiting competition on the market.

Despite the great need, especially of innovative markets (fair trade in IP goods), such protection mechanisms are not yet in place at the international level.

#### Recommendation

G20 leaders should formulate and propose a regulatory mechanism functioning on a global scale – through WTO mechanisms, an international treaty, the G20, or otherwise – to improve global competition. This is especially significant for innovation markets and global value chains (e.g., in the ICT, agriculture, energy, and pharmaceutical sectors).

# 2. Energy Efficiency and New Energy Sources

#### 2.1. Increasing Energy Efficiency

#### **Starting Point**





<sup>&</sup>lt;sup>2</sup> J.E. Stiglitz, Economic Foundations of Intellectual Property Rights, Duke Law Journal, 57 (2008), p. 1695.

 $<sup>^3</sup>$  E.g., inter alia, digitization of printed materials, e-delivery, and open access to publicly funded research.





Improving energy efficiency is a necessary overarching step aimed at cutting costs, reducing emissions, and using world resources in a sustainable and thoughtful manner. It is a critical aspect of any policy aiming to reduce CO2 emissions associated with energy and to allow better energy access for low-income consumers. More efficient energy production, the elimination of losses in distribution networks, the priority of energy efficiency in the housing sector, well-targeted information, and education efforts encouraging responsible behavior are all important. Innovation is a critical component of greater energy efficiency.

#### Recommendations

The G20 should:

- Guarantee governments' lasting political commitment to energy efficiency and affirm their understanding of its impact on security and the economy through measures including the following:
  - Holding B20/G20 dialogues on energy efficiency on a regular basis
  - Ensuring policy focus on regions and business sectors with the highest potential for achievement<sup>4</sup>
  - Supporting energy efficiency policies and fostering the sharing of best practices and successful initiatives on an international scale
- Establish clear standards for energy efficiency and ensure full monitoring and compliance, including the following measures:
  - Establishing a mechanism for regular progress reports

from G20 countries in order to monitor the implementation of standards in all areas of energy efficiency

- Training, educating, and contributing to the development of adequate resources for the implementation of energy efficiency
- Increase public investment in and promote the deployment of efficient and innovative technologies such as demand-response, end-use energy efficiency, energy storage technologies and renewable energy technologies, particularly to improve urban sustainability (e.g., higher air quality, more efficient energy use and economic development):
- Provide public financial support to companies, individuals or cities, for example, via performance contracting or low-interest loans, to support innovative local projects.
- Support pilot projects and research initiatives in all areas of the smart grid, energy storage considering both innovative technologies and new business models.
- Explore innovative financing schemes to attract investments in new technologies with long-term horizons, such as smart grids.
- Adopt a holistic approach to energy management, assessing the process end to end (from exploration and production, to consumption, to emissions).

#### 2.2. Improving Energy Access

#### Starting Point

According to the International Energy Agency, today approximately 1.3 billion people (around 20% of the global population) have no access to electricity and 2.6 billion people (above 35%) live without clean cooking facilities.<sup>5</sup> Energy poverty is concentrated in the developing world, particularly in Asia and Sub-Saharan Africa. However, energy poverty is evident in the industrial world as well, underscoring the importance of securing affordable energy prices everywhere. In accordance with the Millennium Development Goals<sup>6</sup>, the international community recognizes that this is a serious obstacle to economic and social development. Applying the Task Force's emphasis on incremental improvements to the global system, B20 energy companies ultimately aim at "energy access for all."





#### Recommendations

The G20 should:

- Focus on prioritizing energy access in national development planning, improving the investment climate, and promoting energy access solutions.
- Harmonize technical standards, the regulatory environment, and fiscal (tax) policies for energy equipment and services importation, marketing installation, and distribution.
- Promote global standards to avoid duplicating efforts and market effectiveness.
- Emphasize the importance of energy for education and health.
- Support the development of associated technology as an additional measure promoting universal access to energy.
- Support national governments in creating conditions for expanded and decentralized energy infrastructure to serve remote populations by providing investment incentives (limited subsidies, guarantees, reduction of custom duties for renewable and other relevant energy technologies) and support for pilot projects<sup>7</sup>.
- Provide capacity-building support, including small-scale financing for small and medium-sized businesses (SMEs) in developing countries to deliver modern energy services, including services to rural communities.
- Develop a framework for more efficient development of and public-private cooperation for energy production (including viable decentralized solutions), import and distribution infrastructure, and business models (with a focus on developing countries), and ensure regular reporting to the G20.
- Disseminate existing best practices and implementation methods among developing countries and energy providers, with special attention to training.

 Invest in networks and systems capable of successfully managing decentralization and overall economic efficiency and sustainability.

#### 2.3. Enhancing Energy Security and Reliability Starting Point

Universal access to clean energy is expected to be achievable by 2030<sup>8</sup>. This would require a total investment of USD 1 trillion from 2011 to 2030 (3% of the global energyrelated infrastructure investment). Technological solutions that could enable such universal access would increase global energy demand and CO2 emissions by no more than 1.1% and 0.7%<sup>9</sup>, respectively. These results are contingent on a sustained improvement of energy efficiency, a high investment effort in the energy sector and the unlocking of renewables potential and technological advances<sup>10</sup>.

The scale of investment needed to meet these objectives efficiently requires freer markets – where technologies freely compete and prices are non-distorted. Clear and robust price signals that internalize the cost of carbon emissions can provide the certainty that will allow long-term investments that are efficient and sustainable. This in turn will allow technologies to compete on a level playing field. Supporting policies such as inefficient subsidies<sup>11</sup> should be avoided to provide for a non-distorted market environment<sup>12</sup>. The remuneration regime for networks should be coherent with these developments in order to ensure an appropriate return on investments. However, in certain limited circumstances subsidies should be made available - though limited in time and amount - to stimulate private investment, e.g., in pilot renewable energy projects that are not yet competitive. This is especially crucial for marine energies – e.g., offshore wind, tidal - in moving from prototype to commercially viable product, considering their tremendous potential on the planet.

<sup>6</sup> See United Nations, Millennium Development Goals Report 2011, June 2011, available at: http://www.refworld.org/docid/4e42118b2.html [accessed 31 May 2013].

<sup>8</sup> International Energy Agency, Energy for All: Financing Access for the Poor, November 2011, Paris, France: OECD/IEA, p. 20, available at: http://www. iea.org/papers/2011/weo2011\_energy\_for\_all.pdf [accessed 31 May 2013].

<sup>11</sup> E.g., tax credits, investment grants, low-interest loans, price premiums, preferential buy-back rates (or feed-in tariffs, FITs), green certificates, quotas, Renewable Portfolio Standards (RPS), net metering et al.





<sup>&</sup>lt;sup>4</sup> E.g., inter alia, energy efficiency standards for commercial buildings (see 2013 World Energy Outlook prepared by the International Energy Agency).

<sup>&</sup>lt;sup>5</sup> Here, energy access is defined according to the International Energy Agency as a "household having reliable and affordable access to clean cooking facilities and a first electricity supply connection, with a minimum level of consumption (250 kilowatt-hours [kWh] per year for a rural household and 500 kWh for an urban household) that increases over time to reach the regional average."

<sup>&</sup>lt;sup>7</sup> Lack of conventional high carbon infrastructure (e.g., large centralized power plants and power line distribution) in poor countries can be regarded as an opportunity to develop distributed energy infrastructure and build new green infrastructure rather than as a constraint. Using renewables in remote areas with low density of population can be preferable in certain circumstances; however, in poor countries with many people living in rural areas local access to energy through decentralized power systems and portable energy supply becomes crucial due to prohibitive costs of conventional infrastructure development.

<sup>&</sup>lt;sup>9</sup> Ibid, p. 27

<sup>&</sup>lt;sup>10</sup> Renewables are undergoing a period of rapid development, brining substantial improvements in cost, performance, and reliability. Though some renewables, such as onshore wind or hydroelectricity (the lowest LCOE), already compete with conventional energy in some regions, and others, like solar Photovoltaics (PV), have seen costs fall significantly, they are still not competitive on the whole (e.g., hydro with the lowest LCOE).

<sup>&</sup>lt;sup>12</sup> Subsidies may distort markets in three ways: 1) by creating unfair competitive conditions, 2) by reallocating the value of the subsidies to unintended parties — often more value is captured by the them, 3) by shifting the allocation of capital and other resources to technologies and business models that can never be economically sustained. Additionally, governmental subsidies are often unsustainable, putting pressure on governmental fiscal policy and balance sheets, as public demand for the subsidized good or service increases beyond the government's ability to pay.





Achieving freer energy markets will require a harmonized and stable regulatory framework both at global and local levels.

#### Recommendations

G20 leaders should:

- Limit (and eventually abandon) the use of inefficient subsidies both in fossil fuels and renewables. Policies that create inefficiencies and distort the market, such as command-and-control mandates and unsustainable subsidies, should be avoided.
  - Work with G20 leaders to better assess the effectiveness of existing energy subsidies and work toward phasing them out in favor of putting a cost or value on the externality in question, such as carbon or innovation.
  - Promote a stable regulatory framework that enables long-term price signals set by the market to drive investment and innovation, such as market-based carbon trading and capacity remuneration.
- Promote free trade in goods and services by sustaining trade liberalization negotiations, including on sustainable energy products and services.
- Eliminate tariffs, local content requirements, and other non-tariff barriers, and coordinate industrial and technical standards. Reduce tariff and non-tariff barriers that distort international trade, including anti-competitive standards and technical requirements. Develop a truly global initiative to lower barriers to green trade by establishing a multilateral agreement at the 9th WTO Ministerial Conference in Bali (2013).

• Support the opening of energy markets and reform of regulatory and tax policies, including appropriate regulation of unconventional gas development, to allow the flow of innovations across borders.

- Work with existing intergovernmental organizations such as the International Energy Agency and the World Bank to monitor and assess enhanced transparency in energy markets, find optimal cost/benefit solutions for society's energy needs, facilitate sharing of best practices among their member countries regarding energy market design, energy regulation, and energy-related fiscal policies, and report back to G20 Energy Ministers on a periodic basis.

- Provide R&D and technology demonstration funding to support

the development of technologies from prototypes to commercially viable products (e.g., marine energy, energy storage).

#### 2.4. Enhancing and Ensuring Energy Sustainability

#### **Starting Point**

Sustainable innovation is a fundamental driver of competitiveness, job creation, and long-term economic growth.

Intensification of global green and low-carbon trade can increase competition, reduce prices, and also encourage innovation and diffusion. Though they share a common interest in green growth, developed and developing countries choose their own goals and means of policy implementation. The sustainability of investments is another key aspect to be considered here.

#### Recommendations

G20 leaders should:

- For developed countries implement and strengthen carbon-pricing mechanisms, such as the European Union Emissions Trading System (ETS), ensuring that their national targets and policies support the creation of consistent international demand for carbon units and provide the basis for an international carbon market<sup>13</sup>. For developing countries – define a gradual transition to participation in similar mechanisms.
  - Build confidence in new market mechanisms through international platforms.
  - Make new market mechanisms eligible for current and upcoming emissions trading systems.





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- Establish a fund to support innovation and demand certainty for early new market mechanisms.
- Encourage emission mitigation and clean energy investments in developing countries through international linkages, such as the recognition of new market mechanisms.
- Sustain demand by setting more ambitious mitigation targets for G20 nations over time.
- Promote cleaner energy in certain areas of the world where natural resources are abundant in order to reduce or avoid emissions (this should be undertaken rationally) and maintain an attractive remuneration regime for networks.
- Establish a working group<sup>14</sup> bringing together institutional investors (especially pension and funds), international insurance organizations (including multilateral development banks and the OECD), and national representatives to begin a dialogue on actions needed to scale up financing for green and low carbon intensive technologies.
- Adopt a systematic approach for technology development to arrive at commercial solutions.
  - Launch a set of international flagship projects focused on relevant energy challenges in G20 countries.
  - Support negotiations on the liberalized trade of green products and services.

#### 2.5. Ensuring Energy Balance by Focusing on Natural and Shale Gas

#### **Starting Point**

Natural gas is the only fossil fuel for which global demand seems to be growing in all scenarios. It is estimated to grow up to 65% by 2040. Meeting such demand would require the world's annual natural gas production to increase by 1.8 trillion cubic meters, with unconventional gas accounting for nearly half of that increase by 2035. The greater use of conventional (natural) gas and unconventional (shale) gas can lead to more rapid decarbonization than would be possible through the use of renewables alone. Currently, it is the least-carbon emissive fossil fuel (a thermal unit emits half as much as a coal plant) and the best compromise in terms of flexibility, competitiveness, security of supply, and environmental concerns. Natural gas is a complement and not a substitute to renewable energies, and it should be supported as an optimal response to renewables' intermittency.

#### Recommendations

The G20 should:

natural gas and unconventional gas, in the energy mix of G20 countries. Encourage and support developing countries in utilizing natural gas, natural gas liquids and unconventional gas in their energy mix.

- Use certain revenues resulting from carbon pricing measures to increase direct support for research, development, demonstration, and pre-commercial deployment of low-carbon and energy efficient technologies, including conventional and unconventional qas.
- Focus on developing equal and uninhibited access to cutting-edge technologies in the conventional and unconventional (shale) gas sectors globally.
- Consider natural gas the optimal fuel to bridge the supply-demand gap in transportation and encourage the development of natural gas technologies for transportation.
- Set a common agenda to build stable legal, tax, and regulatory frameworks for the gas industry that would foster development and promote fair competition.

### 3. Healthcare and Biotechnology

#### 3.1. Focusing National Healthcare Priorities on Healthy Life Expectancy and Productivity

#### **Starting Point**

Since the early 1900s, improvements in healthcare and public health have extended life expectancy in developed countries by three to four years each decade. This has improved the productivity and longevity of labor capital, fueling both general economic growth and the success of innovative healthcare industries.

Although innovation in healthcare and public health still has the potential to advance life expectancy, paradoxically, as a result of increasing wealth, longevity, and changes in lifestyle, developed countries now face new healthcare challenges such as obesity, diabetes, Alzheimer's, and cancer. These diseases threaten economic sustainability, as associated healthcare costs rise faster than GDP.

The application of biotechnology to primary production, health, and industry could result in the emergence of a "bioeconomy" where biotechnology contributes to a significant share of economic output.





<sup>•</sup> Focus policy on supporting the substitution of coal with technologies that have lower emissions, such as

<sup>&</sup>lt;sup>13</sup> Bearing in mind the current European situation, such a market would need to rely on a mechanism that sends the appropriate signals so that pricing remains dissuasive enough to encourage greener and lower emitting alternatives.

<sup>&</sup>lt;sup>14</sup> Such a working group might cooperate with the Green Growth Action Alliance, which was launched at the Los Cabos B20 Summit in 2012.



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#### Recommendations

The G20 leaders should:

- Establish and champion an agenda that aligns incentives in industrial, economic, and healthcare policy to accelerate the shift in spending on healthcare innovations and delivery away from treating illness and extending absolute life expectancy to a new focus on extending healthy and economically productive life expectancy. By leveraging the relationship between healthcare and economic prosperity, this initiative will support the economic stability and security sought by G20 policy-makers. It will also address legitimate concerns over the impact of diseases such as diabetes and Alzheimer's on healthcare budgets.
- Shift the perception of healthcare expenses from social costs to economic investment.
- Establish and publish metrics on healthy life expectancy as driving forces of economic development.
- Improve measurement of healthcare spending.
- Set country-specific priority areas with targets for improvement.
- Launch co-funded private/public research for cross-G20 priority areas.

#### 3.2. Reallocation of Current Healthcare Expenditures towards the Development and Diffusion of Novel Solutions that Deliver Better Outcomes

#### **Starting Point**

Given the current status of public finance, the private sector of the G20 economies recognizes that it will be contributing a growing share of investment in healthcare innovation. Compounding financial pressure and market dynamics in centralized payer environments prevent adequate funding and growth of innovative healthcare industries. These challenges are also relevant for developing countries with large populations whose basic healthcare needs remain unmet. The principle of stimulating investment in innovations that drive healthy life expectancy and productivity holds true for all G20 members.

As governments globally consider how to manage budgets in the challenging economic environment, the efficiency of healthcare spending and investment should be maximized. This will ensure the continued realization of economic benefits of productive and healthy populations, as well as sustainable economic

growth within new and existing healthcare industries.

The B20 seeks for G20 members and key health and science policy-makers in G20 countries to align economic, industrial, and healthcare policies that will allow innovations to proceed undeterred even under current market and budget constraints and take full advantage of the global nature of 21st-century innovation.

#### Recommendations

The G20 leaders should:

- Create specific incentives to drive private investment in novel healthcare industries and priority healthcare outcomes.
- Maintain current levels of public investment in healthcare.
- Maintain innovations as a tool for more efficient healthcare funding.
- Improve healthcare efficiency by enabling technology transfer.

## 3.3. Dissemination of Best Practices and Rapid Adoption across G20 Countries

#### **Starting Point**

Today healthcare biotech accounts for more than 20% of all marketed medicines. It is already benefiting more than 350 million patients around the globe who rely on biotech medicine to treat and prevent everyday and chronic illnesses, including heart attacks, stroke, multiple sclerosis, breast cancer, cystic fibrosis, leukemia, and diabetes. It is estimated that by 2015, 50% of all medicines will come from biotech. Currently, there are more than 200 biologic medicines







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and vaccines that benefit millions of patients worldwide, in developed as well as in developing countries. There are more than 1,200 biotech diagnostic tests being used in clinics around the world. More than 600 new biologic medicines are in development, including treatments for cancer, HIV/ AIDS, Alzheimer's disease, and numerous rare conditions. Healthcare biotech increases the effectiveness and safety of treatments. All these practices are highly transferrable.

#### Recommendations

The G20 leaders should:

- Create a catalogue of innovations and best practices with proven, measurable impact.
- Exchange evidence of successful implementation of the best practices between G20 and B20 including at the summit level.
- Provide a transparent and predictable regulatory approval process for new drugs that is science-based and internationally recognized.
- Improve the funding capabilities of innovative projects, research facilities and industrial research ventures by providing tax incentives, investing in Life Sciences, offering policies that encourage foreign investments, and maintaining a stable financial market and health care system.

## 3.4. Promoting Production and Use of Bio-based Processes and Products

#### **Starting Point**

The application of biotechnology to primary production, health, and industry has the potential to create an emerging bio-economy in which biotechnology contributes a significant share of future economic output. The OECD estimates that the bio-economy could account for 2.7% of the world's GDP by 2030, with the largest economic contribution of biotechnology in industry and primary production, followed by health applications.

At the same time, the commercialization of R&D in biobased products often proves challenging, meaning that many products fail to make it to the market. This can have several causes, including high development costs and regulatory barriers for bringing new bio-based products to market.

Deployment of commercial-scale integrated biorefineries is a critical step towards realizing the potential offered by industrial biotech. Bio-refineries convert biomass into industrial intermediates and final products. It is crucial to establish proof of concept and to test the emerging technologies used in the integrated bio-refineries under industrial conditions. Full-scale manufacturing facilities or even pilot plants are often not accessible to public and private sector researchers, meaning that concepts and new technologies developed in the lab often cannot be tested on a larger scale. It is therefore necessary to ensure access to scaled-up bio-refining infrastructure to test industrial processes with the purpose of reducing both lead-time and investment.

#### Recommendations

The G20 should:

- Secure an affordable supply of sustainable biomass feedstock for bio-based industries, e.g., through supportive programs and agricultural policies.
- Support the construction of the first full-scale integrated bio-refineries, accelerating the deployment of a new infrastructure for the bio-based economy. This can come in the form of funding schemes, loan guarantees or the implementation of conducive framework conditions.
- Incentivize the conversion of conventional industrial processes into bio-based ones, e.g., through approval systems or by providing market incentives to overcome initial investment barriers.
- Provide market incentives to stimulate the commercialization of bio-based products, e.g., via public procurement standards, regulation and labeling.

## 3.5. Implement Coherent Bio Economy Strategies and Framework

#### **Starting Point**

Biotechnology offers solutions to address the most pressing issues of societies today and in the foreseeable future. Using new methods and innovative procedures, biotech helps to tackle problems such as fighting disease, feeding the hungry and improving the environment, whilst providing for steady economic growth. Estimates for 2030 based on the current framework suggest that biotechnology could account for 2.7% of the GDP of OECD countries. The bio economy encompasses many economic sectors and a wide range of policy areas at global, regional and national level, resulting in a complex and sometimes fragmented policy environment. Accordingly, there is a need for a more informed dialogue and better interaction between existing bio economysupporting policies at regional and national level, as well as a regulatory harmonization process. Doing so will encourage private investment.

#### Recommendation

G20 leaders should develop and implement coherent bio economy strategies and action plans<sup>15</sup>, and strengthen cooperation on promoting the bio economy at the regional and global level.





<sup>&</sup>lt;sup>15</sup> In 2012, both the EU and US developed bio economy strategies.



## 3.6. Stimulate and Support Innovation and R&D in Biotechnology

#### **Starting Point**

Industrial biotechnology is a relatively new science with major areas of knowledge still to be explored and understood. This offers tremendous opportunities for further R&D and break-through innovation. Developing biotech products is scientifically demanding, capital intensive, time-consuming, and commercially risky. It is therefore of the utmost importance to foster an innovationfriendly environment in which biotech innovation can prosper and within which scientists, businesses, investors, and regulators can properly work together to discover, develop, and market innovative biotech products. Education is fundamental not only on the supply, but also on the demand side. Proper education, especially in the field of applied sciences, provides for a scientifically skilled workforce able to staff R&D facilities and offers the consumer a better understanding of biotech as a way of improving one's life.

#### Recommendations

G20 leaders should:

- Ensure that governments and companies make adequate investments in basic education and applied sciences by funding educational facilities, university research laboratories, research institutes, and private companies. Support collaboration between public and private sector actors, e.g., by creating public-private partnerships.
- Recognize the importance of IP rights for attracting private investments necessary to support biotech innovation.
   IP incentivizes R&D in that field of innovation providing planning security to a certain degree, putting the initial financial cost into perspective with possible returns. IP rights also form the basis of efficient knowledge flows within scientific networks, diminishing the concerns of intellectual property theft.

## 3.7. Promote the Production and Use of Bio-based Processes and Products

#### **Starting Point**

Commercialization of basic and applied R&D in biobased products often proves challenging. Many products fail to make the transition from research to the market. This problem has been called the "valley of death" because of challenges related to the high costs and regulatory barriers of bringing a new bio-based product to market. Agricultural biotechnology holds great hope for meeting this challenge by increasing crop yields, preserving and improving soils, enhancing the control of pests, weeds and harmful diseases, and producing more healthy food with enhanced vitamin and nutrient levels. Diseases and pests currently reduce global food production by more than 35%, at a cost of more than USD 200 billion a year. Corn and cottonseeds enhanced with Bacillus thuringiensis (Bt), a bacteria used widely in conventional and organic agriculture, have a built-in defense against the most threatening insects, reducing the need for pesticides. These new corn and cotton varieties save farmers' time and money, while also lessening the impact of agriculture on the environment. Through biotechnology common crops like cotton, corn, soybeans and canola can be grown using conservation tillage, resulting in less plowing and healthier soils.

#### Recommendations

G20 leaders should:

- Secure that an affordable supply of bio-based, sustainable raw material (biomass feedstock) is available for biobased industries, e.g., through supportive innovation programs and agricultural policies.
- Maintain transparent, non-discriminatory, competitive, and commercially viable markets for biotech products.
- Include biotech innovations within development aid schemes to harness the possibilities that they offer lowincome countries to combat local challenges such as disease and malnutrition, and thus foster innovation, while providing developing countries with more efficient technologies to improve living standards in those areas.

### 4. Information & Communications Technologies (ICT)

4.1. Enhancing ICT Infrastructure Development for Internet

#### **Starting Point**

The promotion of an open and interconnected Internet fosters industries and new business models. ICT creates new economic opportunities for businesses and entrepreneurs, providing access to previously underserved population segments. The growth and stability of the international Internet infrastructure is best served when Internet interconnection agreements are left to competition forces, with the objective of increasing the percentage of the population with Internet access from 35% to 70% in G20 countries.

#### Recommendations

The G20 leaders are encouraged to:

• Commit to promoting an open and interconnected Internet through support of open markets and pro-investment policies, independent regulators, pro-competitive legal policy, fair regulatory frameworks, respect for the rule of law, an adequate level playing field amongst different actors in the market and IP rights protection and







## Innovation and Development as a Global Priority

enforcement. Streamlining national and international IP protection policies will help ensure that there is a level of playing field for both start-ups and established corporations.

- Define minimum guaranteed standards of ICT services and facilities for G20 countries and encourage other countries to conform to these standards.
- Leverage ICT to create new economic opportunities for businesses and entrepreneurs to provide access (traditional services) to previously underserved population segments through ICT content, applications and other innovative ways and business models.
- Eliminate barriers to trade in ICT products and services by expanding product coverage under the WTO's Information Technology Agreement (ITA).
- Harmonize ICT regulation on a global scale, with a particular focus on rethinking the global approach to privacy issues and cross-border transfer of data and ICT services<sup>16</sup>.

#### 4.2. Enable Broadband Access for All

#### **Starting Point**

Reliable broadband Internet access is essential for households to benefit from online services, for businesses to compete nationally and globally, and for citizens to be part of the digital environment. The ability of broadband providers to maintain and invest in robust, expanding broadband infrastructure requires a coordinated, unified policy approach from government agencies that support private sector investment and innovation.

ICTs help people innovate, provide access to education, create jobs and important facilities, and drive growth in different sectors of the economy, including agriculture, medicine, and energy (smart grid).

#### Recommendation

The G20 should define national legal, policy, and regulatory frameworks that incentivize and create a stable environment for investment (including public-private partnership mechanisms) and fostering a sustainable competition in a long-term perspective, pursuing special policy for geographically remote areas. It should also invite relevant international institutions to create a robust database for tracking and comparing delivery of universal broadband access across countries.

#### 4.3. Increasing Agricultural Productivity through ICT

#### **Starting Point**

Farm extension services are a proven mechanism for providing critical access to information and expert advice to small and medium-sized farmers. There are a growing number of examples in the developing world of applied lowcost ICT solutions linking farmers to mediated information networks. In addition to providing access to expert advice, it is imperative to begin the process of information sharing among farmers at regional, national and international levels. This in turn builds trust, fosters cooperation, and increases productivity. Access to ICT services allows direct contact with consumers, more cost-effective brand building, and improved competitiveness through price and market monitoring. Access to ICTs is indispensable for strengthening land administration and rural governance.

#### Recommendation

The G20 should support the promotion of an open and interconnected Internet to ensure access to ICT services for small and medium-sized farmers and agricultural networks in developing countries to promote direct contact with consumers, more cost-effective brand building, and improved competitiveness through price and market monitoring, as well as dissemination of new technologies.

#### 4.4. Data Protection and Privacy

#### **Starting Point**

Private and public sectors are still determining the boundaries of data privacy. Governments play a key role in protecting the interests of the state and its citizens by fighting cyber-crime (including acts of terrorism) and strengthening data protection mechanisms. To achieve these objectives, governments need access to information. Multinational corporations set up global data centers that are governed by country-specific information security and data privacy laws. Such complex networks not only call for inter-governmental cooperation but also for cooperation between governments.

#### Recommendations

The G20 should:

- Articulate the dangers of a lack of inter-governmental cooperation in the area of data protection and privacy.
- Define the loopholes that need to be closed in order to strengthen the governance and policy frameworks.
- Provide and foster a platform where national governments and private sector organizations will be able to discuss, debate and drive action.





<sup>&</sup>lt;sup>16</sup> The Open Government Initiative might be a good model of harmonization on a global scale



**Chair Viktor Vekselberg** President, Skolkovo Foundation

### **Co-chairs**

**Fulvio Conti** CEO & General Manager, Enel Group

Senapathy (Kris) Gopalakrishnan President, Confederation of Indian Industry (CII) Executive Co-Chairman, Infosys Limited

**Paul Stoffels** Worldwide Chairman, Pharmaceuticals, Chief Scientific Officer, Johnson & Johnson

**Jean-Pascal Tricoire** President, Schneider Electric

### Sherpas

**Igor Drozdov** Senior Vice President, Chief Legal Counsel, Skolkovo Foundation

Alexey Ivanov Legal Policy and Social Development Department Director, Skolkovo Foundation

### Coordinator

Kirill Pixendeev Skolkovo Foundation

### Members

Sergey Andreev CEO, ABBYY Sherpa: Anna Zharkova Deputy CEO, ABBYY Pierre Nanterme

Chairman & CEO, Accenture Sherpa: Francis Hintermann Managing Director, Accenture Research

Francois Valmage Vice President for Public Affairs, Alstom Steven Curet Director, Energy policies France and Business Intelligence, Alstom

**Philippe Pegorier** Country President, Alstom Russia

**Mikhail Orlov** President, Ambika Group

**Sergey Reshetnikov,** Head of Corporate Affairs, Bayer AG

**Mikhail Pakhomov** Director for Government Affairs, Cisco System**s** 

Howard Chase Director for Government Affairs, Dow Europe

**Roberto D'Agostino** Director for External Affairs, Enel OGK-5

Kimball Chen Chairman and Chief Executive Officer, Energy Transportation Group (ETG) Sherpa: Alex Evans President and Chief Operations Officer, ETG

Zola Tsotsi Chairman, Eskom Holdings Sherpa: Leo Dlamini General Manager Corporate Strategy & Planning, Eskom Holdings

Nair Sreekumar International Regional Director – Americas/CIS/Turkey/Israel, Forbes Marshall/CII **Cesar Ortiz Sotelo** Deputy Director, International Department, GDF Suez **Sherpa: Catherine Mantel** Project Director, Russia and CIS, GDF Suez

Jose Gasset Loring Director for International Relations, Iberdrola Sherpa: Celia Roldan Santias, International Relations, Iberdrola

Jeffrey Hardy ICC G20 Advisory Group Coordinator, International Chamber of Commerce (ICC)

**Sherpa: Carlos Busquets** Deputy Director, Department of Policy and Business Practices, ICC

**Rohit Shenoy** CEO Office Lead - Corporate Planning Infosys Limited

Aysegul Ildeniz Regional Director for the Middle East, Turkey and Africa, Intel Sherpa: Igor Kaloshin R&D Centre Director, Intel Russia

Leonid Svatkov CEO, ITFY Sherpa: Ivan Sapsay Deputy CEO, ITFY

**Irina Dorokhova** Senior Director, Worldwide Government Affairs & Policy, Johnson & Johnson

**Mikhail Yakushev** Vice President, Mail Group

**Dmitry Petrov** Head of GR, Megafon

Sergey Christolyubov Director for Government and Industry Affairs, Nokia Russia







Anders Lyngaa Kristoffersen Manager Public Affairs, Novozymes

Igor Molibog First Vice-President, OMZ Sherpa: Sergey Arkhipov Chief Innovation Officer, OMZ

Vadim Machov Chairman of the Board of Directors, OMZ

Andrey Bezrukov President Advisor, Rosneft

**Dmitry Armyakov** Managing Director, Russia, SAP Labs

Jean-Louis Stasi Country President, Schneider Electric

#### **Doug McKay** Vice President, International

Organizations, Shell Sherpa: Igor Ignatiev Deputy Country Chair, Head of Moscow Representative Office, Shell

**Sluchevskiy Nikolay** President, Stolypin Memorial Center

Christoph Steck Chief Regulatory Office, Telefonica

Jean De L'Estang Du Rusquec Advisor to the Chairman, Total

Hale Hatipoglu Deputy Secretary General, TUSIAD Istanbul

**Lazarus Mbethe** Chairman of the Board, United Manganese of Kalahari





# Job Creation, Employment and Investments in Human Capital



The Task Force members express their deepest appreciation to the Hay Group for contribution to the recommendations development.

The financial crisis and the subsequent recession have become a catalyst for reform: many of the countries hit hardest by high unemployment and low growth have responded by implementing far-reaching structural reforms. Indeed, today's employment crises have been exacerbated by long-term structural problems that were concealed or disguised by "growth".

These reforms need to be pursued, difficult though they may be. It takes time for success to be visible. The worst case scenario would be to jeopardize their potential through inconsistent policy measures and non-implementation. Countries must follow a coherent reform path, both to create jobs now and to address ongoing long-term challenges such as: demographic developments; the impact of climate change on employment; and the long term consequences of high public debt. These challenges confront all countries, even those that have been relatively successful in mitigating unemployment. Those that have suffered less until now, but ignore structural issues, could well be the losers of tomorrow.

With these objectives in mind, the B20 urges the G20 governments to give priority to the following policy areas:

## 1. To make employability a top priority in national education and training systems

#### **Starting Point**

Employability must be a key component of education systems, if skills mismatches in the labour market are to be overcome. Skills

and competencies are the determinants of an individual's place and mobility in the labour market. A sound basic education lays the foundation for subsequent vocational training or university education. Sadly, 775.4 million people worldwide are illiterate, and therefore doomed to remain on the margins of labour markets. This is an important issue for both developed and developing countries. Across the OECD, nearly one in five young people lacks basic literacy skills, and more than a guarter of all adults are early school leavers, with below upper secondary education.

Vocational training and university education must be consistently aligned with labour market needs and practical requirements, ensuring that students are employable when they com-

plete their courses. Too often, curricula are designed without sufficient involvement of business and employer organizations, with the result that they do not meet the needs of labour markets. Additionally, in many countries work-based learning systems are inadequate because of inadequate economic framework conditions such as, for instance, high upfront costs. A further problem is that work-based learning systems, such as dual learning and apprenticeships schemes, are in some cases limited to traditional vocations and do not encompass modern professions.

Finally, the rapid pace of technological change and access to information highlights the diminishing half-life of knowledge, and the consequent central importance of lifelong learning. To promote lifelong learning, training systems should be structured to allow transferability. In particular, areas of vocational training and higher education should dovetail more closely. Lifelong learning is a shared responsibility. For companies, lifelong learning both increases the capacity of staff, and serves as an important retention tool. For workers, training means an increase in their employability and labour market mobility. Thus, it is important to boost the interests and commitment of both enterprises and individual workers and their organizations to ongoing training and qualification.

The ILO G20 Training Strategy, which was agreed upon and welcomed by the G20 Leaders Summits in Toronto and Seoul in 2010, addressed these issues in various ways. States must now follow-up on their commitments and resolutely implement the training strategy.

#### Actions

With regard to education systems:





## Job Creation, Employment and Investments in Human Capital

- Promote early childhood education to lay the foundations and to provide the necessary tools for a successful school career, especially for vulnerable groups.
- Ensure access for all, including for vulnerable groups, to compulsory, high-quality education systems that ensure proper acquisition and application of the core competences, particularly literacy, numeracy and science, technology, and engineering and mathematics (STEM) subjects.
- Facilitate close cooperation between businesses and schools to better link educational pathways with labour market needs, and to effectively support and provide guidance to students in their career choices and job search.
- Provide mentoring and support systems for pupils with special needs, including those with high intellectual abilities.

With regard to Vocational Education and Training (VET) systems:

- Create regulatory frameworks that stimulate the establishment of work-based learning systems (such as dual learning and apprenticeship systems), for instance, through tax policies and other incentives, which enable SMEs to participate in apprenticeship schemes.
- Enhance cooperation and dialogues on curricula between businesses, employers' organizations and VET institutions, as well as universities.
- Ensure that work-based learning systems, such as dual learning and apprenticeship systems, are responding to the needs of new professions.
- Promote a positive image of VET systems so as to increase their attractiveness and ensure that VET institutions have the latest learning tools technologies at their disposal.

With regard to lifelong learning:

- Promote lifelong learning as a means for individuals to enhance their employability, as well as for companies to improve their innovative capacity and competitiveness.
- Build up education and training systems, which are responsive to structural changes in the economy and society; ensure acquisition, recognition, utilization and transferability of skills and competencies, thereby opening new training and career pathways and exploiting all available human resource potential.

#### **Relevance and Expected Impact**



Skills in line with labour market needs are the precondition for people to enter into employment and stay in the labour market, and for companies to have the workforce they need to be successful. Education and training policies that focus much more clearly on the employability of people will help to avoid skills mismatches in the labour market, strengthen the supply side in the labour market, and thereby contribute to growth and employment.

#### Timeline for Implementation and Follow up

The G20 Labour Ministers should present national strategies with individual national timelines to address the remaining challenges. Finally, social partners should present and discuss with the G20 labour ministers how they will contribute to the implementation of G20 commitments on education and training.

#### **Reporting Format**

At the G20 Labour Ministers' Meeting in 2014, the G20 Labour Ministers should report what has been implemented at national levels from the G20 Training Strategy, as well as from the G20 key elements on Quality Apprenticeships, and identify the remaining gaps and challenges.

## 2. To create an enabling environment for enterprises and entrepreneurship

#### **Starting Point**

To create sustainable jobs, companies require a stable and attractive business-friendly environment at national and local levels. This means a predictable regulatory framework that encourages long-term investment and innovation, and promotes entrepreneurial behaviour.





## Job Creation, Employment and Investments in Human Capital

Flexible labour markets that offer a diversity of work contracts (including temporary and part-time work) are an essential part of such an enabling environment. A diversity of work contracts allows companies to react rapidly to market changes and quickly create jobs. A joint study by The Boston Consulting Group (BCG) and International Confederation of Private Employment Agencies (CIETT) shows, for example, that with regard to temporary agency work, in 62% of all cases there would be no job created, as companies would choose internal flexibility or not to do the job. Moreover, flexible forms of employment can often be stepping stones into full-time and permanent employment - especially for disadvantaged groups. 92% of workers in the UK agreed that agency work is an effective way to find a first job, and 90% agreed that it is effective in helping to find a full-time job. In South Africa, just 15% of workers were in jobs before they secured agency work. In Germany, a study of the Institut der Deutschen Wirtschaft, for instance, shows that three years after starting a fixed-term work contract, two-thirds of entrants have moved on to an indefinite contract. Overall, even in the crisis year of 2009, every second job that started as a fixed-term assignment was converted into a permanent appointment.

Enabling environments are especially important with regard to small and medium-sized enterprises (SMEs), which are the backbone of most economies around the globe. In France alone, small and medium-sized enterprises have created 1.8 million jobs over the past 15 years; over the same period, the country's 500 largest companies cut 300,000 jobs. Countries must focus much more on an enabling environment that promotes startups, and that is conducive to enterprise growth. Start-ups are a significant driver of economic growth, accounting for 36% of variation in economic growth rates. G20 members should work with financial institutions to enable greater access to a variety of funding sources for SMEs, such as temporary tax incentives for early stage investors, start-up loans with favorable interest rates and/or repayment-free year, and guarantees in order to minimize the default risk for lenders.

Young entrepreneurs not only bring vibrancy and innovation to world economies, they also typically hire other youth. This is particularly important in view of youth unemployment. Special emphasis should be placed on youth entrepreneurship. Youth unemployment does not exist in a vacuum, but reflects the general performance of labour markets. A key pillar for any strategy to reduce youth unemployment is to improve the business environment and the framework conditions for entrepreneurship.

The importance of entrepreneurship and entrepreneurship education must rise on the political agenda. A G20 action plan could outline clear commitments to create favorable conditions for fostering young entrepreneurs. These include long-term stability of regulation and tax policies that affect start-ups and business growth; promoting clusters to create synergies between universities, R&D centers, start-ups and public administration; as well as access to simplified information. Entrepreneurship education is essential to help students understand the full range of opportunities open to them, e.g. that they can start their own companies and create jobs, and not just take a job.

#### Actions

- Promote enabling environments by effectively assessing the impact of regulation on businesses and job creation.
- Promote open and dynamic labour markets through flexible labour law and a diversity of forms of employment that are needed to give companies the most opportunities to hire as many people as possible. Prejudices and inaccurate information regarding non-traditional forms of work have to be rectified.
- Develop and implement ambitious support and growth strategies for young entrepreneurs at the national and G20 levels.
- Set up support systems for start-ups through easily accessible and timely information and advice. Make the registration of companies as easy as possible.
- Refrain as much as possible from excessive taxation on new small businesses, in order to not discourage future entrepreneurs from the outset.
- Enable greater access to a variety of funding sources for SMEs, such as temporary tax incentives for early stage investors, start-up loans with favorable interest rates and/or repayment-free year, and guarantees in order to minimize the default risk for lenders.
- Embed entrepreneurship education into school, VET, and university curricula.
- Create innovation-friendly framework conditions, in which start-ups can generate new ideas and inventions through sufficient R&D spending, as well as investments in post-R&D activities (such as market development).

#### **Relevance and Expected Impact**

An enabling environment for enterprises and entrepreneurship in which companies can more easily be set up, grow, and employ will boost the demand side in the labour market, as well as create the wealth and growth so urgently needed to tackle the debt crisis. It will contribute to dynamic labour markets, which provide more employment security by generating more job opportunities to help people integrate into the labour market, as well as encouraging and effectively supporting job mobility. It will enable people to reach their full potential by opening their own business, instead of just being employed. Finally, an enabling environment is crucial to ensure that businesses are set up in the formal sector and not in the informal sector, in which productivity and working conditions are poor.

#### Timeline for Implementation and Follow up

Enabling environments are not created overnight. They are



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## Job Creation, Employment and Investments in Human Capital

created step by step, through structural reforms in the area of labour market policies, tax policies, competition policies, research and innovation policies, etc. However, countries have to start this journey now. The G20 heads of state and government should present at the 2014 G20 Leaders' Summit comprehensive and ambitious national reform strategies with clear implementation timelines. These strategies should be discussed with the B20 and the L20.

#### **Reporting Format**

Reporting on the implementation should be a fixed component of each G20 Leaders' Summit.

#### 3. To master the demographic challenge

#### **Starting Point**

The ageing of populations will deeply affect the economic and social systems in G20 countries. Over the next 50 years, life expectancy at birth is forecast to increase by more than seven years in developed economies. In the EU, the average old-age dependency ratio will double: in 2050 every person in the labour force will have to support 1.5 persons. In China, the elderly (aged 60 and over) will increase from 11.3% of the population in 2007 to 27.9% in 2040.

It is a positive development that people live longer. However, if governments are unable to adapt their employment, social, and immigration policies, the ageing of societies will: threaten the growth potential of many economies; have serious negative consequences for the supply of skilled workers; and weaken the stability of social security systems. Policy areas for action include higher labour market participation from older workers, development of insurance-based private pensions systems, and immigration of qualified labour. It is critical that the actions required be implemented together. If applied individually, the impact will fall short of mitigating in any significant way the serious challenge of population ageing. This is even more crucial since governments have a very limited time window in which to reform pension systems: the clock is ticking as baby boomers begin to retire, and any expected political support from the active population will shrink in proportion to their dwindling numbers.

#### Actions

- Adjust retirement ages in ways that stabilise the old-age dependency rate, take into account life expectancy, and increase employment levels at older ages by reducing the incidence of early retirement.
- Promote diversification within the pension system through the development of sustainable, insurance-based private pensions systems, with appropriate regulation agreed upon between the social partners, the insurers, and the government to protect savers from excessive risk and encourage the development of a framework for industry- and branch-wide pension insurance systems, based on long-term savings and incentivised by a number of tax deductions.

• Adapt immigration policies in line with labour market needs to allow the immigration of the labour force, which is needed for the economy.

#### **Relevance and Expected Impact**

Comprehensive approaches to tackle the aging of societies will secure the sustainability of social security systems without overly burdening the younger generation and companies, the supply of skilled labour, and thereby also contribute to potential growth.

#### Timeline for Implementation and Follow up

The G20 Working Group on Employment mandate should include the demographic challenge, and develop in partnership with the OECD and the ILO key principles for policies approaches to tackle the aging of societies. The G20 heads of states at the G20 Leaders' Summit in November 2014 should commit to these principles.

#### **Reporting Format**

The OECD and the ILO should jointly prepare a progress report for every G20 presidency.

#### Conclusion: Fostering Implementation of G20 Commitments

The B20 shares the ambition of the Russian Government to foster implementation of G20 commitments. Without such action, the G20 process risks losing its credibility and legitimacy. For example, in view of the unacceptably high unemployment rate amongst young people in many countries, in the last year, the G20 has focused particularly on youth employment. The G20 Employment Task Force has produced valuable guidance with regard to apprenticeships. The G20 Leaders' Summit in Los Cabos in June 2012 agreed on important recommendations to tackle youth unemployment. These commitments made at the G20 level must now be urgently implemented at national level. The G20 leaders should report back at every G20 leaders' summit on the state of implementation and its impact.

Governments should monitor their performance by setting benchmarks and comparing their reform successes with other G20 countries. Today, the G20 states face the challenge of lacking comparable data. The G20 should ensure accurate and robust statistics with the same calculation basis applied to all G20 countries.

The B20 plans to monitor national responses to G20 commitments and will jointly (with national employer and business federations) provide a report of its findings to the G20 summit in 2014. Specifically, the B20, IOE and BIAC, jointly with their national member federations, will:

- monitor national responses to these priorities, as well as G20 commitments related to job creation.
- produce a benchmarking report to the G20 summit in 2014.
- work closely with the L20 in advancing the debates at national level to realise these outcomes.







**Chair David lakobachvili** CEO, Bioenergy corporation

### **Co-chairs**

**Brent Wilton** Secretary General, The International Organization of Employers (IOE)

Tugrul Kudatgobilik President, Turkish Confederation of Employer Associations (TISK) Sherpa: Marina Moskvina Managing Director, RSPP

### Members

**Daniel Funes de Rioja** Executive Vice-President, IOE

**Matthias Thorns** Senior Adviser, IOE

**Ronnie Goldberg** Regional Vice-President, IOE Executive Vice President and Senior Policy Officer, USCIB

Renate Hornung-Draus Managing Director European and International Affairs, Confederation of German Employers' Associations (BDA)

**Mthunzi Mdwaba** Vice-President, Business Unity South Africa (BUSA)

**Kamran Rahman** President, Bangladesh Employers' Federation

**Yogendra Kr. Modi** Chairman & CEO, Great Eastern Energy Corporation Ltd **Peter Anderson** Chief Executive, Australian Chamber of Commerce and Industry

Max Conzemius Counsellor, Confederation of German Employers' Associations (BDA)

**Patrick Lepercq** Corporate Vice President Public Affairs, Michelin

**Janusz Pietkiewicz** Vicepresident, Employers of Poland

#### **Bulent Pirler**

Secretary General, Turkish Confederation of Employers' Associations (TISK)

#### Erol Kiresepi

External Relations Committee Member, Turkish Confederation of Employers' Associations (TISK)

#### Bernado Aguilera Sanchez-Garrido

Director Assistant to the Vicesecretary General Economic, Labour & International Affairs, Spanish Confederation of Employers' Organizations

#### Kamil Saytkulov

Head of the Department of Government and International Relations, GlaxoSmithKline (GSK)

#### **Bernard Spitz**

President and Chairman, French Federation of Insurance Companies (FFSA)

Catherine Minard International Director, MEDEF

Laetitia Ray B20 Coalition **Sreekumar Nair** International Regional Director, Confederation of Indian Industry

Sandeep Girotra Senior Vice President, Ranbaxy Laboratories Ltd.

**Arun Sawhney** CEO & Managing Director, Ranbaxy Laboratories Ltd.

Alberto Echavarria Saldarriaga Vicepresident, Asociacion Nacional de Empresarios de Colombia (ANDI)

**Phil O'Reilly** Chief Executive, Business New Zealand

**Jamal Belahrach** Directeur General, Manpower Maghreb & DOM TOM

Jacqueline Mugo Executive Director, Federation of Kenya Employers (FKE)

#### Jorgen Ronnest

Director, Confederation of Danish Employers (DA)

#### Young Tae Kim

Chairman, International Chamber of Commerce, ICC-G20 Advisory Group;

#### Jeffrey P. Hardy

Director, International Chamber of Commerce, ICC-G20 Advisory Group;

#### Nicole Primmer

Senior Policy Manager, Business and Industry Advisory Committee to the OECD (BIAC)

**Young Tae Kim** Chairman, Daesung





## List of Contributors



**Galina Everstova Volskaya** Executive Director, Russian-American Business Council (RABC)

Anatoly Moskalenko Vice President for Human Resources Management and Corporate Structure Development, Lukoil

Vladimir Yakunin President, The Russian Railways (RZhD)

Sergey Galitskiy General Director, Magnit

Aleksey Mordashov General Director, Severstal

**Igor Zyuzin** Chairman of the Board, Mechel

Anatoly Karachinsky President, IBS

Vladimir Rashevsky Chairman of the Management Board, SUEK

**Dmitry Shakhanov** Vice President, RZhD

**Oleg Goncharov** Deputy Human Resources Director, Magnit

Andrey Mitukov Deputy Human resources Director, Severstal

**Elena Selivanova** Vice-President on Human Resources and Social Policy, Mechel

Akhmed Bedredinov SUEK

Victor Sedov President, Center for Entrepreneurship



**Gleb Nikitin** Deputy Head of Secretariat, Y20 Russia 2013

Valery Marcinovich General Director in Eastern Europe, HAY Group



# Transparency and Anti-corruption<sup>17</sup>



This year, the B20 focuses on recommendations which can be put into practice in a short- or mediumterm time frame, with full participation of business. In so doing, the B20 positions itself as a body no longer concerned solely with declarations, but as a group of leading companies and business associations, committed to delivering a lasting, beneficial, and measurable impact on economic and social development in the G20 countries and beyond.

#### **Starting Point**

In 2013, the B20 agreed to concentrate on issues of serious concern to the business community, where business could, and indeed should, be part of the solution. As well as coming up with new recommendations, we decided to make sure that the B20 recommendations accepted by the G20 at the Los Cabos Summit would be properly implemented.

In our recommendations we have restricted ourselves to two major concerns of the corporate sector: 1) how business can combat and resist the solicitation of bribes, especially when bidding in public tenders; and 2) our ability, as companies, to guarantee the highest standards of integrity of our own employees, and to build the capacity of our dealers, distributors and suppliers to aspire to similar standards.

The new method to promote transparency and counter corruption requires complex, multifaceted, cross-sector alliances aimed at reducing corruption in the markets which we are serving and investing in, ranging from codes of conduct between companies in particular industries to integrity pacts between companies and governments around public tenders. This is what we refer to as "Collective Action". In 2013 and beyond, Collective Action should become the name of the game. Our idea for a Collective Action Hub, to be established this year, will create major resource for business, government and civil society to enable new approaches and techniques for avoiding and resisting corruption. Combined with our recommendations to enhance the G20-B20 dialogue, to support the establishment of Anticorruption Centres of Excellence in each G20 country, and to strengthen the role of the B20, the Collective Action Hub should become the centre of a wheel whose spokes will reach deep into every G20 country.

When Russia took over the Presidency of G20, one of the our

first actions was to align the B20 recommendations with the G20 2013-2014 Anti-corruption Action Plan. This yielded a number of key areas, which were structured into four work streams composed of leading multinational companies and business associations.

Many of the B20 recommendations included in the Los Cabos summit documents were scheduled for implementation in 2013 and 2014, and at the time of writing, there had already been a number of successes, for example the implementation of one of the B20's key recommendations – the introduction in April 2013 of the first High Level Reporting Mechanism by the government of Colombia.

The B20 examined the effectiveness of the B20 process itself. It set for itself the goal to include more companies from high-growth markets in its work, and to find new ways of tracking and measuring the implementation and impact of its recommendations.

The presence of several Russian companies in this year's Task Force on Improving Transparency and Anti-corruption, plus a number of outreach events held by the Task Force Secretariat in China and India, have re-emphasised the need for the B20 process to be conducted not only at the transnational level, but also brought in to "land" in each G20 country.

The following recommendations deal with a variety of issues ranging from general goals, such as improving the G20-B20 process, to very specific actions, such as the establishment of a Collective Action Hub during 2013.







### Transparency and Anti-corruption



#### Recommendations

#### 1. Enhancing the dialogue between B20 and G20 and strengthening the role of the B20

- We recommend that, from 2014 onwards, the G20 Anti-corruption Working Group should have permanent status as a standing committee of the G20.
- We recommend that, at the B20 Summit in June 2013, the B20 Task Force on Improving Transparency and Anti-corruption should nominate a permanent expert group to support each year's new B20 presidency.
- We recommend that from June 2013 the representatives of the B20 Task Force and of the G20 Anti-Corruption Working Group should have regular meetings to

identify regulatory improvements and discuss their impact on the corporate sector. This would include identifying consistent and effective enforcement measures that can discourage bribe payers; developing incentives and removing disincentives for the corporate sector to take an active role in the fight against corruption such as voluntary disclosure, self-reporting and other means of cooperation with law enforcement authorities.

- We recommend that the G20 governments should make every effort to involve the private sector in the review mechanisms of the UN Convention Against Corruption (UNCAC) including China, Turkey, India, and Italy, which are scheduled for review in 2013; and of the OECD Anti-Bribery Convention (ABC), including Russia, which is scheduled for review in 2013. In particular, the G20 governments should consider acting as pilots to develop mechanisms for the active involvement of the corporate sector during and after the reviews.
- Given the important role of civil society in opposing corruption and the inclusion of anti-corruption in the C20 agenda, we recommend that the B20 Task Force should work closely with the C20, including through regular joint meetings of the G20, B20 and C20 starting from June 2013.

#### 2. Combating the solicitation of bribes

- We recommend that the G20 governments should include an agreement on transparency in government procurement in future rounds of global trade talks.
- We recommend that the G20 governments should



benchmark their performance in government procurement when a new World Bank indicator is launched in 2014<sup>18</sup>.

- We recommend that, from 2013, the G20 governments should consider introducing a High Level Reporting Mechanism, and study the experience of countries which have already done so.
- We recommend that the G20 governments should encourage and support fair and transparent procurement practices outside the G20 countries as a part of their external trade and development programmes.

## 3. Training and capacity building in companies, SMEs and of public officials

- We recommend that, from 2013, G20 governments and B20 companies should support the development of courses in business ethics and responsible business practices in higher education establishments, business and law schools, corporate universities, and training centers.
- We recommend that, from 2013, B20 companies and business organizations should regularly exchange best practices in devising training for SMEs in their supply chains.





<sup>&</sup>lt;sup>17</sup> A long version of this Task Force's recommendations is available on the official B20 site http://www.b20russia.com/en/taskforce/transparencyand-anticorruption-taskforce.html.

<sup>&</sup>lt;sup>18</sup> Huguette Labelle (Transparency International) has recused herself from this recommendation in order to avoid a conflict of interest since she is a Member of the World Bank Panel on reviewing the Doing Business Survey.

## Transparency and Anti-corruption

- We recommend that, at the G20 Summit in September 2013, G20 governments should encourage Export Credit Agencies in their countries to provide anti-corruption training programmes for beneficiary companies.
- We recommend that, at the G20 Summit in September 2013, G20 governments should encourage International Financial Institutions, including development banks, to make their loans, investments, guarantees and provision of other funding conditional on the beneficiaries of their financing having in place effective internal controls, ethical standards, and compliance and anti-corruption programmes.
- We recommend that G20 governments should implement annual training programmes for public officials on latest developments in national and international legislation starting in 2014. They should invite B20 companies and business associations, where appropriate, to support government training programmes by sharing their experience of corporate compliance programmes.

## 4. Encouraging Collective Action and Anti-corruption globally and in each G20 country

- We recommend that the G20 governments and B20 companies should continue to support the establishment, by the end of 2013, of a Collective Action Hub to share best practices throughout the G20 countries and beyond.
- We recommend that, throughout 2013 and 2014, each G20 government, in collaboration with the local business communities and with the support of the B20 companies, should set up or support independent and properly funded Anti-corruption Centres of Excellence in each G20 country, which will act as the local counterparts for both the Collective Action Hub and the B20 Task Force. The Centres of Excellence could for example work with the Hub to analyze, share and promote effective Collective Action strategies and initiatives, and with the B20 Task Force to track and measure progress in the implementation of B20 recommendations and decisions.

#### **Relevance and Expected Impact**

There are many global anti-corruption initiatives, but few which have the ability of the B20 process to bring together governments and companies of the developed world and high-growth markets.

The initiatives proposed by this unique B20 process are particularly relevant and timely, as in the wake of the financial crisis, the temptation of corruption is even greater now than before.

Furthermore, with many of the companies from the highgrowth markets now investing in the developing world, especially in Africa and Latin America, they need to assume the role of standard bearers of probity, integrity, and prudence.

These recommendations are designed to strengthen and institutionalise the dialogue between business and governments within the G20. The intention is to ensure continuity and consistency on an issue which, by definition, cannot be resolved quickly. Another aim is to strengthen the institution of the G20 itself as the grouping of nations most suited to driving change in the world's most influential markets.

Rather than spread ourselves too broadly, we have restricted ourselves to issues where our companies can play a significant role. In these recommendations we have focused on two major concerns to the corporate sector which we believe we can influence: 1) the fairness and transparency of public tenders; and 2) our own ability to guarantee the highest standards of integrity of our own employees, and build the capacity of our dealers, distributors and suppliers to aspire to similar standards.

And we are willing to go beyond talk. We are ready to act now: the Collective Action Hub which we hope will be established this year will be a major repository of new approaches and techniques in how to avoid and resist corruption, the centre of a wheel whose spokes will reach deep into every G20 country. In our recommendations, those spokes will be represented by Anti-Corruption Centres of Excellence, which will track and measure progress in implementation of B20 recommendations and decisions, and which will promote best practices in corporate compliance and collective action.

#### Timeline for Implementation and Follow up

Specific deadlines are indicated in each action, where appropriate.

#### **Reporting Format**

Our proposal is that the Anti-corruption Centres of Excellence would monitor, measure and report on progress of implementation of B20 recommendations and decisions. This could be organized to coincide with the biannual meetings of the G20 Anti-Corruption Working Group and B20 Task Force. The reporting could be coordinated by the B20 permanent expert group and/or the Collective Action Hub. Until such time that these new institutions are established, the precise timeline and format for reporting will be agreed upon at the regular meetings of the B20 Task Force.





## List of Contributors



### Chair

Andrei Bougrov Vice President, Interros Company

### Co-chairs

Futhi Mtoba Chair of Africa Board, Deloitte Touche Tohmatsu Ltd

Giuseppe Recchi Chairman of the Board, ENI SpA

### Sherpas

Alexander Astapovich Adviser to Vice President, Interros Company

Elena Shtykanova Adviser to Vice President, Interros Company

### Coordinator

**Brook Horowitz** Director, Business Standards and Regions, International Business Leaders Forum (IBLF)

### Work stream leaders

Massimo Mantovani General Counsel Legal Affairs, Senior Executive Vice President, ENI SpA

Lee Tashjian Special Adviser to the President, Fluor

Sandy Merber Counsel, International Trade Regulation and Sourcing, GE

**Boris Tkachenko** Head of Moscow Office, IBLF Russia

Viviane Schiavi Senior Policy Manager for Corporate Responsibility and Anti-corruption, International Chamber of Commerce (ICC)

Roger Munnings Member of the Board, AFK Sistema

### Members

Gretta Fenner Managing Director, Basel Institute on Governance

Charlie Heeter Chairman, Business and Industry Advisory Committee (BIAC), and Global Regulatory and Public Policy, Deloitte Touche Tohmatsu Ltd

Hanni Rosenbaum Senior Policy Manager, BIAC

Andrej Levin Compliance Task Force, The Boston Consulting Group (BCG)

Sergei Perapechka Principal, The Boston Consulting Group (BCG)

Vladislav Boutenko Partner and Managing Director, The Boston Consulting Group (BCG)

Alina Popadyuk Director, Corporate Finance, Deloitte Russia

Oleg Shvyrkov Director, Corporate Governance, Deloitte Russia

John Fast Joint General Director, Dragoman

Michele de Rosa Anti-bribery, Sustainability and Internal Control System Legal Assistance, ENI SpA

Enery Quinones Chief Compliance Officer, European Bank of Reconstruction and Development (EBRD)

Johan Vanderplaetse General Manager, CEE and CIS Region, Emerson Olga Samoilenko Head of Legal Department, Emerson

Chang-Soo Huh Chairman, Federation of Korean Industries (FKI)

Vera Cherepanova Internal Audit Manager, Hilti **Distribution Ltd Russia** 

Vladimir Mosny General Manager Russia, Hilti Distribution Ltd Russia

**Francois Vincke** Head of Anti-corruption, ICC

Sergey Vykhodtsev Indigo Travel Retail Group

Elena Abramova Programme Manager, IBLF Russia

**Nigel Layton** Head of Forensic, CIS, KPMG

Ivan Tyagoun Partner, Forensic Services, Russia and CIS, KPMG

Fredrik Galtung CEO, Integrity Action

Nicola Bonucci Director for Legal Affairs, OECD

Fabrizio Pagani Head of Sherpa Office, OECD

Nejla Saula Legal Advisor, OECD

**Dmitry Vasilkov** Board Member, Oil Tech Group

Arjan de Jongste CEO, Russia, Belarus, Ukraine and Central Asia, Philips







Alexander Filatov CEO, Russian Machines Corporation

Danielle Cannata International Trade Counsel, SABIC

**Dmitry Kolobov** Director Corporate Strategy, Sibur

**Birgit Forstnig-Errath** Director, Collective Action, Siemens AG

#### **Sabine Zindera** VP Corporate Legal and Compliance, Siemens AG

**Diyas Assanov** Regional Compliance Officer, Siemens Russia

**Olga Ostrovskaya** RSCO Industry, Siemens Russia

**Igor Khmelevskiy** Member of the Board, Sinara Group

**Sergey Papin** Member of the Board, Sinara Group

**Alexey Barsegian** Managing Director Legal, AFK Sistema

Alexander Dolgopolov Chief Audit Executive, SUEK

**Dominique Lamoureux** VP, Ethics and Corporate Responsibility, Thales

Susan Cote-Freeman Programme Manager, Business Integrity Programme, Transparency International

Huguette Labelle Chair of the Board, Transparency International

**Elena Panfilova** Director General, Transparency International Russia

#### B20 BUSINESS RUSSIA 2013

You can download B20 Green book at http://www.b20russia.com

#### Dimitri Vlassis

Chief, Corruption and Economic Crime Branch, UN Office on Drugs and Crime (UNODC)

#### Julia Pilgrim

Crime Prevention and Criminal Justice Officer, UNODC

#### Konstantin Tretiakov

Head of Compliance Department, Ural Locomotives

#### Elaine Dezenski

Senior Director, Head of Partnering Against Corruption Initiative (PACI), World Economic Forum



# G20-B20 Dialogue Efficiency



The B20's authority rests on three pillars: representing business interests and priorities; sharing the G20 goal of generating Strong, Sustainable and Balanced Growth; and engaging effectively with the G20 to get B20 priorities heard by the leaders. Consistency, continuity and transparency are key factors for B20 effectiveness. The investment in the dialogue made by both business and governments warrants actions which would maximize return on the investment made.

#### **Starting Point**

A special B20 Task Force on Advocacy and Impact was established in the Mexican G20 Presidency as an initiative of the B20 Presidency to coordinate the process of recommendations development and to monitor progress and enhance impact of B20 recommendations and G20 decisions by tracking and promoting their implementation in G20 members. The Russian B20 Presidency took up the challenge by going further with these efforts through G20-B20 Dialogue Efficiency Task Force actions.

The G20-B20 Dialogue Efficiency Task Force aims to enhance G20-B20 engagement effectiveness. It thus focuses on advancing implementation of G20 commitments on B20 priorities at national levels through tracking G20 performance and establishment of effective mechanisms for G20 governments, civil society, and business communities engagement.

To support the work of the Task Forces and to ensure continuity with the B20 established core agenda and consistency across the TFs recommendations on the key policy areas, the B20 Task Force on G20-B20 Dialogue Efficiency initiated a review of all B20 recommendations made since Toronto and their impact G20 decision-making, on as reflected in the G20 documents. The review and a catalogue of all B20 recommendations made since Toronto, produced by the TF, consolidate B20 members' individual wisdom into an institutional memory. The G20-B20 Dialogue Efficiency Task Force report and findings recommendations were instrumental in advancing the dialogue in the other B20 Task Forces.

#### Relevance and Expected Impact

The review of previous B20 recommendations and their impact on G20 decision-making

highlighted some of the B20 best practices and led to several conclusions for B20-G20 dialogue in the future. The key takeaway from the review is that the B20 can build upon its own best practices. This will require three qualities. First, the B20 capability to identify current and emerging challenges G20 face, to define B20 priorities related to these challenges and to agree on a select number of issues B20 would advocate. Second, the B20 awareness of the G20 members' national circumstances and understanding if G20 consensus may be forged on B20 recommendations. Third, the B20 capacity to coordinate and consolidate positions across presidencies, and B20 consistency and continuity on the issues they prioritize, especially where recommendations fall beyond the G20 core agenda.

#### Recommendations

#### **B20** Actions

- B20 recommendations should be forward looking, guided by insights into the future challenges, and aligned with the long-term G20 agenda.
- B20 should agree a mid-term strategy to ensure continuity and consistency between B20 presidencies' agendas and their alignment with B20 core long-term priorities.
- B20 could revisit the mid-term strategy and review the priorities and objectives on the basis of attained goals and newly emerging challenges.
- B20 mid-term strategy implementation should







### G20-B20 Dialogue Efficiency



be supported by a shared information platform and knowledge sharing. A catalogue of all B20 recommendations with an assessment of the B20 recommendations' impact on G20 decision-making as reflected in the G20 documents produced by the Task Force on G20-B20 Dialogue Efficiency is a good starting point in that regard.

- Progress on the B20 recommendations and G20 commitments related to B20 recommendations should be reviewed and made public for each summit. Advancement of recommendations and commitments should be tracked on the basis of a consistent, reliable and transparent methodology with support of experienced, independent, and well-respected institutions in each country (for example, think tanks or universities), chosen by and interacting with the key stakeholders in such countries in the follow-up process.
- Building on the experience of the Mexican Presidency, the B20 could consider agreeing on what actions B20 can undertake to translate their recommendations into reality. Accepting responsibility would significantly boost B20 legitimacy and influence as a G20 partner, and thus enhance the capacity to project business interests. Business pledges made by the B20 on improving transparency and anti-corruption are important steps towards ensuring a balanced G20-B20 relationship, wherein B20 members get fully engaged with G20 and contribute to attaining shared goals.

#### G20 Actions

• The G20 should continue to develop an effective dialogue with the B20 in a structured manner throughout

the preparatory period, culminating in a joint session in the summit.

The G20-B20 engagement should not be limited to a separate outreach track. The G20 should invite the B20 for a structured dialogue within its formal mechanisms. The G20 should benefit from consulting with the B20 on the Presidency agenda priorities. B20 representatives actina as observers or invited members can add real value to the deliberations and decision making of the G20 working groups, ministerial and sherpas' meetings.

• Joint G20-B20 working groups on G20 priorities can be set up.

• The G20 members should engage with national

representatives of the B20, to sensitize the B20 to the G20 member positions. Such engagement will allow B20 to take into consideration each country's context at an early stage of B20 recommendations development, and to make recommendations actionable.

- The G20 should encourage international organizations to foster cooperation with the B20. Better participation of businesses in the discussions and decision-making processes of international organizations would deepen their engagement with stakeholders and increase transparency.
- The G20 needs partnership with business to attain its objective on long-term investment and financial regulation. The G20 could initiate joint G20-B20 working groups on investment and finance, bringing together the G20, the B20, and other outreach partners and international institutions.
- The G20 could build on the experience of the joint pilot groups on investment and finance and initiate joint G20-B20 working groups on other G20 priority areas.
- The G20 should improve its transparency and monitoring of outcomes. The G20 accountability reports published for the summits should be subject for discussion with the B20 and the wider public to enhance G20 legitimacy and effectiveness.

#### G20-B20 Actions

• The B20 should develop a proposal on a G20-B20 systemic coordination mechanism, taking into account the propositions set forth above, and building on







accumulated experience. The mechanism should allow the B20 to sensitize the G20 to B20 members' positions.

- The B20 and the G20 should agree upon an effective and feasible coordination mechanism, developing further the practice of joint B20-G20 meetings at the working groups' level, and providing for an early start of G20-B20 consultations on the presidency priorities.
- The B20 and the G20 should test the coordination mechanism consulting on B20 recommendations in the run-up to the St. Petersburg G20 Summit.
- The B20 and the G20 should further pilot the coordination mechanism within the Australian G20-B20 Presidencies.
- The B20 and the G20 should have the coordination mechanism fully established in the Turkish G20-B20 Presidencies.

#### Timeline for Implementation and Follow up

The G20-B20 structured dialogue, including through joint working groups, should be an ongoing process. The respective decisions should be adopted at the St. Petersburg G20 Summit.

The B20 and the G20 should test the coordination mechanism prior to the St. Petersburg G20 Summit in September, and agree upon the mechanism at the Summit in order to pilot it in 2014 and fully establish it in 2015.

The final B20 Vision of Priorities for G20-B20 Future Engagement (2014 – 2016) will be presented to the St. Petersburg G20 Summit for the G20 Leaders' consideration, and subsequently integrated in the proposals to the Australian G20 Presidency and the B20 Chair to be presented at the G20 Sherpas' Meeting in October 2013.

#### **Reporting Format**

Progress on the B20 recommendations and G20 commitments related to B20 recommendations, as well as broader achievements of the G20-B20 dialogue, should be made public for each summit through a dedicated chapter in B20 reports. Joint G20-B20 working groups, if established, should develop and adopt their reporting mechanisms and formats.







## List of Contributors

Chair

Alexander Shokhin President, RSPP

### **Co-chairs**

Dominic Barton Global Managing Director, McKinsey & Company Sherpa: Dmitry Garanin Associate Principal, McKinsey & Company

Jean-Guy Carrier Secretary General, International Chamber of Commerce (ICC) Sherpa: Jeffrey P. Hardy Director, ICC-G20 Advisory Group

Perrin Beatty President & CEO, Canadian Chamber of Commerce Sherpa: Emilie Potvin Director, Public Affairs & Media Relations, CCC

Umit Boyner Turkish Industry, Member of the Council of Presidents Turkish Industry & Business Association (TUSIAD) Sherpa: Dilek Ornek Head of Trade Policy Department, TUSIAD

### Sherpa

Marina Larionova Head of International Organizations Research Institute, Higher School of Economics

### Coordinator

Mark Rakhmangulov Deputy Director of Global Governance Research Center, International Organizations Research Institute, Higher School of Economics

### Members

John W.H. Denton Partner & CEO, Corrs Chambers Westgarth

**Pablo Gonzalez** CEO, Kimberly Clark Mexico

**Robert Greenhill** Managing Director & Chief Business Officer, World Economic Forum

Chang-Soo Huh Chairman, Federation of Korean Industries (FKI) Sherpa: Chi-Sung Eom Deputy Secretary General & Head of the International Affairs Division, FKI

Hans-Peter Keitel Vice-Chairman, Federation of German Industries (BDI) Sherpa: Stefan Mair Member of the Executive Board, BDI

Gary Litman Vice President, International Strategic Initiatives, U.S. Chamber of Commerce

**Robert Milliner** B20 Sherpa for Australia

Laurence Parisot President, MEDEF Sherpa: Catherine Minard International Director, MEDEF

Alejandro Ramirez CEO, Cinepolis Sherpa: Manuel Urrutia Director of Strategic Planning, Cinepolis

**Gabriela Ramos** Chief of Staff and Sherpa to the G20, OECD Nobuko Sanui Managing Director, KEIDANREN (Japan Business Federation)

**Yu Ping** Vice Chairman, China Council for the Promotion of International Trade (CCPIT)





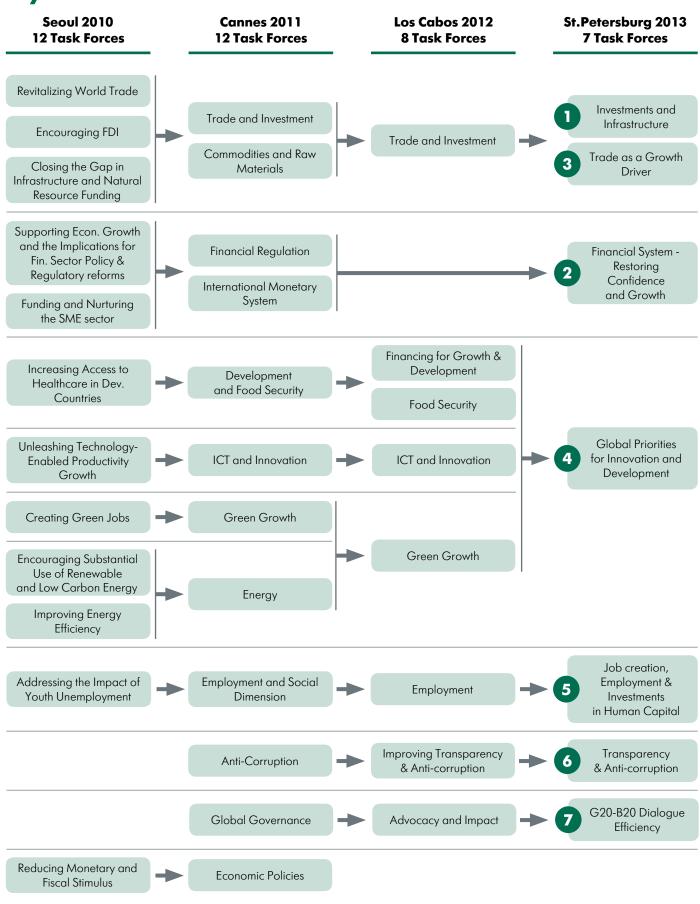


# APPENDICES

TANDANA

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  Established by Previous Summits
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- 60....B20 Russia National Steering Committee

# B20 Task Forces Continuity Established by Previous Summits





# **B20 Calendar of Upcoming Events**

June	20 June – International Steering Committee meeting, Saint-Petersburg	20 June – B20 Summit, Saint-Petersburg			
July	18 July – G20 Labor Ministers meeting with B20 and L20, Moscow	15-19 July – International Steering Committee conference calls on White Book	25-26 July – G20 Sherpas' meeting, Saint-Petersburg		
August					
September	5-6 September– International Steering Committee meeting, Saint-Petersburg	5-6 September – G20 summit, Saint-Petersburg			
October	21 October (TBC) – Steering Committee meeting, Moscow	23-24 October – G20 Sherpas' meeting; Proposals to the Australian Presidency			
November		November – International Steering Committee meeting; Transition of B20 Presidency to Australia			





# **B20 Russia National Steering Committee**

B20 Russia Chairman Alexander Shokhin RSPP President

#### Investments and Infrastructure

Chairman **Kirill Dmitriev** CEO, Russian Direct Investment Fund

#### Innovation and Development as Global Priority

Chairman **Viktor Vekselberg** President, Skolkovo Foundation

#### Financial System – Restoring Confidence and Growth

Chairman Andrey Kostin CEO – Chairman of the Board, VTB Bank

#### Transparency and Anti-Corruption

Chairman **Andrei Bougrov** Vice President, Interros Company

#### B20 Russia Sherpa

Oleg Preksin RSPP Executive Vice President

#### Trade as a Growth Driver

Chairman Alexey Mordashov CEO, Severstal

#### Job Creation, Employment and Investments in Human Capital

Chairman **David Iakobachvili** CEO, Bioenergy Corporation

# **B20 Russia Task Force Sherpas**

#### Investments and Infrastructure

Sherpa Sergey Kuznetsov Director for external communications, RDIF

#### Innovation and Development as Global Priority

Sherpa Igor Drozdov Senior Vice President, Chief Legal Counsel, Skolkovo Foundation

#### Financial System – Restoring Confidence and Growth

Sherpa Vasily Titov First Deputy President and Chairman of the Management Board, VTB Bank

#### Transparency and Anti-Corruption

Sherpa Alexander Astapovich Adviser to Vice President, Interros Company

#### G20-B20 Dialogue Efficiency

Sherpa Marina Larionova Head of International Organizations Research Institute, Higher School of Economics

#### Trade as a Growth Driver

Sherpa Andrey Laptev Head of Corporate Strategy Department, Severstall

Job Creation, Employment and Investments in Human Capital Sherpa Marina Moskvina Managing Director, RSPP










FOR NOTES		



